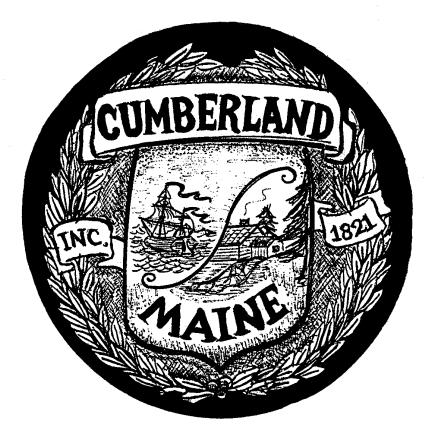
# Town of Cumberland, Maine



Comprehensive Annual Financial Report For the Year Ended June 30, 2007

#### TOWN OF CUMBERLAND, MAINE

**Comprehensive Annual Financial Report** 

For the Fiscal Year ended June 30, 2007

Prepared by: Alex Kimball, Finance Director

#### **Table of Contents**

|  | <u>Exhibit</u> | Page                |
|--|----------------|---------------------|
| INTRODUCTORY SECTION   |                |                     |
| Letter of Transmittal<br>GFOA Certificate of Achievement<br>Organizational Chart<br>List of Principal Officials                                |                | 1-5<br>7<br>9<br>10 |
| FINANCIAL SECTION  |                |                     |
| Independent Auditor's Report   |                | 13-14               |
| Management's Discussion and Analysis   |                | 15-27               |
| Basic Financial Statements:<br>Government-wide Financial Statements:   | 1              | 21                  |
| Statement of Net Assets<br>Statement of Activities   | $\frac{1}{2}$  | 31<br>32            |
| Fund Financial Statements:   | _              |                     |
| Balance Sheet - Governmental Funds   | 3              | 33                  |
| Statement of Revenues, Expenditures and Changes in Fund<br>Balances - Governmental Funds   | 4              | 34                  |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund<br>Balances of Governmental Funds to the Statement of Activities | 5              | 35                  |
| Statement of Revenues, Expenditures, and Changes in Fund Balance –<br>Budget and Actual - General Fund   | 6              | 36                  |
| Statement of Net Assets – Proprietary Funds  | 7              | 37                  |
| Statement of Revenues, Expenses, and Changes in Net Assets – Proprietary Funds   | 8              | 38                  |
| Statement of Cash Flows – Proprietary Funds  | 9              | 39                  |
| Statement of Fiduciary Net Assets – Fiduciary Funds  | 10             | 40                  |
| Statement of Changes in Fiduciary Net Assets – Fiduciary Funds   | 11             | 41                  |
| Notes to Financial Statements  |                | 42-59               |
| Combining and Individual Fund Statements and Schedules:<br>General Fund:   |                |                     |
| Comparative Balance Sheets   | A-1            | 63                  |
| Statement of Revenues, Expenditures and Changes in Fund<br>Balance - Budget and Actual   | A-2            | 64-67               |
| All Other Governmental Funds:<br>Combining Balance Sheet   | B-1            | 71                  |
| Combining Statement of Revenues, Expenditures and Changes in<br>Fund Balances  | B-2            | 72                  |
| Non-major Special Revenue Funds:<br>Combining Balance Sheet<br>Combining Statement of Revenues, Expenditures and Changes in                    | C-1            | 75                  |
| Fund Balances  | C-2            | 76                  |

#### Table of Contents, Continued

#### FINANCIAL SECTION, CONTINUED

|  | <u>Exhibit</u> | Page  |
|--|----------------|-------|
| Non-major Capital Project Funds:                                       |                |       |
| Combining Balance Sheet  | D-1            | 79    |
| Combining Statement of Revenues, Expenditures and Changes in           |                |       |
| Fund Balances  | D-2            | 80    |
| Non-major Permanent Funds:   |                |       |
| Combining Balance Sheet  | E-1            | 83    |
| Combining Statement of Revenues, Expenditures and Changes in           |                |       |
| Fund Balances  | E-2            | 84    |
| Fiduciary Funds:   |                |       |
| Combining Statement of Fiduciary Net Assets-Fiduciary Funds            | F-1            | 87    |
| Combining Statement of Changes in Fiduciary Net Assets-Fiduciary Funds | F-2            | 88    |
|  | Table          | Page  |
| STATISTICAL SECTION  |                |       |
| Government-wide Information:   |                |       |
| Net Assets by Component  | 1              | 91    |
| Changes in Net Assets  | 2              | 92-93 |
| Fund information:  |                |       |
| Fund Balances of Governmental Funds                                    | 3              | 94    |
| Changes in Fund Balances of Governmental Funds                         | 4              | 95    |
| General Governmental Tax Revenues by Source                            | 5              | 96    |
| Assessed Value and Estimated Actual Value of Taxable Property          | 6              | 97    |
| Direct and Overlapping Property Tax Rates                              | 7              | 98    |
| Principal Property Taxpayers   | 8              | 99    |
| Property Tax Levies and Collections                                    | 9              | 100   |
| Ratios of Outstanding Debt by Type                                     | 10             | 101   |
| Ratios of General Bonded Debt Outstanding                              | 11             | 102   |
| Direct and Overlapping Governmental Activities Debt                    | 12             | 103   |
| Legal Debt Margin Information  | 13             | 104   |
| Demographic Statistics   | 14             | 105   |
| Principal Employers  | 15             | 106   |
| Full-time Equivalent Town Government Employees by Function/Program     | 16             | 107   |
| Operating Indicators by Function                                       | 17             | 108   |
| Miscellaneous Statistics   | 18             | 109   |

## **INTRODUCTORY SECTION**



December 5, 2007

To the Citizens of the Town of Cumberland:

The comprehensive annual financial report of the Town of Cumberland for the fiscal year ended June 30, 2007, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures rests with the Town. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the Town on a government-wide and fund basis. All disclosures necessary to enable the reader to gain an understanding of the Town's financial activities have been included.

This report includes all funds of the Town, as well as the entity-wide financial statements required by GASB Statement No. 34 and required supplementary information. The Town provides a full range of services. These services include police, ambulance and fire protection; sanitation services; the construction and maintenance of highways, streets, and infrastructure; harbor control and emergency preparedness; municipal planning and code enforcement; human services; senior housing; wastewater system; recreational activities (including a golf course) and cultural events. Other than these general government activities, it has been determined that the Town is not financially accountable for any other entity, board or commission.

GASB requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town's MD&A can be found immediately following the independent auditor's report.

#### **Economic Condition and Outlook**

The Town of Cumberland is predominantly a residential community with a small commercial sector concentrated in pockets along the major corridors - Rt. 100, Rt. 9 and Rt. 1. Approximately 3% of the tax base is commercial and industrial, 5% is seasonal property, and the remainder is residential (these figures include vacant parcels as well as developed parcels). Of the vacant parcels in Town, approximately 80% are zoned for residential use, with the remaining 20% being zoned for commercial and industrial uses, thus ensuring the growth pattern of residence predominance with an opportunity to expand the commercial tax base to a small degree.

The rate of tax collection continued to be strong; at 98.5% for last year and 98.6% for this year. The Town's legal debt margin is set by State law at 15% of estimated actual valuation. Currently, the Town's outstanding indebtedness is less than 1% of the State's equalized valuation.

Cumberland ranked 27<sup>th</sup> out of 56 southern Maine municipalities in building permits issued in calendar year 2006, according to the Greater Portland Council of Governments. During this same time period, the median home sales price in Cumberland increased 8% from \$340,000 to \$367,000. This increase places Cumberland 9<sup>th</sup> out of the 53 municipalities reporting sales prices. However, it appears that home sales prices will remain flat for fiscal year 07-08, and that new building permits will decrease, although probably on an area-wide basis.

The Town of Cumberland's budget (including MSAD #51) for 2007 showed an increase of 3% (.60) over 2006. The Town rate went from \$4.32 in 2006 to \$4.46 in 2007, the school \$13.73 in 2006 to \$14.17 in 2007, and the county \$.75 in 2006 to \$.77 in 2007.

The unemployment rate for the Town of Cumberland for calendar year 2006 was 3.4% as compared to the state as a whole at 4.6%. This shows a much better than average unemployment rate and thus a better than average economic outlook.

#### **Major Initiatives**

The major initiatives for the Town in 2006-07 included:

- A complete reconstruction of Skillins Road and a portion of Blanchard Road, including the addition of waterlines along the road and major improvements to the intersections at Orchard Road and Route 100. This project was funded by a combination of Maine Department of Transportation reimbursements and a 2006 bond issuance.
- The Patriot's Day Storm from April 16-18 caused damage throughout the town, hitting Chebeague Island particularly hard. Repairs and emergency protective measures from the storm cost the town over \$300,000, with more mitigation expenses to follow in 07-08.
- At the Valhalla Golf Course, the town made drainage improvements to 4 holes, added 7 new tees, upgraded the practice range, and added cart paths throughout the course. These major renovations addressed a number of issues that had become critical problems over the years.
- The town vault received a complete overhaul. The existing metal shelves and cardboard boxes in the room were replaced with a sliding storage system that not only triples available storage, but also protects vital records far better than the old system.

Road improvements included:

- Tuttle Road and Main Street Sidewalk project completion
- Middle Road Improvements to ditching
- Pleasant Valley Road- Top-Coat only

Current and New Initiatives-

Work began on improvements at the intersection of Skillins Road and Route 100 including crosswalks, sidewalks and landscaping. This investment in the economic development of this area will continue through the year. The new shelters and other improvements at Twin Brook recreation area received final approval, and will be completed by the spring of 2008.

The Five Year Capital Improvement Plan includes a commitment to maintain the infrastructure, to continue to purchase capital equipment, to guarantee reliability and to maintain and upgrade the Town's facilities. The intent is to provide quality services to the residents and to ensure that these services will continue in the future without major increases in property taxes.

#### **Financial Information**

*Internal Controls.* Management of the Town is responsible for establishing and maintaining internal controls designed to ensure that the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. Internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

The audit was performed in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States. As required by these standards, an understanding of the design of relevant policies and procedures, and a determination whether the policies and procedures had been placed in operation and control risk is assessed. As a result of the level of control risk, tests of controls are performed to determine adequacy of the internal control structure. Additionally, tests are performed to determine the Town's compliance with certain laws, regulations, contracts and grants. The results of these tests indicated the Town had no instances of material weaknesses in internal control structure and no violations of applicable laws and regulations tested. The report on compliance and on internal control over financial reporting has been issued under separate cover entitled "Reports Required by Government Auditing Standards" dated December 5, 2007 and is available at the Finance Office at the Town Offices.

*Budgeting Controls*. In addition, the Town maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Town Council. Activities of the General Fund are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is the Department. Special Revenue and Enterprise Funds do not have legally adopted budgets.

Budgets are legally adopted by the Town Council through the passage of an appropriations order. As demonstrated by the statements and schedules included in the financial section of this report, the government continues to meet its responsibility for sound financial management.

*General Fund Balance*. Both overall and undesignated general fund balances were essentially unchanged in 2007. The undesignated fund balance of the General Fund increased 2.5% in 2007. Total fund balance decreased by \$5,385, which represents a change of -.35%. Fund balance was used to close out certain funds that had a deficit balance, while offsetting revenues and changes from prior periods helped to keep fund balance level.

*Enterprise Operations*. The Town's enterprise operations are comprised of three separate and distinct activities: senior housing, sewer system, golf course and recreation center.

The changes in net assets for 2007 are listed below:

| Senior housing | \$ 8,691  |
|----------------|-----------|
| Sewer system   | (147,255) |
| Val Halla      | (295,605) |

The deficit in the Sewer system and the Val Halla funds is due in part to depreciation. Depreciation expense represents \$70,732 in the Sewer System, and \$108,756 in Val Halla.

The deficit in the Sewer Fund continues to be addressed by increases to fees each year for the next three years. The change in net assets for Val Halla is primarily due to operating losses. The nature of these

losses and the steps taken to address them are discussed in detail in the Management Discussion and Analysis letter.

*Debt Administration.* As of June 30, 2007, the Town had a total of \$7,708,754 of outstanding general obligation debt and \$992,800 in notes payable, for a total of \$8,701,554 in long term debt. This amount is \$613,627 less than 2006, a drop of 6.6%. Additionally, the total outstanding debt of the enterprise funds is \$2,034,080, up slightly from the due prior year due to a new Capital Lease on mowing equipment.

*Cash Management*. General Fund cash temporarily idle during the year was invested in demand deposits, U.S. Treasury and Agency obligations, certificates of deposit and perfected repurchase agreements. The Town earned \$270,487 on investments in 2007, up from \$129,940 in 2006. This number is significantly higher than last year due to a slightly higher average daily balance, large increases in short-interest rates and investing tax anticipation note funds (the investment rate on TAN funds was higher than the borrowing rate.

For the next fiscal year, the average daily balance will be lower, and as a result, investment income will drop as well. Trust funds are held in federal government backed investments and statement savings as well as mutual funds and corporate stocks.

*Risk Management.* The Town of Cumberland purchases risk insurance through Clark Associates. The Risk Insurance covers all property, liability, and vehicle coverage. Also, the Town participates in a Maine Municipal Risk Pool for worker's compensation coverage. Through the risk pool, the Town retains a professional loss control consultant who regularly provides loss control assistance for Worker's compensation. The Town is self-insured for unemployment compensation. The Town budgets a transfer to its self-insured unemployment fund annually and pays claims out of this fund as they become due.

#### **Other Information**

*Independent Audit*. State statutes require an annual audit by independent certified public accountants. The accounting firm of Runyon Kersteen Ouellette was selected. The auditor's report on the basic financial statements and combining and individual fund statements and schedules is included in the financial section of this report. The auditors were not required to do a single audit under OMB Circular A-133 as the Town received less than \$500,000 in federal funds.

*Awards.* The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financing Reporting to the Town of Cumberland, Maine for its fiscal year ended June 30, 2006. The Town of Cumberland has received Certificates of Achievement for the previous years ending December 31, 1993, 1994, 1995, 1996, 1997, 1998, 1999, and June 30, 2001, 2002, 2003, 2004, 2005 and 2006. We did not submit a report for 2000 as it was a six month budget year. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

*Acknowledgments*. The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedicated service of the entire office staff. Each member of the various departments has our sincere appreciation for the contributions made in the preparation of this report.

In closing, without the leadership and support of the governing body of the Town, preparation of this report would not have been possible.

Sincerely,

William R. Shane Town Manager Alex Kimball Finance Director THIS PAGE WAS INTENTIONALLY LEFT BLANK.

#### TOWN OF CUMBERLAND, MAINE List of Principal Officials June 30, 2007

William Stiles Jeffrey Porter, Chairman Stephen Moriarty George Turner Ron Copp Shirley Storey-King Mike Perfetti William Shane Nadeen Daniels William Longley Bill Landis Alex Kimball Chris Bolduc Daniel Small Carla Nixon Joseph Charron Adam Ogden Thomas Bennett William Healey, Jr.

**FINANCIAL SECTION** 

#### Independent Auditor's Report

Town Council Town of Cumberland, Maine

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Cumberland, Maine as of and for the year ended June 30, 2007, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Cumberland, Maine as of and for the year ended June 30, 2007, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis, as listed in the table of contents, is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Cumberland, Maine's basic financial statements. The introductory section, combining and individual non-major fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual non-major funds financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements, and in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole.

Town Council Town of Cumberland, Maine

In accordance with *Government Auditing Standards*, we have also issued a report dated December 5, 2007, on our consideration of the Town of Cumberland, Maine's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

December 5, 2007 South Portland, Maine As management of the Town of Cumberland, we offer readers of the Town of Cumberland's financial statements this narrative overview and analysis of the financial activities of the Town of Cumberland for the fiscal year ended June 30, 2007. We encourage readers to consider the information presented in conjunction with additional information that we have furnished in our letter of transmittal, on page 1 and the basic financial statements, which begin on page 30.

#### FINANCIAL HIGHLIGHTS

- Total assets of the Town of Cumberland exceeded its liabilities by \$14,784,877. The governmental activities net assets are \$12,849,959 while the business-type activities are \$1,934,918.
- The ending fund balance for the General Fund was \$1,543,067. This is a decrease over last year of \$5,385, which is the amount by which expenses exceeded revenues.
- At the end of the fiscal year, the General Fund unreserved fund balance was \$709,878 or 4% of total General Fund expenditures. This ratio was 4% in 2006. The Town's target is 10% of General Fund expenditures. If long-term interfund advances are included as in the past, the Fund Balance would have been 7.5% of total General Fund expenditures.
- The business-type activities reported unrestricted net assets of \$(933,473) which represents -50% of operating expenses.

#### USING THIS ANNUAL REPORT

The Town of Cumberland's financial statements are comprised of a series of statements. The *Statement of Net Assets* and the *Statement of Activities* (pages 30 and 31) provide an overview of the government as a whole and its activities. The *Fund Financial Statements* start on page 32). These statements provide a more detailed look at the governmental funds and the Enterprise Funds. The remaining statements are funds for which the Town acts only as an agent, or trustee for the benefit of others outside the government.

#### THE STATEMENT OF NET ASSETS AND THE STATEMENT OF ACTIVITIES

These statements provide an overview of the government as a whole (similar to private-sector statements). All of the current year's revenues are taken into account regardless of when cash is received.

The Statement of Net Assets provides a picture of the difference between assets and liabilities (including infrastructure). This is called *Net Assets*. The Statement of Activities provides a look at how the Net Assets have changed from the prior year to the current year.

Increases or decreases in net assets can show whether the Town is improving or deteriorating. Other factors need to be considered, such as changes in the Town's Property tax base and the condition of the roads, to assess the overall health of the Town.

In the statement of Net Assets and the Statement of Activities, we separate two kinds of activities:

• <u>Governmental Activities</u> – Most of the Town's basic services are reported here, including the General Government, Public Safety, Public Works, Waste Disposal, Recreation, Education and Libraries. Property taxes, intergovernmental revenue (primarily revenues from the State of Maine and North Yarmouth), user fees and franchise fees finance most of these activities.

• <u>Business-type Activities</u> – The Town charges a fee to customers to cover all or most of the cost of certain services it provides. The Town's Senior Housing, Sewer System, and Val Halla Golf & Recreation Center are reported here.

#### **REPORTING THE TOWN'S MOST SIGNIFICANT FUNDS**

#### **Fund Financial Statements**

The Fund Financial Statements provide details of the Town's most significant funds – not the Town as a whole. These statements begin on page 32. Some funds are required to be established by state law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The Town's two kinds of funds – governmental and proprietary - use different accounting methods:

- *Governmental Funds* Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at the year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term* view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs.
- *Proprietary funds* When the Town charges customers for the services it provides whether to outside customers or to other units of the Town these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact, the Town's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements, but provide more detail.

#### THE TOWN AS TRUSTEE

#### **Reporting the Town's Fiduciary Responsibilities**

The Town is the trustee, or *fiduciary*, for Trust Funds that are set up primarily as scholarships. These assets, because of a trust arrangement, can be used only for the trust beneficiaries. All of the Town's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 39 and 40. We exclude these activities from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### THE TOWN AS A WHOLE

The following information is a condensed version of the Statement of Net Assets. Our analysis below focuses on the net assets of the Town's governmental and business type activities.

|   |    | Governmen                             | tal Activities                        | Business-typ                               | e Activities                        | Total Primary Government              |                                       |  |
|---|----|---------------------------------------|---------------------------------------|--|-------------------------------------|---------------------------------------|---------------------------------------|--|
|   | -  | 2007                                  | 2006                                  | 2007                                       | 2006                                | 2007                                  | 2006                                  |  |
| Current & other assets<br>Capital assets<br>Total assets                    | \$ | 3,494,584<br>19,726,137<br>23,220,721 | 5,822,782<br>17,729,175<br>23,551,957 | (833,830)<br><u>4,902,471</u><br>4,068,641 | (274,509)<br>4,749,360<br>4,474,851 | 2,660,754<br>24,628,608<br>27,289,362 | 5,548,273<br>22,478,535<br>28,026,808 |  |
| Long-term debt outstanding<br>Other liabilities<br>Total liabilities        | -  | 8,791,636<br>1,579,126<br>10,370,762  | 9,315,808<br>1,935,959<br>11,251,767  | 1,891,953<br>241,770<br>2,133,723          | 1,884,855<br>220,939<br>2,105,794   | 10,683,589<br>1,820,896<br>12,504,485 | 11,200,663<br>2,156,898<br>13,357,561 |  |
| Net assets:<br>Invested in:<br>Capital assets<br>Restricted<br>Unrestricted |    | 10,709,996<br>1,875,779<br>264,184    | 8,400,717<br>3,719,595<br>179,878     | 2,868,391                                  | 2,738,939<br>-<br>(369,882)         | 13,578,387<br>1,875,779<br>(669,289)  | 11,139,656<br>3,719,595<br>(190,004)  |  |
| Total net assets  | \$ | 12,849,959                            | 12,300,190                            | 1,934,918                                  | 2,369,057                           | 14,784,877                            | 14,669,247                            |  |

Looking at the net assets and net expenses of governmental and business-type activities separately, however, show two very different pictures.

The net assets of the Town's governmental activities increased from \$12,300,190 to \$12,849,959, a net change of 4.5%. As funds were spent from the 2006 bond issuance, assets shifted from current to capital assets. Unrestricted net assets can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements. Unrestricted net assets changed from June 30, 2006 at \$179,878 to June 30, 2007 at \$298,087.

The unrestricted net assets of our business-type activities decreased from \$(369,882) to \$(933,473). This decrease is due primarily to an increased use of inter-fund loans to the Val Halla Golf and Recreation Center, and partially operating losses from the Sewer Fund. The increase in inter-fund loans to Val Halla is due to losses incurred by the course during the year and use of overall fund balance for course improvements. The 2006-07 operating losses were a major disappointment, as the course had appeared to be turning a corner in the fall of 2006. Unfortunately, larger than usual winter losses, poor performance from the Viking Grill & Banquet Center, and a weak spring membership drive all combined to produce significant losses.

As a result of these losses, the town is outsourcing all food services, and has eliminated the positions of Cook and Business Manager. The course itself was in excellent condition through the summer, and membership for 2008 appears stable. By eliminating the distractions and financial losses of the grill & banquet center, the town will be able to focus exclusively on the quality and efficiency of the golf course, and hopes to turn around the recent pattern of operating losses in this manner.

|                                      | Governmental A | ctivities  | Business-type Activ | ities     | Total Primary Government |            |  |
|--------------------------------------|----------------|------------|---------------------|-----------|--------------------------|------------|--|
|                                      | 2007           | 2006       | 2007                | 2006      | 2007                     | 2006       |  |
| Program revenues:                    |                |            |                     |           |                          |            |  |
| Charges for services                 | 1,792,164      | 1,449,314  | 1,851,016           | 1,691,651 | 3,643,180                | 3,140,965  |  |
| Operating grants & contributions     | 281,157        | 299,683    | -                   | -         | 281,157                  | 299,683    |  |
| Capital grants & contributions       | 2,276,730      | 2,891,172  | 149,225             | 86,721    | 2,425,955                | 2,977,893  |  |
| General revenues:                    |                |            |                     |           |                          |            |  |
| Property taxes                       | 17,158,790     | 16,169,210 | -                   | -         | 17,158,790               | 16,169,210 |  |
| Motor vehicle excise tax             | 1,480,483      | 1,503,116  | -                   | -         | 1,480,483                | 1,503,116  |  |
| Interest and Penalties               | 50,092         | 49,215     | -                   | -         | 50,092                   | 49,215     |  |
| Homestead exemption                  | 186,895        | 216,232    | -                   | -         | 186,895                  | 216,232    |  |
| Other State aid                      | 13,637         | -          | -                   | -         | 13,637                   | -          |  |
| State revenue sharing                | 625,757        | 689,809    | -                   | -         | 625,757                  | 689,809    |  |
| Investment earnings                  | 270,487        | 129,940    | -                   | -         | 270,487                  | 129,940    |  |
| Miscellaneous revenues               | 93,883         | 60,824     | -                   | -         | 93,883                   | 60,824     |  |
| TIF Transfers                        | (560,817)      | -          | -                   | -         | (560,817)                | -          |  |
| Transfers                            | 21,391         | -          | (21,391)            |           | -                        | -          |  |
| Total revenues \$                    | 23,690,649     | 23,458,515 | 1,978,850           | 1,778,372 | 25,669,499               | 25,236,887 |  |
| Program expenses:                    |                |            |                     |           |                          |            |  |
| General government                   | 5,159,324      | 5,882,021  | -                   | -         | 5,159,324                | 5,882,021  |  |
| Public safety                        | 2,012,200      | 1,810,869  | -                   | -         | 2,012,200                | 1,810,869  |  |
| Public works                         | 1,249,056      | 1,206,824  | -                   | -         | 1,249,056                | 1,206,824  |  |
| Health, sanitation & welfare         | 935,715        | 1,022,329  | -                   | -         | 935,715                  | 1,022,329  |  |
| Recreation                           | 565,395        | 562,991    | -                   | -         | 565,395                  | 562,991    |  |
| Education/libraries                  | 12,717,167     | 12,283,626 | -                   | -         | 12,717,167               | 12,283,626 |  |
| Interest on debt                     | 502,022        | 310,337    | -                   | -         | 502,022                  | 310,337    |  |
| Senior expenses                      | -              | -          | 236,583             | 234,742   | 236,583                  | 234,742    |  |
| Sewer system                         | -              | -          | 814,256             | 726,525   | 814,256                  | 726,525    |  |
| Val Halla Golf & Rec.Center          |                |            | 1,212,925           | 998,763   | 1,212,925                | 998,763    |  |
| Total expenses \$                    | 23,140,879     | 23,078,997 | 2,263,764           | 1,960,030 | 25,404,643               | 25,039,027 |  |
| Change in net assets                 |                |            |                     |           |                          |            |  |
| before transfers                     | 528,379        | 379,518    | (412,748)           | (181,658) | 264,856                  | 197,860    |  |
| Transfers                            | 21,391         | -          | (21,391)            | -         | -                        | -          |  |
| Change in net assets after transfers | 549,770        | 379,518    | (434,139)           | (181,658) | 264,856                  | 197,860    |  |

The overall change in net assets was similar to prior years. The primary reasons for the changes in net assets from 2006 to 2007 are:

- 1. Primarily as a result of rising utility costs and the additional payroll expenses from the Patriots Day Storm, expenses for the General Fund were greater than budgeted. However, this was more than offset by greater than expected revenues, resulting in a positive change in net assets for Governmental Activities.
- 2. \$21,391 was transferred from Business Type Activities to Governmental Activities, as part of an ongoing effort to reduce the number of funds administered by the town.

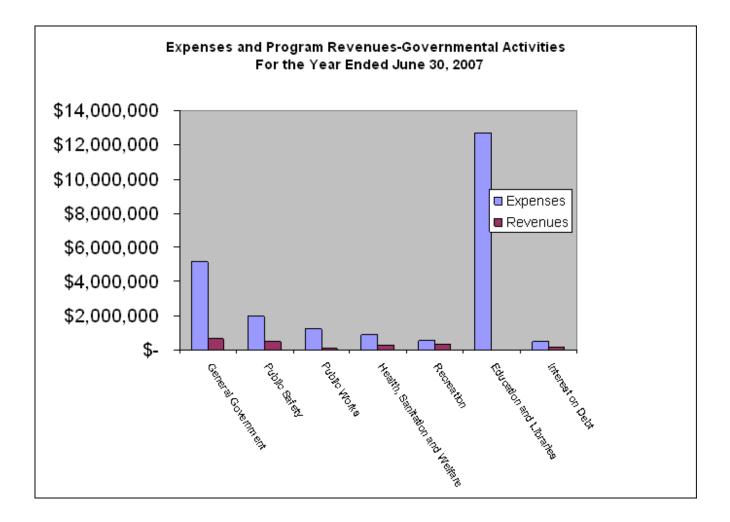
For business-type activities:

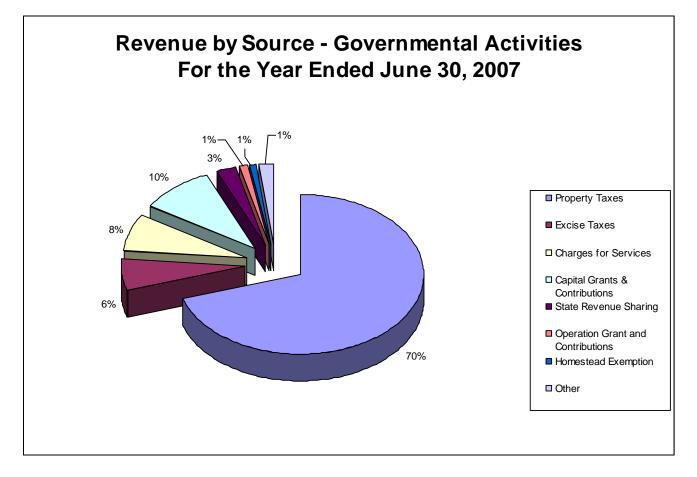
- 1. The increase in sewer system costs is due largely to continued increases in wastewater assessment costs from Portland Water District. While rates are increasing, they have yet to catch up to the assessment increases from PWD
- 2. Val Halla Golf & Recreation Center suffered a net reduction in assets of as a result of losses from operating activities.

#### **GOVERNMENTAL ACTIVITIES**

The total cost of governmental activities this year was \$23,140,879. After taking into consideration the program revenues, the ultimate cost to the taxpayer was \$18,790,828 (on the Statement of Activities). Many programs are subsidized through user fees, grants and contributions.

Governmental activities resulted in an increase to the Town of Cumberland's Net Assets of \$549,770.



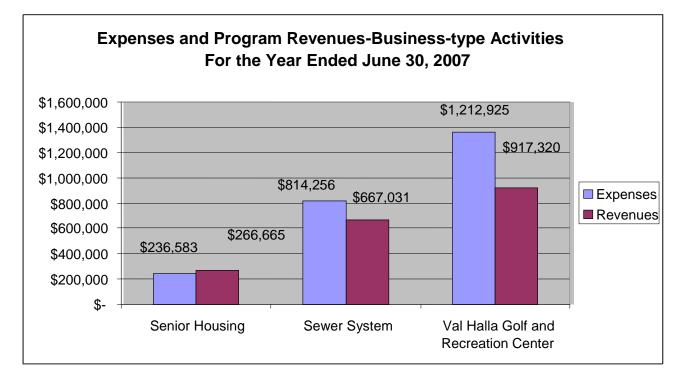


#### **BUSINESS-TYPE ACTIVITIES**

The total expense in business-type activities this year was \$2,263,764; however, after considering the total amounts paid by users and contributions, the total cost was \$412,748. These costs are absorbed by the individual funds and the costs are not passed on to the taxpayer. These costs are due to depreciation, and operating losses in the Val Halla and Sewer funds. Other factors affected each fund individually.

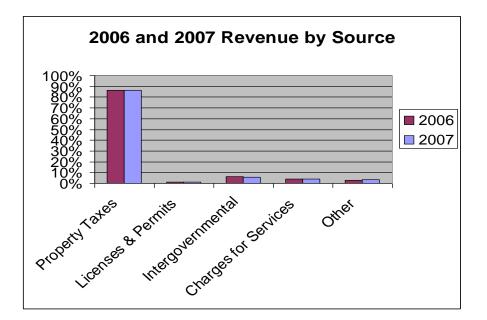
Business-Type Revenues were 100% derived from Charges for Services.

#### (Information from Statement 2)



#### THE TOWN'S FUNDS

As of June 30, 2007, the Town's governmental funds reported a combined fund balance of \$2,773,672, down from \$4,616,009 a year ago. This decrease is due primarily to planned expenditures from the bond fund for waterline improvements, Twin Brook preliminary expenses and a new fire engine.



#### **GENERAL MAJOR GOVERNMENTAL FUNCTIONS**

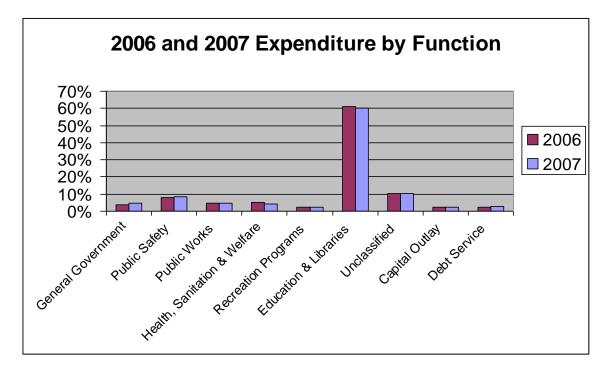
The information below summarizes revenues of the General Fund for 2007 and 2006. Information is extracted from Statement 4.

|                      | 2007          | <u>2006</u>  |
|----------------------|---------------|--------------|
| Taxes                | \$ 18,115,448 | \$17,365,727 |
| Licenses & Permits   | 170,982       | 195,623      |
| Intergovernmental    | 1,107,446     | 1,205,724    |
| Charges for Services | 819,240       | 757,849      |
| Other                | 723,278       | 554,203      |
|                      | \$20,936,394  | \$20,079,126 |

The information below summarizes expenditures of the General Fund for 2007 and 2006. Information is extracted from Statement 4.

| Expenditures by Function     | 2007         | 2006         |
|------------------------------|--------------|--------------|
| General Government           | \$953,942    | \$789,288    |
| Public Safety                | 1,804,220    | 1,595,112    |
| Public Works                 | 965,115      | 948,911      |
| Health, Sanitation & Welfare | 931,318      | 1,017,623    |
| Recreation Programs          | 492,247      | 475,381      |
| Education & Libraries        | 12,639,338   | 12,201,341   |
| Unclassified                 | 2,155,119    | 2,057,058    |
| Debt Service                 | 600,101      | 478,085      |
| Subtotal Expenditures        | 20,541,400   | 19,562,799   |
| Transfers for Capital Outlay | 531,000      | 458,649      |
| Total                        | \$21,072,400 | \$20,021,448 |

General Government expenses increased due to the addition of a Technology Director, increases in annual license fees, a one-year project to upgrade the town vault, and a number of smaller council projects. Public Safety increased due to increased demand for the regional Rescue service, and increases in Police and Fire overtime related to the Patriot's Day Storm. The extra Rescue expenses are offset by revenues from billings, and the overtime was reimbursed by FEMA. Health, Sanitation & Welfare expenses decreased as a result of the implementation of a Pay-As-You-Throw trash program. Expenses related to a new comprehensive plan and increases in health benefits resulted in increases in the Unclassified category.



#### **PROPRIETARY FUNDS**

The Town of Cumberland has three (3) enterprise funds (Senior Housing, Sewer System, and Val Halla Golf & Recreation Center). The total assets for these funds are \$5,531,321. The total net assets (assets – liabilities) are \$1,934,918. The total unrestricted net assets are \$(933,473). This information is extracted from Statement 7.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

As demonstrated by the following schedule, the Town continues to meet its responsibilities for sound financial management. The actual revenues exceed budgeted revenues by \$415,286. Excluding the budgeted overlay of \$234,273, actual expenditures were above budget by \$283,565. The net effect was a positive \$131,721 ignoring the overlay, and \$365,994 including the overlay. This excess was then used to close out and repay a number of smaller funds. After transfers, the change in fund balance was \$(5,385). The fund balance was primarily used in the following manner:

\$200,000 Transfer to Road Improvements Fund to cover extra 2007 repairs
66,988 Transfer to Gravel Pit Fund to cover materials used in storm cleanup
10,801 Transfer to Close Chebeague Groundwater Study Fund
2,840 Transfer to close several smaller funds

The bottom line is a fund balance that decreased by \$5,385, resulting in an ending fund balance of \$1,543,067. This amount represents 7.5% of the total general fund expenditures. We have future plans to build this back up to 10%. We try to maintain as close to 10% as possible.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### CAPITAL ASSETS

At the end of 2007, the Town of Cumberland's Governmental Activities had invested \$2,704,289 in a broad range of capital assets including police, fire and public works equipment, and in particular, major infrastructure improvements. The depreciation for 2007 was \$875,991, thus resulting in a capital asset investment of \$1,828,298. The town also had \$442,416 worth of Construction in Progress.

The bulk of this years capital asset projects involved improvements to existing infrastructure. The largest project was a complete reconstruction of Skillins Road and a portion of Blanchard Road, including the addition of waterlines along the road and major improvements to the intersections at Orchard Road and Route 100. This project was funded by a combination of Maine Department of Transportation reimbursements and a 2006 bond issuance. The 2006-07 cost of these related projects was \$1,317,615, of which \$301,500 was reimbursed by MDOT.

The next largest item was a project to extend and improve the sidewalks along Main Street and Tuttle Road, at a cost of \$273,750. Crystal Lane received a repaving at a cost of \$22,853, Pleasant Valley Road was repaved for \$26,730, and the intersection of Route 9 and Main Street received a topcoat as well, at a cost of \$26,064. Improvements to the ditches along Middle Road cost \$14,986.

In 2006-07, the town purchased two new fire engines. The first is a Ferrara Igniter for the Central Fire Station costing \$317,807. The second engine is a Ferrara Intruder for Chebeague Island, purchased at a cost of \$251,552. The town of Cumberland will be reimbursed for the full cost of the Chebeague Island engine by the new Town of Chebeague Island on January 1, 2008.

The central Fire Station and the Public Works garage both received new backup generators, at a cost of \$25,448 and \$37,083, respectively. These generators are part of the towns ongoing efforts to improve it's ability to provide vital services to residents in the event of a crisis.

The Rescue Department purchased \$37,661 of protective equipment through a Homeland Security grant, which reimbursed \$32,000 of the cost of the gear. The department also upgraded to new rescue billing software from Ortivus, at a cost of \$15,565.

Other major additions included: 2 Police cruisers costing \$45,720 combined, a wood chipper for Public Works at a cost of \$35,952, air conditioning for Prince Memorial Library costing \$19,833, sliding protective shelving for the town vault for \$15,410, Twin Brook soccer goals for \$9,211, a digital controller for broadcasting on the public channel costing \$6,953, a flotation ramp for the Fire Department for \$6,800, a mobile radar trailer costing \$6,320 purchased using DEA seized funds, and improvements to the West Cumberland Fire Station for \$5,600.

The business-type activities invested \$373,997. The accumulated depreciation addition in 2006-07 was \$221,287. The capital net investment for 2006 was \$152,710.

All of these projects were at the Val Halla Golf Course, where the town made drainage improvements to 4 holes, added 7 new tees, upgraded the practice range, and added cart paths throughout the course. These major renovations addressed a number of issues that have become critical problems over the years. The total cost for this project was \$187,632. Val Halla also purchased \$149,225 worth of mowing equipment through a lease purchase agreement. This included a rough, fairway and trim mowers, a coring machine, 2 utility vehicles, and a small greens mower.

Val Halla also purchased a seeding machine for \$10,153, and made smaller improvements to the driving range, the Viking Grill deck, and landscaping around the main clubhouse. The town considered this investment vital to increasing membership, rounds played, and thus the overall profitability of the course.

|                                   | (  | <b>Governmental Activities</b> |            | Business-type A | Activities | <b>Total Primary Government</b> |            |  |
|-----------------------------------|----|--------------------------------|------------|-----------------|------------|---------------------------------|------------|--|
|                                   | _  | 2007                           | 2006       | 2007            | 2006       | 2007                            | 2006       |  |
| Land                              | \$ | 3,187,000                      | 3,187,000  | -               | -          | 3,187,000                       | 3,187,000  |  |
| Construction in progress          |    | 280,758                        | 112,093    | -               | -          | 280,758                         | 112,093.00 |  |
| Land improvements                 |    | 1,215,795                      | 1,268,660  | 648,718         | 500,782    | 1,864,513                       | 1,769,442  |  |
| Buildings & building improvements |    | 4,069,212                      | 4,164,397  | 1,626,362       | 1,693,055  | 5,695,574                       | 5,857,452  |  |
| Machinery & equipment             |    | 876,382                        | 846,703    | 327,312         | 183,220    | 1,203,694                       | 1,029,923  |  |
| Furniture & office equipment      |    | 1,082,074                      | 1,104,153  | 5,799           | 6,507      | 1,087,873                       | 1,110,660  |  |
| Computer equipment                |    | 183,911                        | 178,807    | -               | -          | 183,911                         | 178,807    |  |
| Vehicles                          |    | 1,964,669                      | 1,570,214  | 6,603           | 7,786      | 1,971,272                       | 1,578,000  |  |
| Infrastructure                    | _  | 6,866,335                      | 5,297,148  | 2,287,680       | 2,358,411  | 9,154,015                       | 7,655,559  |  |
| Totals                            | \$ | 19,726,136                     | 17,729,175 | 4,902,474       | 4,749,761  | 24,628,610                      | 22,478,936 |  |
|                                   | (  | Governmental A                 | ctivities  | Business-type A | Activities | Total Primary Gove              | rnment     |  |
|                                   | _  | 2007                           | 2006       | 2007            | 2006       | 2007                            | 2006       |  |
| General Obligation                |    |                                |            |                 |            |                                 |            |  |
| Bonds and Notes                   | \$ | 8,701,554                      | 9,315,182  | 1,884,855       | 2,010,422  | 10,586,409                      | 11,325,604 |  |

The Town's fiscal year 2008 major capital expenditures will include a new fire engine, major improvements to the Blanchard and Skillin Road waterlines, initial work on upgrades to the Twin Brooks Recreation area, and a new roof and generator for the Fire Station. The Val Halla Golf Course will invest in course improvements including the restoration of tees, improvements to the drainage on the 5<sup>th</sup> and 6<sup>th</sup> fairways, and a rebuild of the existing driving range.

Additional information on the Town of Cumberland's capital assets can be found in the notes to the basic financial statements on pages 50-51 of this report.

#### DEBT

At year end, the Town had \$10,586,409 in bonds and notes payable, versus \$11,325,604 last year; a decrease of 6.5%. The most recent 4.5 million dollar bond has an aggressive repayment schedule, enabling the town to reduce principal outstanding on the bond by \$265,000 each year.

The Town of Cumberland's rating for our bond issues is AA-. This is the fourth highest rating given by Standard & Poor. It is the second highest grade quality (with AAA being the highest grade quality and AA+, AA, and AA- being high grade quality ratings).

Additional information on the Town of Cumberland's long-term debt can be found in the notes to the basic financial statements on pages 54-56 of this report.

#### **Economic Factors and Next Year's Budget and Rates**

The Town of Cumberland will be a very different place in 2007-08. Chebeague Island, which represents roughly 13% of the assessed value of the town, became the independent Town of Chebeague Island as of July 1, 2007. This major change will impact the town's finances for many years to come. However, many of the basic characteristics of the town remain the same.

The Town of Cumberland is still a relatively wealthy community with higher than average per capita incomes and lower than average unemployment rate. For example, the 2006 median household income of Cumberland residents was \$79,292, while the state's 2003 median household income is \$39,212. The State's average unemployment rate for 2007 was 4.8%, while Cumberland realized an unemployment rate of 2.7%. None of these statistics should change significantly due to the loss of Chebeague Island.

When enacting the 2008 budget, the primary objective of the Town of Cumberland's officials was to minimize the impact of the Chebeague Island secession on the property tax rate. This was a tricky task, in that a decrease in expenses was needed to offset the decrease in the tax base. On the municipal side, the town was able to accomplish most of this objective by simply removing costs previously related to Chebeague Island. The municipality accomplished the remainder of this objective by decreasing the capital projects budget to \$206,000 for one year. For 2008-09, realizing these savings will be a far more difficult task. MSAD #51 achieved savings by applying a portion of the Chebeague settlement to decrease the tax burden to the Town of Cumberland. This reduction will occur in 2008-09 as well, but will not be in effect for the 2009-10 budget.

As a result of these efforts, the tax rate rose \$.40, from \$19.40 in 2006-07 to \$19.80 in 2007-08. This represents an increase of 2.1%.

The school's budget decreased by \$1,385,989 (that is the amount that is billed to the Town of Cumberland). The school is a School Administration District which bills Cumberland and North Yarmouth for services). This decrease was due to the application of 1.75 million dollars of the districts Chebeague Settlement against the amounts billed to Cumberland and North Yarmouth. The actual operating budget for MSAD #51 increased 4.9% over the prior year.

The Town's budget decreased \$537,700. The major decreases in expenses are a \$325,000 drop in the capital improvements budget, and decreases of \$116,444 from the Solid Waste budget, \$85,884 from Public Works, \$95,900 from the Chebeague Library and Rec Center, and \$18,952 from the Harbormaster budget all related to the secession of Chebeague Island. The 2007 one-time expenses for a new Comprehensive Plan and a Revaluation also came off the 2008 budget, resulting in a loss of \$100,000. While a cost of living increase of 3.5% on wages did go into effect this year, it was partially offset by an increase in employee health benefit contributions.

As for the Town's business type activities: The Sewer fund rates continue to increase each year over the next 3 years to address ongoing shortfalls, and a "Sewer Amnesty" program is in the works to encourage more residents to join the system. Rental rates and expenses both increased 3% in the Senior Housing Fund. The Val Halla Golf Course did not show significant improvement during the first few months of the 2007-08 budget year, and failed to meet budget expectations. As a result, the positions of Business Manager and Cook were eliminated, and the course will now partner with an independent contractor for all food service and banquet center needs. These changes will address the largest shortfalls in the Val Halla budget.

#### CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and investors, creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact *Alex Kimball, Finance Director, 290 Tuttle Road, Cumberland, ME, 04021.* 

## **BASIC FINANCIAL STATEMENTS**

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|   | ent of Net<br>ne 30, 20( |            |                      |            |
|---|--------------------------|------------|----------------------|------------|
|   | Go                       | vernmental | <b>Business-type</b> |            |
|   |                          | Activities | Activities           | Total      |
| ASSETS  |                          |            |                      |            |
| Cash and cash equivalents                       | \$                       | 780,279    | 203,203              | 983,482    |
| Investments                                     | Ŧ                        | 245,828    | 229,574              | 475,402    |
| Receivables:                                    |                          | ,          |                      | ,          |
| Accounts  |                          | 90,234     | 162,547              | 252,781    |
| Intergovernmental                               |                          | 454,348    | -                    | 454,348    |
| Taxes receivable - prior years                  |                          | 20,319     | -                    | 20,319     |
| Taxes receivable - current year                 |                          | 235,482    | -                    | 235,482    |
| Tax liens                                       |                          | 77,017     | -                    | 77,017     |
| Internal balances                               |                          | 1,462,680  | (1,462,680)          | -          |
| Prepaid expenses                                |                          | 128,397    | 13,018               | 141,415    |
| Inventories                                     |                          | -          | 20,508               | 20,508     |
| Capital assets not being depreciated            |                          | 4,457,874  | -                    | 4,457,874  |
| Capital assets being depreciated, net           |                          | 15,268,263 | 4,902,471            | 20,170,734 |
| Total assets                                    |                          | 23,220,721 | 4,068,641            | 27,289,362 |
| LIABILITIES                                     |                          |            |                      |            |
| Accounts payable and other current liabilities  |                          | 458,811    | 64,245               | 523,056    |
| Accrued payroll                                 |                          | 68,985     | 14,628               | 83,613     |
| Accrued interest                                |                          | 111,109    | -                    | 111,109    |
| Unearned revenues                               |                          | 18,788     | 20,770               | 39,558     |
| Noncurrent liabilities:                         |                          |            |                      |            |
| Due within one year                             |                          | 921,433    | 142,127              | 1,063,560  |
| Due in more than one year                       |                          | 8,791,636  | 1,891,953            | 10,683,589 |
| Total liabilities                               |                          | 10,370,762 | 2,133,723            | 12,504,485 |
| NET ASSETS                                      |                          |            |                      |            |
| Invested in capital assets, net of related debt |                          | 10,709,996 | 2,868,391            | 13,578,387 |
| Restricted for:                                 |                          |            |                      |            |
| Capital projects                                |                          | 1,630,734  | -                    | 1,630,734  |
| Expendable trust                                |                          | 145,012    | -                    | 145,012    |
| Nonexpendable trust principal                   |                          | 100,033    | -                    | 100,033    |
| Unrestricted                                    |                          | 264,184    | (933,473)            | (669,289)  |
| Total net assets                                | \$                       | 12,849,959 | 1,934,918            | 14,784,877 |

### TOWN OF CUMBERLAND, MAINE Statement of Net Assets

See accompanying notes to financial statements.

#### Net (expense) revenue and changes **Program Revenues** in net assets Operating Capital **Primary Government** Charges for grants and grants and Governmental **Business-type Functions/programs Expenses** services contributions contributions activities activities Total Primary government: Governmental activities: \$ General government 5.159.324 660.989 1.881.894 (2.616.441)(2.616.441)2,012,200 184,894 Public safety 323,404 (1,503,902)(1,503,902)Public works 1,249,056 1,849 87,676 394,836 (764, 695)(764, 695)Health, sanitation and welfare 935.715 260.593 (675.122)(675, 122)565.395 350.890 (205.918)Recreation 8.587 (205, 918)Education and libraries 12,717,167 (12,705,693)11,474 (12,705,693)Interest on debt 502,022 182,965 (319,057)(319,057)Total governmental activities 23,140,879 1,792,164 281,157 2,276,730 (18,790,828)(18,790,828)Business-type activities: Senior Housing 236.583 266.665 30.082 30.082 Sewer System 814,256 667,031 (147, 225)(147, 225)\_ Val Halla Golf and Recreation Center 1,212,925 917,320 (295,605)(295, 605)Total business-type activities 2,263,764 1,851,016 (412,748)(412,748)--\_ \$ 25,404,643 3,643,180 281,157 2,276,730 (18,790,828)(412,748)**Total primary government** (19, 203, 576)General revenues: Property taxes, levied for general purposes 17,158,790 17,158,790 1,480,483 1,480,483 Motor vehicle excise taxes Interest and penalties 50.092 50.092 Grants and contributions not restricted to specific programs: Homestead exemption 186,895 186,895 625,757 625,757 State Revenue Sharing 13.637 Other State aid 13.637 Unrestricted investment earnings 270,487 270,487 Miscellaneous revenues 93,883 93,883 TIF allocation (560, 817)(560, 817)Transfers 21,391 (21, 391)-Total general revenues 19,340,598 (21, 391)19,319,207 549,770 Change in net assets (434, 139)115,631 12,300,189 2,369,057 14,669,246 Net assets - beginning

#### TOWN OF CUMBERLAND, MAINE Statement of Activities For the year ended June 30, 2007

See accompanying notes to financial statements.

14,784,877

1,934,918

12,849,959

\$

Net assets - ending

#### TOWN OF CUMBERLAND, MAINE Balance Sheet Governmental Funds

|  |        |             | e 30, 2007   |                              |                       |                      |                                |                                |
|--|--------|-------------|--------------|------------------------------|-----------------------|----------------------|--------------------------------|--------------------------------|
|  |        | General     | Bond<br>Fund | FEMA<br>Spring Storm<br>2007 | Twin<br>Brook<br>Fund | Road<br>Improvements | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
| ASSETS   |        |             |              |                              |                       |                      |                                |                                |
| Cash and cash equivalents  | \$     | 780,279     | -            | -                            | -                     | -                    | -                              | 780,27                         |
| Investments  | Ψ      | -           | -            | _                            | _                     | -                    | 245,828                        | 245,82                         |
| Receivables:   |        |             |              |                              |                       |                      | 215,620                        | 213,02                         |
| Accounts   |        | 83.091      | -            | _                            | -                     | _                    | 69                             | 83.16                          |
| Intergovernmental  |        | 59,512      | _            | 394,836                      | _                     | _                    | -                              | 454,34                         |
| Taxes receivable - prior years   |        | 20,319      | _            | 574,050                      | _                     | _                    | _                              | 20,31                          |
| Taxes receivable - current year  |        | 235,482     | _            | _                            | _                     | _                    | _                              | 235,48                         |
| Tax liens  |        | 77,017      | -            | -                            | -                     | -                    | -                              | 77,01                          |
| Prepaid items  |        | 128,397     | -            | -                            | -                     | -                    | _                              | 128,39                         |
| Interfund loans receivable   |        | 600,495     | 1,723,402    | -                            | -                     | -                    | 558,391                        | 2,882,28                       |
|  |        |             |              | -                            | -                     | -                    |                                |                                |
| Total assets   | \$     | 1,984,592   | 1,723,402    | 394,836                      | -                     | -                    | 804,288                        | 4,907,11                       |
| LIABILITIES AND FUND BALANCES  |        |             |              |                              |                       |                      |                                |                                |
| Liabilities:   |        |             |              |                              |                       |                      |                                |                                |
| Accounts payable   |        | 180,874     | 92,668       | 128,248                      | 2,078                 | 22,848               | 32,095                         | 458,81                         |
| Accrued payroll  |        | 68,985      | -            | -                            | -                     | -                    | -                              | 68,98                          |
| Interfund loans payable  |        | -           | -            | 245,199                      | 331,088               | 348,432              | 487,815                        | 1,412,53                       |
| Deferred revenues  |        | 191,666     | -            |                              | -                     | -                    |                                | 191,66                         |
| Security deposit   |        | -           | -            | -                            | -                     | -                    | 1,450                          | 1,45                           |
| Total liabilities  |        | 441,525     | 92,668       | 373,447                      | 333,166               | 371,280              | 521,360                        | 2,133,44                       |
| Fund balances (deficits):  |        |             |              |                              |                       |                      |                                |                                |
| Reserved for:  |        |             |              |                              |                       |                      |                                |                                |
| Long-term interfund advance  |        | 833,189     | -            | -                            | -                     | -                    | -                              | 833,18                         |
| Permanent funds:   |        |             |              |                              |                       |                      |                                |                                |
| Expendable trust   |        | -           | -            | -                            | -                     | -                    | 145,012                        | 145,01                         |
| Principal  |        | -           | -            | -                            | -                     | -                    | 100,033                        | 100,03                         |
| Unreserved, reported in:   |        |             |              |                              |                       |                      |                                |                                |
| General fund   |        | 709,878     | -            | -                            | -                     | -                    | -                              | 709,87                         |
| Special revenue funds  |        | -           | -            | 21,389                       | -                     | -                    | 54,533                         | 75,92                          |
| Capital projects funds   |        | -           | 1,630,734    |                              | (333,166)             | (371,280)            | (16,650)                       | 909,63                         |
| Total fund balances (deficits)   |        | 1,543,067   | 1,630,734    | 21,389                       | (333,166)             | (371,280)            | 282,928                        | 2,773,67                       |
| Total liabilities and fund balances  | \$     | 1,984,592   | 1,723,402    | 394,836                      |                       |                      | 804,288                        |                                |
| Amounts reported for governmental activities in the statement of net assets are diff | ·      |             | 1,725,402    | 374,030                      |                       |                      | 004,200                        |                                |
| Capital assets used in governmental activities are not financial resources           | leient | because.    |              |                              |                       |                      |                                |                                |
| and, therefore, are not reported in the funds.                                       |        |             |              |                              |                       |                      |                                | 19,726,12                      |
| Other long-term assets are not available to pay for current period expenditures      |        |             |              |                              |                       |                      |                                | 19,720,12                      |
| and, therefore, are deferred in the funds.   | ,      |             |              |                              |                       |                      |                                | 174,32                         |
| Long-term liabilities, including bonds payable, are not due and payable              |        |             |              |                              |                       |                      |                                | 174,52                         |
| in the current period and therefore, are not reported in the funds:                  |        |             |              |                              |                       |                      |                                |                                |
|  |        | (8 701 554) |              |                              |                       |                      |                                |                                |
| Bonds and notes payable  |        | (8,701,554) |              |                              |                       |                      |                                |                                |
| Capital leases   |        | (314,587)   |              |                              |                       |                      |                                |                                |
| Accrued interest   |        | (111,109)   |              |                              |                       |                      |                                |                                |
| Accrued compensated absences   |        | (142,228)   |              |                              |                       |                      |                                |                                |
| Landfill liability   |        | (554,700)   |              |                              |                       |                      |                                | (0.824.17                      |
|  |        |             |              |                              |                       |                      |                                | (4.824)                        |

(9,824,178) **12,849,959** 

Net assets of governmental activities

See accompanying notes to financial statements.

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#### TOWN OF CUMBERLAND, MAINE Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the year ended June 30, 2007

|   |    | For the    | year ended J | une 30, 2007         |               |              |                       |                       |
|---|----|------------|--------------|----------------------|---------------|--------------|-----------------------|-----------------------|
|   |    |            | Bond         | FEMA<br>Spring Storm | Twin<br>Brook | Road         | Other<br>Governmental | Total<br>Governmental |
|   |    | General    | Fund         | 2007                 | Fund          | Improvements | Funds                 | Funds                 |
| Revenues:   |    |            |              |                      |               |              |                       |                       |
| Taxes   | \$ | 18,115,448 | _            | _                    | _             | _            | _                     | 18,115,448            |
| Licenses and permits                                      | Ψ  | 170,982    | _            | _                    | _             | _            | _                     | 170,982               |
| Intergovernmental   |    | 1,107,446  | _            | 394,836              | _             | _            | _                     | 1,502,282             |
| Charges for services                                      |    | 819,240    | _            | -                    | _             | _            | 90,509                | 909,749               |
| Rental income   |    | -          | _            | _                    | _             | _            | 190,940               | 190,940               |
| Other   |    | 723,278    | 1,615        | _                    | 11,785        | _            | 889,918               | 1,626,596             |
| Total revenues  |    | 20,936,394 | 1,615        | 394,836              | 11,785        | -            | 1,171,367             | 22,515,997            |
|   |    |            | · ·          |                      |               |              | · · ·                 | · ·                   |
| Expenditures:   |    |            |              |                      |               |              |                       |                       |
| Current:  |    |            |              |                      |               |              |                       |                       |
| General government  |    | 953,942    | -            | -                    | -             | -            | -                     | 953,942               |
| Public safety   |    | 1,804,220  | -            | -                    | -             | -            | -                     | 1,804,220             |
| Public works  |    | 965,115    | -            | -                    | -             | -            | -                     | 965,115               |
| Health, sanitation and welfare                            |    | 931,318    | -            | -                    | -             | -            | -                     | 931,318               |
| Recreation  |    | 492,247    | -            | -                    | -             | -            | -                     | 492,247               |
| Education and libraries                                   |    | 12,639,338 | -            | -                    | -             | -            | -                     | 12,639,338            |
| County tax  |    | 670,823    | -            | -                    | -             | -            | -                     | 670,823               |
| Unclassified  |    | 1,484,296  | -            | -                    | 65,352        | -            | 246,580               | 1,796,228             |
| Capital outlay  |    | -          | 1,653,361    | 299,964              | -             | 468,839      | 921,590               | 3,343,754             |
| Debt service  |    |            |              |                      |               |              |                       |                       |
| Principal   |    | 303,059    | -            | -                    | -             | -            | 310,568               | 613,627               |
| Interest  |    | 297,042    | -            | -                    | -             | -            | 167,080               | 464,122               |
| Total expenditures  |    | 20,541,400 | 1,653,361    | 299,964              | 65,352        | 468,839      | 1,645,818             | 24,674,734            |
| Excess (deficiency) of revenues over (under) expenditures |    | 394,994    | (1,651,746)  | 94,872               | (53,567)      | (468,839)    | (474,451)             | (2,158,737            |
| · · · ·   |    |            | ·            |                      |               |              |                       |                       |
| Other financing sources (uses):                           |    |            |              |                      |               |              |                       |                       |
| Proceeds from capital lease                               |    | -          | -            | -                    | -             | -            | 257,348               | 257,348               |
| Transfers in  |    | 400,004    | -            | -                    | 82,489        | 586,301      | 1,019,974             | 2,088,768             |
| Transfers out   |    | (800,383)  | (337,082)    | (73,483)             | -             | (115,224)    | (741,205)             | (2,067,377            |
| Total other financing sources (uses)                      |    | (400,379)  | (337,082)    | (73,483)             | 82,489        | 471,077      | 536,117               | 278,739               |
| Net change in fund balances                               |    | (5,385)    | (1,988,828)  | 21,389               | 28,922        | 2,238        | 61,666                | (1,879,998            |
| Fund balances (deficits), beginning of year               |    | 1,548,452  | 3,619,562    | -                    | (362,088)     | (373,518)    | 183,601               | 4,616,009             |
| Fund balances (deficits), end of year                     | \$ | 1,543,067  | 1,630,734    | 21,389               | (333,166)     | (371,280)    | 245,267               | 2,736,011             |

See accompanying notes to financial statements.

#### TOWN OF CUMBERLAND, MAINE Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the year ended June 30, 2007

| Net change in fund balances - total governmental funds (from Statement 4)   | \$<br>(1,879,998) |
|---|-------------------|
| Amounts reported for governmental activities in the statement of            |                   |
| activities (Statement 2) are different because:                             |                   |
| Governmental funds report capital outlays as expenditures.                  |                   |
| However, in the statement of activities, the cost of those assets           |                   |
| is allocated over their estimated useful lives as depreciation expense.     |                   |
| This is the amount by which capital outlays (\$2,872,954) and contributions |                   |
| exceeded depreciation expense (\$875,991) in the current period.            | 1,996,963         |
| Revenues in the statement of activities that do not provide                 |                   |
| current financial resources are not reported as revenues in                 |                   |
| the funds. This is the change in deferred tax revenue.                      | 13,100            |
| Expenses in the statement of activities that do not consume current         |                   |
| financial resources are not reported as expenses in the funds.              | (3,480            |
| Lease proceeds provide current financial resources to governmental          |                   |
| funds, but capital leases increases long-term liabilities in the            |                   |
| statement of net assets. Repayment of lease principal is an                 |                   |
| expenditure in the governmental funds, but the repayment reduces            |                   |
| long-term liabilities in the statement of net assets. This is the amount    |                   |
| by which proceeds (\$257,348) exceeded repayments (\$29,244).               | (228,104          |
| Bond proceeds provide current financial resources to                        |                   |
| governmental funds, but issuing debt increases long-term                    |                   |
| liabilities in the statement of net assets. Repayment of bond               |                   |
| principal is an expenditure in the governmental funds, but the              |                   |
| repayment reduces long-term liabilities in the statement of net             |                   |
| assets. This is the amount by which debt repayments                         |                   |
| (\$613,628) exceeded proceeds (\$0).  | <br>613,628       |
|   |                   |

See accompanying notes to financial statements.

#### TOWN OF CUMBERLAND, MAINE Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual General Fund For the year ended June 30, 2007

|                                      |    | Budgeted   |            |            | Variance with<br>final budget<br>positive |
|--------------------------------------|----|------------|------------|------------|---|
|                                      | -  | Original   | Final      | Actual     | (negative)                                |
|                                      |    |            |            |            |   |
| Revenues:                            |    |            |            |            |   |
| Taxes                                | \$ | 18,072,170 | 18,072,170 | 18,115,448 | 43,278                                    |
| Licenses and permits                 |    | 125,400    | 125,400    | 170,982    | 45,582                                    |
| Intergovernmental                    |    | 1,185,471  | 1,185,471  | 1,107,446  | (78,025                                   |
| Charges for services                 |    | 689,466    | 689,466    | 819,240    | 129,774                                   |
| Other                                |    | 448,601    | 448,601    | 723,278    | 274,677                                   |
| Total revenues                       |    | 20,521,108 | 20,521,108 | 20,936,394 | 415,286                                   |
| Expenditures:                        |    |            |            |            |   |
| Current:                             |    |            |            |            |   |
| General government                   |    | 888,135    | 888,135    | 953,942    | (65,807                                   |
| Public safety                        |    | 1,723,525  | 1,723,525  | 1,804,220  | (80,695                                   |
| Public works                         |    | 965,939    | 965,939    | 965,115    | 824                                       |
| Health, sanitation and welfare       |    | 915,521    | 915,521    | 931,318    | (15,797                                   |
| Recreation programs                  |    | 425,423    | 425,423    | 492,247    | (66,824                                   |
| Education and libraries              |    | 12,610,609 | 12,610,609 | 12,639,338 | (28,729                                   |
| County tax                           |    | 670,823    | 670,823    | 670,823    | -   |
| Unclassified                         |    | 1,798,902  | 1,798,902  | 1,484,296  | 314,606                                   |
| Debt service                         |    | 493,231    | 493,231    | 600,101    | (106,870                                  |
| Total expenditures                   |    | 20,492,108 | 20,492,108 | 20,541,400 | (49,292                                   |
| Excess (deficiency) of revenues over |    |            |            |            |   |
| (under) expenditures                 |    | 29,000     | 29,000     | 394,994    | 365,994                                   |
|                                      |    |            |            |            |   |
| Other financing sources (uses):      |    | 100.000    | 100 000    |            | (100.000                                  |
| Use of undesignated fund balance     |    | 100,000    | 100,000    | -          | (100,000                                  |
| Transfers in                         |    | 404,000    | 404,000    | 400,004    | (3,996                                    |
| Transfers out                        |    | (533,000)  | (533,000)  | (800,383)  | (267,383                                  |
| Total other financing sources (uses) |    | (29,000)   | (29,000)   | (400,379)  | (371,379                                  |
| Net change in fund balance           |    | -          | -          | (5,385)    | (5,385                                    |
| Fund balance, beginning of year      |    |            |            | 1,548,452  |   |
| Fund balance, end of year            | \$ |            |            | 1,543,067  |   |

#### TOWN OF CUMBERLAND, MAINE Statement of Net Assets Proprietary Funds June 30, 2007

| June 30, 2007                                   |           |                  |             |                          |             |
|---|-----------|------------------|-------------|--------------------------|-------------|
| Business  | s-type Ac | tivities - Enter | prise Funds |                          |             |
|   |           | Senior           |             | Val Halla                |             |
|   |           | Housing          | Sewer       | Golf and                 |             |
|   |           | Fund             | System      | <b>Recreation Center</b> | Totals      |
| ASSETS  |           |                  |             |                          |             |
| Current assets:                                 |           |                  |             |                          |             |
| Cash and cash equivalents                       | \$        | 193,212          | 11          | 9,980                    | 203,203     |
| Investments                                     |           | 229,574          | -           | -                        | 229,574     |
| Accounts receivable                             |           | -                | 144,664     | 17,883                   | 162,547     |
| Prepaid expenses                                |           | 10,907           | -           | 2,111                    | 13,018      |
| Inventory                                       |           | -                | -           | 20,508                   | 20,508      |
| Total current assets                            |           | 433,693          | 144,675     | 50,482                   | 628,850     |
| Noncurrent assets:                              |           |                  |             |                          |             |
| Property, plant, and equipment                  |           | 1,616,340        | 3,536,621   | 2,967,919                | 8,120,880   |
| Less accumulated depreciation                   |           | (728,335)        | (1,248,943) | (1,241,131)              | (3,218,409) |
| Total noncurrent assets                         |           | 888,005          | 2,287,678   | 1,726,788                | 4,902,471   |
| Total assets                                    |           | 1,321,698        | 2,432,353   | 1,777,270                | 5,531,321   |
| LIABILITIES                                     |           |                  |             |                          |             |
| Current liabilities:                            |           |                  |             |                          |             |
| Accounts payable                                |           | 4,799            | _           | 59,446                   | 64,245      |
| Accrued payroll                                 |           | 324              | _           | 14,304                   | 14,628      |
| Interfund loans payable                         |           | 72,907           | 394,543     | 995,230                  | 1,462,680   |
| Security deposit                                |           | 20,770           | -           | -                        | 20,770      |
| Lease payable, current                          |           |                  | -           | 30,383                   | 30,383      |
| Bonds payable, current                          |           | 60,189           | -           | 51,555                   | 111,744     |
| Total current liabilities                       |           | 158,989          | 394,543     | 1,150,918                | 1,704,450   |
|   |           |                  |             |                          |             |
| Noncurrent liabilities:                         |           |                  |             | 110.040                  | 110.043     |
| Lease payable                                   |           | -                | -           | 118,842                  | 118,842     |
| Bonds payable                                   |           | 1,269,529        | -           | 503,582                  | 1,773,111   |
| Total noncurrent liabilities                    |           | 1,269,529        | -           | 622,424                  | 1,891,953   |
| Total liabilities                               |           | 1,428,518        | 394,543     | 1,773,342                | 3,596,403   |
| NET ASSETS                                      |           |                  |             |                          |             |
| Invested in capital assets, net of related debt |           | (441,713)        | 2,287,678   | 1,022,426                | 2,868,391   |
| Unrestricted                                    |           | 334,893          | (249,868)   | (1,018,498)              | (933,473)   |
| Total net assets                                | \$        | (106,820)        | 2,037,810   | 3,928                    | 1,934,918   |
|   |           |                  | ~           |                          |             |

## TOWN OF CUMBERLAND, MAINE Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds For the year ended June 30, 2007

| Business-type Act                    | tiviti | es - Enterpris    | e Funds   |                          |           |
|--------------------------------------|--------|-------------------|-----------|--------------------------|-----------|
|                                      |        | Senior<br>Housing | Sewer     | Val Halla Golf and       |           |
|                                      |        | Fund              | System    | <b>Recreation Center</b> | Totals    |
| Operating revenues:                  |        |                   |           |                          |           |
|                                      | \$     | 250,299           | -         | -                        | 250,299   |
| Golf memberships                     | Ψ      | -                 | _         | 193,172                  | 193,172   |
| Greens fees                          |        | _                 | _         | 171,564                  | 171,564   |
| Golf cart rentals                    |        | _                 | _         | 111,849                  | 111,849   |
| Sewer assessments                    |        | _                 | 667,031   | -                        | 667,031   |
| Food and beverage sales              |        | _                 | -         | 421,974                  | 421,974   |
| Other                                |        | _                 | _         | 18,761                   | 18,761    |
| Total operating revenues             |        | 250,299           | 667,031   | 917,320                  | 1,834,650 |
|                                      |        |                   |           |                          |           |
| Operating expenses:                  |        |                   |           |                          |           |
| Cost of sales and supplies           |        | -                 | -         | 185,861                  | 185,861   |
| Wages and benefits                   |        | 34,799            | -         | 522,098                  | 556,897   |
| Utilities                            |        | 17,452            | -         | 53,275                   | 70,727    |
| Maintenance                          |        | 9,298             | -         | 87,509                   | 96,807    |
| Gas and oil                          |        | 27,912            | -         | 22,710                   | 50,622    |
| Wastewater assessment                |        | -                 | 729,718   | -                        | 729,718   |
| Other                                |        | 26,458            | 13,115    | 198,297                  | 237,870   |
| Depreciation                         |        | 41,796            | 70,732    | 108,756                  | 221,284   |
| Total operating expenses             |        | 157,715           | 813,565   | 1,178,506                | 2,149,786 |
| Operating income (loss)              |        | 92,584            | (146,534) | (261,186)                | (315,136  |
| Nonoperating revenue (expense):      |        |                   |           |                          |           |
| Interest income                      |        | 16,366            | _         | _                        | 16,366    |
| Interest expense                     |        | (78,868)          | (691)     | (34,419)                 | (113,978  |
| Total nonoperating revenue (expense) |        | (62,502)          | (691)     |                          | (97,612   |
| Total honoperating to (enpense)      |        | (02,002)          | (0)1)     | (01,11))                 | (> ',012  |
| Income before transfers              |        | 30,082            | (147,225) | (295,605)                | (412,748  |
| Transfer out                         |        | (21,391)          | -         | -                        | (21,391   |
| Change in net assets                 |        | 8,691             | (147,225) | (295,605)                | (434,139  |
| Total net assets, beginning of year  |        | (115,511)         | 2,185,035 | 299,533                  | 2,369,057 |
| Total net assets, end of year        | \$     | (106,820)         | 2,037,810 | 3,928                    | 1,934,918 |

## TOWN OF CUMBERLAND, MAINE Statement of Cash Flows - Proprietary Funds For the year ended June 30, 2007

| Business-type Ac  | tivities - Ente |                           |                 |   |            |
|---|-----------------|---------------------------|-----------------|---|------------|
|   |                 | Senior<br>Housing<br>Fund | Sewer<br>System | Val Halla Golf and<br>Recreation Center | Totals     |
|   |                 |                           |                 |   |            |
| Cash flows from operating activities:                     |                 |                           |                 |   |            |
| Receipts from customers and users                         | \$              | 279,296                   | 764,452         | 1,381,155                               | 2,424,903  |
| Payments to suppliers                                     |                 | (89,391)                  | (742,833)       | (556,477)                               | (1,388,701 |
| Payments to employees                                     |                 | (34,475)                  | -               | (519,907)                               | (554,382   |
| Net cash provided by operating activities                 |                 | 155,430                   | 21,619          | 304,771                                 | 481,820    |
| Cash flows from non-capital financing activities:         |                 |                           |                 |   |            |
| Transfers to other funds                                  |                 | (21,391)                  | -               | -                                       | (21,391    |
| Net cash used in noncapital financing activities          |                 | (21,391)                  | -               | -                                       | (21,391)   |
| Cash flows from capital and related financing activities: |                 |                           |                 |   |            |
| Purchase of capital assets                                |                 | -                         | -               | (225,170)                               | (225,170)  |
| Bond, note and lease principal payments                   |                 | (54,890)                  | (20,928)        | (49,748)                                | (125,566   |
| Interest paid   |                 | (78,868)                  | (691)           | (34,419)                                | (113,978   |
| Net cash used in financing activities                     |                 | (133,758)                 | (21,619)        | (309,337)                               | (464,714   |
| The cush used in manening dearmes                         |                 | (155,756)                 | (21,01))        | (30),337)                               | (101,711   |
| Cash flows from investing activities:                     |                 |                           |                 |   |            |
| Purchase of investments                                   |                 | (7,423)                   | -               | -                                       | (7,423     |
| Investment income   |                 | 16,366                    | -               | -                                       | 16,366     |
| Net cash provided by investing activities                 |                 | 8,943                     | -               | -                                       | 8,943      |
| Increase (decrease) in cash                               |                 | 9,224                     | -               | (4,566)                                 | 4,658      |
| Cash, beginning of year                                   |                 | 183,988                   | 11              | 14,546                                  | 198,545    |
| Cash, end of year   | \$              | 193,212                   | 11              | 9,980                                   | 203,203    |
|   | Ψ               | 1,0,212                   |                 | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 200,200    |
| Reconciliation of operating income (loss) to net cash     |                 |                           |                 |   |            |
| provided by operating activities:                         |                 |                           |                 |   |            |
| Operating income (loss)                                   | \$              | 92,584                    | (146,534)       | (261,186)                               | (315,136   |
| Adjustments to reconcile operating income (loss) to       |                 |                           |                 |   |            |
| net cash provided by operating activities:                |                 |                           |                 |   |            |
| Depreciation  |                 | 41,796                    | 70,732          | 108,756                                 | 221,284    |
| (Increase) decrease in operating assets:                  |                 |                           |                 |   |            |
| Accounts receivable                                       |                 | -                         | (14,002)        | 15,674                                  | 1,672      |
| Inventory   |                 | -                         | -               | (6,843)                                 | (6,843     |
| Prepaid expenses  |                 | (10,512)                  | -               | (2,111)                                 | (12,623    |
| Increase (decrease) in operating liabilities:             |                 |                           |                 |   |            |
| Accounts payable  |                 | 2,241                     | -               | 129                                     | 2,370      |
| Accrued payroll   |                 | 324                       | -               | 2,191                                   | 2,515      |
| Security deposit  |                 | (615)                     | -               | -                                       | (615       |
| Interfund loans   |                 | 29,612                    | 111,423         | 448,161                                 | 589,196    |
| Net cash provided by operating activities                 |                 | 155,430                   | 21,619          | 304,771                                 | 481,820    |

## Statement 10

## TOWN OF CUMBERLAND, MAINE Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2007

|                         | rivate-purpose<br>Trust Fund<br>Scholarships) |
|-------------------------|---|
| ASSETS                  |   |
| Investments             | \$<br>174,773                                 |
| Total assets            | 174,773                                       |
| LIABILITIES             |   |
| Interfund loans payable | 7,074   |
| Total liabilities       | 7,074   |
| NET ASSETS              |   |
| Held in trust           | \$<br>167,699                                 |

## Statement 11

## TOWN OF CUMBERLAND, MAINE Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the year ended June 30, 2007

|                               |    | Private-purpose<br>Trust Fund<br>(Scholarships) |  |
|-------------------------------|----|---|--|
| Additions:                    |    |   |  |
| Investment income             | \$ | 5,745   |  |
| Contributions                 | ψ  | 3,860   |  |
| Total additions               |    | 9,605   |  |
| Deductions:                   |    |   |  |
| Scholarships awarded          |    | 7,100   |  |
| Total deductions              |    | 7,100   |  |
| Change in net assets          |    | 2,505   |  |
| Net assets, beginning of year |    | 165,194   |  |
| Net assets, end of year       | \$ | 167,699   |  |

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Town of Cumberland conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant of such policies:

## **Reporting Entity**

The Town of Cumberland was incorporated in 1821 and operates under a Council-Manager form of government. The Town is located in Cumberland County and has a population of 7,159.

In evaluating how to define the reporting entity for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit was made by applying the criteria set forth by accounting principles generally accepted in the United States of America. The criterion used defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of type of presentation involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. Based upon the application of these criteria, there are no potential component units that should be included as part of this reporting entity.

## **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Town has elected not to allocate indirect costs among the programs, functions and segments. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements.

Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as certain compensated absences and claims and judgments, are recorded only when the payment is due.

Those revenues susceptible to accrual are property taxes, interest, and charges for services. Other receipts and taxes become measurable and available when cash is received by the Town and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The Town reports the following major governmental fund:

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Bond Fund is a capital projects fund, which is used to account for the debt service requirements of a new bond issuance related to various capital projects.

The FEMA Spring Storm 2007 Fund is a special revenue fund, which is used to account for the expenditures related to the damages from the Patriot's Day 2007 storm and the subsequent revenues received from FEMA.

The Twin Brook Fund is a capital projects fund, which is used to account for the land improvement expenditures on Town of Cumberland property.

The Road Improvements Fund is a capital projects fund, which is used to account for expenditures related to road improvements.

The Town reports the following major proprietary funds:

The Senior Housing Fund accounts for the construction and operation of senior housing units in Cumberland overseen by the Cumberland Housing Authority.

The Sewer System accounts for the operation of a sewer system in Cumberland.

Val Halla Golf and Recreation Center accounts for revenues received and expenses incurred in the operation of a bar and banquet facility owned by the Town and the Val Halla Golf Course.

Additionally, the Town reports the following Fiduciary Fund types:

Private-purpose Trust Funds are used to report the activity for bequests left for charitable payments of scholarship awards. These assets are held by the Town in a trustee capacity, whereby the original bequest is preserved as nonexpendable and the accumulated interest earnings are available to provide for educational awards.

Fiduciary Funds use an economic resources measurement focus.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The Town has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and charges between the Town's sewer fund and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's proprietary funds are charges to customers for sales and services; operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## Assets, Liabilities, and Equity

**Cash and Investments** - Cash and cash equivalents are considered to be cash on hand, demand deposits and time deposits. Investments are stated at fair value. For statement of cash flow purposes, the Town considers cash and cash equivalents to be demand deposits, certificates of deposit with maturities of less than three months, and money market mutual funds.

**Interfund Loans Receivable/Payable** - Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund loans or as interfund advances (i.e. the noncurrent portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

**Inventory** - Inventory consists of beverages at the Val Halla Lounge (Enterprise Fund). Inventory is carried at lower of cost (first-in, first-out) or market value. The cost of inventories are recorded as expenditures (expenses) when consumed rather than when purchased.

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$2,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Infrastructure costs include assets that were acquired prior to the fiscal year ended June 30, 1980. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal repairs and maintenance that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

| Buildings and improvements | 20-40 years |
|----------------------------|-------------|
| Machinery and equipment    | 3-30 years  |
| Vehicles                   | 4-20 years  |
| Infrastructure             | 12-60 years |

**Vacation and Sick Leave** - Under terms of personnel policies and union contracts, vacation and sick leave are granted in varying amounts according to length of service and are accrued ratably over the year. Regular part-time employees receive vacation and sick leave on a pro-rated basis. Accumulated vacation time has been recorded as a liability in the government-wide and proprietary fund. Sick time accumulated for individuals who have reached retirement age has also been recorded as a liability in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Sick time is not paid unless an employee is ill, or retires in good standing.

**Long-term Obligations** - In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs if material to basic financial statements, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Fund Equity** - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designated fund balances represent tentative plans for future use of financial resources.

**Interfund Transactions** – Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly chargeable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

**Use of Estimates** - Preparation of the Town's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

**Comparative Data/Reclassifications** - Comparative data for the prior year have been presented only for certain funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

**Net Assets** - The net assets amount represents the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds and capital leases payable and adding back any unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Town's net assets invested in capital assets, net of related debt was calculated as follows at June 30, 2007:

|  | Governmental <u>activities</u> | Business-type<br>activities |
|--|--------------------------------|-----------------------------|
| Capital assets                                       | \$ 29,339,283                  | 8,120,880                   |
| Accumulated depreciation                             | (9,613,146)                    | (3,218,409)                 |
| Bonds and notes payable                              | (8,701,554)                    | (1,884,855)                 |
| Capital leases                                       | (314,587)                      | (149,225)                   |
| Total invested in capital assets net of related debt | <u>\$ 10,709,996</u>           | 2,868,391                   |

## STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Budgetary Information

The Town utilizes a formal budgetary accounting system to control revenues and expenditures. Budgets are established in accordance with the various laws which govern the Town's operations. For each of the funds for which a formal budget is adopted, the same basis of accounting is used to reflect actual revenues and expenditures recognized on the basis of accounting principles generally accepted in the United States of America.

Budgets are adopted for the General Fund only and are adopted on a basis consistent with generally accepted accounting principles (GAAP). The level of control (level at which expenditures may not exceed budget) is the Department. Generally, all unexpended budgetary accounts lapse at the close of the fiscal year.

The Town Manager is authorized to transfer budgeted amounts within and among departments; however, any revisions that alter the total expenditures must be approved by the Town Council. Encumbrance accounting is not employed by the Town.

The budgeted financial statements represented in this report reflect the final budget authorization, including all amendments.

## **B.** Excess of Expenditures Over Appropriations

For the year ended June 30, 2007, the following General Fund expenditures exceeded appropriations in the following departments:

| Administration and council  | \$ 72,388 |
|-----------------------------|-----------|
| Treasurer and tax collector | 19,794    |
| Engineer                    | 503       |
| Technology                  | 10,161    |
| Police                      | 33,771    |
| Fire                        | 35,494    |
| Rescue                      | 22,696    |
| Waste disposal              | 17,253    |

## STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, CONTINUED

| Recreation programs                 | \$ 66,824 |
|-------------------------------------|-----------|
| Prince Memorial Library             | 28,729    |
| West Cumberland recreation building | 1,307     |
| Parks                               | 11,182    |
| Elections                           | 1,556     |
| Cemetery association                | 1,193     |
| Fire hydrant charges                | 226       |
| Municipal building maintenance      | 18,941    |
| Canine control                      | 9,076     |
| Debt service principal              | 35,652    |
| Debt service interest               | 6,101     |
| TAN interest                        | 65,117    |

These over expenditures lapsed to fund balance at year end.

At June 30, 2007, the following funds had deficit fund balances/net assets:

| Special Revenue Funds:      |          |
|-----------------------------|----------|
| Unemployment Fund           | \$ 2,196 |
| Homeland Security           | 12,180   |
| Capital Project Funds:      |          |
| Chebeague Reserve DOT Fund  | 819      |
| Parking Lot Fund            | 128,145  |
| Twin Brook Fund             | 333,166  |
| Road Improvements           | 371,280  |
| TIF2                        | 86,661   |
| Other Town Capital Projects | 121,032  |
| Enterprise Funds:           |          |
| Senior Housing Fund         | 106,820  |

As of July 1, 2007, Chebeague Island seceded from the Town of Cumberland and agreed to pay \$1,300,000 in settlement for the transfer of assets to the Island. Some of the proceeds from the settlement with Chebeague have been used to subsequently cover some of these deficit balances.

## CASH AND INVESTMENTS

## A. Deposits

*Custodial Credit Risk-Town Deposits:* Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town's policy is to have its deposits covered by F.D.I.C. insurance or by additional insurance purchased on behalf of the Town by the respective banking institution. As of June 30, 2007, the Town reported deposits of \$983,482 with a bank balance of \$1,376,923. Of the Town's bank balances of \$1,376,923, none was exposed to custodial credit risk. The entire balance of \$1,376,923 was covered by the F.D.I.C. or by additional insurance purchased on behalf of the Town by the respective banking institutions.

Deposits have been reported as follows:

| Reported in governmental funds | \$ 780,279        |
|--------------------------------|-------------------|
| Reported in proprietary funds  | 203,203           |
| Total deposits                 | <u>\$ 983,482</u> |

## CASH AND INVESTMENTS, CONTINUED

## **B.** Investments

At June 30, 2007, the Town had the following investments and maturities:

|                             | Fair       | Less than     |                | More than      |
|-----------------------------|------------|---------------|----------------|----------------|
|                             | value      | <u>1 year</u> | 1-5 years      | <u>5 years</u> |
| U. S. Government securities | \$ 437,376 | 108,497       | 256,765        | 72,114         |
| Equities/stock              | 158,820    |               | not applicable |                |
| Certificates of deposit     | 50,005     | 50,005        | -              | -              |
| Mutual funds                | 3,974      |               | not applicable | :              |
| Total investments           | \$ 650,175 | 158,502       | 256,765        | 72,114         |

*Custodial Credit Risk-Town Investments:* For investments, custodial credit risk is the risk that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town's policy is to have its investments covered by F.D.I.C. insurance or by additional insurance purchased on behalf of the Town by the respective financial institution. Of the Town's \$50,005 investment in certificates of deposit, none was subject to custodial credit risk because it was covered by F.D.I.C. insurance. Of the Town's \$437,376 investment in U.S. Government Securities, none was subject to custodial credit risk because it was collateralized by underlying securities held by the related bank, which were in the Town's name.

The Government securities include Federal Home Loan Bank (FHLB), Federal National Mortgage Association (FNMA), and Federal Farm Credit Bank (FFCB) bonds with fair values of \$263,955, \$153,805, and \$19,616 respectively, and are all rated AAA by Standard & Poor's and Fitch Ratings.

Investments have been reported as follows:

| Reported in governmental funds | \$ 245,828        |
|--------------------------------|-------------------|
| Reported in fiduciary funds    | 174,773           |
| Reported in proprietary funds  | 229,574           |
| Total investments              | <u>\$ 650,175</u> |

Interest Rate Risk: The Town does not have a policy related to interest rate risk.

*Credit Risk:* Maine statutes authorize the Town to invest in obligations of the U.S. Treasury and U.S. agencies, repurchase agreements and certain corporate stocks and bonds. The Town does not have a formal policy related to credit risk.

## PROPERTY TAX

The Town's property tax is levied on the assessed value listed as of the prior April 1 for all real and taxable personal property located in the Town. Assessed values are periodically established by the Assessor at 100% of the assumed market value. Each property must be reviewed no less than once every four years.

Property taxes were levied August 2, 2006 on the assessed values of real property as of April 1, 2006. Taxes were due September 15, 2006 and March 15, 2007. This assessed value of \$884,174,600 was 100% of the estimated market value and 74% of the 2007 state valuation of \$1,193,700,000. The Town completed a revaluation of all Town properties in 2003.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$234,273 for the year ended June 30, 2007.

## PROPERTY TAX, CONTINUED

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

Property taxes levied during the year ended were recorded as receivables at the time the levy was made. The receivables collected during the year ended and in the first sixty days following the end of the fiscal year have been recorded as revenues. The remaining receivables have been recorded as deferred revenues.

The following summarizes the periods ended June 30, 2007 and 2006 levies:

|  | 2007           | 2006        |
|--|----------------|-------------|
| Valuation:                             |                |             |
| Land                                   | \$ 399,502,400 | 396,347,000 |
| Buildings                              | 475,133,000    | 455,142,800 |
| Personal property                      | 9,539,200      | 8,476,300   |
| Total assessed valuation               | 884,174,600    | 859,966,100 |
| Assessed value                         | 884,174,600    | 859,966,100 |
| Tax rate (per \$1,000)                 | 19.40          | 18.80       |
| Commitment                             | 17,152,987     | 16,167,363  |
| Supplemental taxes assessed            | _              | 1,847       |
|  | 17,152,987     | 16,169,210  |
| Less:                                  |                |             |
| Collections and abatements             | 16,917,505     | 15,924,402  |
| Receivable at June 30                  | \$ 235,482     | 244,808     |
| Due date(s)                            | 9/15/06        | 9/15/05     |
|  | 3/15/07        | 3/15/06     |
| erest rate charged on delinquent taxes | 11.00%         | 7.75%       |
| llection rate                          | 98.63%         | 98.49%      |

CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2007 was as follows:

|   | Balance<br>June 30,<br><u>2006</u> | Increases | Decreases | Balance<br>June 30,<br><u>2007</u> |
|---|------------------------------------|-----------|-----------|------------------------------------|
| Governmental activities:                    |                                    |           |           |                                    |
| Capital assets, not being depreciated:      |                                    |           |           |                                    |
| Books and collections                       | \$<br>990,116                      | -         | -         | 990,116                            |
| Construction in progress                    | 112,093                            | 442,416   | 273,751   | 280,758                            |
| Land  | 3,187,000                          | -         | -         | 3,187,000                          |
| Total capital assets, not being depreciated | 4,289,209                          | 442,416   | 273,751   | 4,457,874                          |
| Capital assets, being depreciated:          |                                    |           |           |                                    |
| Land improvements                           | 1,657,706                          | 27,550    | -         | 1,685,256                          |
| Buildings and building improvements         | 6,087,996                          | 59,989    | -         | 6,147,985                          |
| Machinery and equipment                     | 1,766,518                          | 156,525   | 20,400    | 1,902,643                          |
| Furniture and office equipment              | 282,555                            | 4,137     | 7,129     | 279,563                            |
| Computer equipment                          | 407,309                            | 46,822    | 122,091   | 332,040                            |
| Vehicles                                    | 3,319,552                          | 621,974   | -         | 3,941,526                          |
| Infrastructure                              | 8,805,104                          | 1,787,292 | -         | 10,592,396                         |
| Total capital assets being depreciated      | 22,326,740                         | 2,704,289 | 149,620   | 24,881,409                         |

## CAPITAL ASSETS, CONTINUED

| Less accumulated depreciation for:                      |                      |           |         |                      |
|---|----------------------|-----------|---------|----------------------|
| Land improvements                                       | \$ 389,046           | 80,414    | _       | 469,461              |
| Buildings and building improvements                     | 1,923,599            | 155,174   | _       | 2,078,773            |
| Machinery and equipment                                 | 919,815              | 126,846   | 20,400  | 1,026,261            |
| Furniture and office equipment                          | 168,519              | 26,215    | 7,129   | 187,605              |
| Computer equipment                                      | 228,502              | 41,718    | 122,091 | 148,129              |
| Vehicles  | 1,749,338            | 227,519   | -       | 1,976,857            |
| Infrastructure  | 3,507,956            | 218,105   | _       | 3,726,061            |
| Total accumulated depreciation                          | 8,886,775            | 875,991   | 149,620 | 9,613,146            |
| Total capital assets being depreciated, net             | 13,439,965           | 1,828,298 | _       | 15,268,263           |
| Governmental activities capital assets, net             | <u>\$ 17,729,174</u> | 2,270,714 | 273,751 | 19,726,137           |
| Durgin and turn a settinition                           |                      |           |         |                      |
| Business-type activities:                               |                      |           |         |                      |
| Capital assets, being depreciated:<br>Land improvements | \$ 910,132           | 187,632   |         | 1 007 764            |
| Buildings and building improvements                     |                      | 5,663     | -       | 1,097,764            |
| Machinery and equipment                                 | 2,874,852<br>422,224 | 180,702   | 32,862  | 2,880,515<br>570,064 |
| Furniture and office equipment                          | 12,263               | 160,702   | 52,802  | 12,263               |
| Computer equipment                                      | 2,091                | -         | 2,091   | 12,205               |
| Vehicles  | 23,653               | -         | 2,091   | 23,653               |
| Infrastructure, sewer                                   | 3,536,621            | -         | -       | <u>3,536,621</u>     |
| Total capital assets being depreciated                  | 7,781,836            | 373,997   | 34,953  | 8,120,880            |
| Less accumulated depreciation for:                      | 7,781,850            | 515,991   | 54,955  | 8,120,880            |
| Land improvements                                       | 409,350              | 39,696    | _       | 449,046              |
| Buildings and building improvements                     | 1,181,798            | 72,354    | _       | 1,254,152            |
| Machinery and equipment                                 | 239,004              | 36,610    | 32,862  | 242,752              |
| Furniture and office equipment                          | 5,756                | 708       | 52,002  | 6,464                |
| Computer equipment                                      | 2,091                | 700       | 2,091   |                      |
| Vehicles  | 15,867               | 1,183     | 2,071   | 17,050               |
| Infrastructure, sewer                                   | 1,178,209            | 70,736    | -       | 1,248,945            |
| Total accumulated depreciation                          | 3,032,075            | 221,287   | 34,953  | 3,218,409            |
| Total capital assets being depreciated, net             | 4,749,761            | 152,710   |         | 4,902,471            |
| Business-type activities capital assets, net            | \$ 4,749,761         | 152,710   |         | 4,902,471            |

Depreciation expense was charged to functions/programs of the primary government as follows:

## Governmental activities:

| <u> Total depreciation expense – governmental activities</u>          | <u>\$ 875,991</u> |
|---|-------------------|
| Education and libraries   | 77,829            |
| Recreation  | 86,403            |
| Health, sanitation and welfare  | 4,397             |
| Public works, including depreciation of general infrastructure assets | 361,399           |
| Public safety   | 247,090           |
| General government  | \$ 98,873         |
|   |                   |

## CAPITAL ASSETS, CONTINUED

| Susiness-type activities:                               |            |
|---|------------|
| Senior Housing  | \$ 41,796  |
| Sewer System  | 70,735     |
| Val Halla Golf and Recreation Center                    | 108,756    |
| <u>Total depreciation expense – business activities</u> | \$ 221,287 |

## INTERFUND LOAN BALANCES

The purpose of interfund loans is to charge revenues and expenditures to the appropriate fund when that activity is accounted for through the centralized checking account. The balances represent each fund's portion of the centralized checking account. Individual interfund loan receivable and payable balances at the year ended June 30, 2007 were as follows:

|                                | Interfund   | Interfund       |
|--------------------------------|-------------|-----------------|
|                                | Receivables | <u>payables</u> |
| General Fund                   | \$ 600,495  | -               |
| Bond Fund                      | 1,723,402   | -               |
| FEMA Spring Storm              | -           | 245,199         |
| Twin Brook Fund                | -           | 331,088         |
| Road Improvements              | -           | 348,432         |
| Other Governmental Funds:      |             |                 |
| Special revenue funds:         |             |                 |
| Unemployment Fund              | -           | 2,194           |
| Fire Grant Fund                | 13,133      | -               |
| Recreation Programs Fund       | 17,605      | -               |
| Seacoast Fund                  | 36,080      | -               |
| Backyard Composting Bins Fund  | 3,781       | -               |
| Homeland Security Fund         | -           | 12,180          |
| Regional Administration Fund   | 12,065      | -               |
| Total special revenue funds    | 82,664      | 14,374          |
| Capital project funds:         |             |                 |
| Affordable Housing Fund        | 35,118      | -               |
| Land Acquisition Fund          | 34,323      | -               |
| School Renovations Fund        | 76,019      | -               |
| Parking Lot Fund               | -           | 128,145         |
| TIF2 Route 1/100               | 185,530     | -               |
| TIF2                           | -           | 86,661          |
| Other Town Capital Projects    | 144,737     | 258,064         |
| Total capital project funds    | 475,727     | 472,870         |
| Permanent funds:               |             |                 |
| Cemetery Fund                  | -           | 571             |
| Total permanent funds          |             | 571             |
| Total Other Governmental Funds | 559 201     | 487,815         |
| Private-purpose Trust Funds    | -           | 7,074           |

## INTERFUND LOAN BALANCES, CONTINUED

| Totals                               | \$ 2,882,288 | 2,882,288 |
|--------------------------------------|--------------|-----------|
| Total proprietary funds              | -            | 1,462,680 |
| Val Halla Golf and Recreation Center |              | 995,230   |
| Sewer System                         | -            | 394,543   |
| Senior Housing                       | \$ -         | 72,907    |
| prietary funds:                      |              |           |

## INTERFUND TRANSFERS

Interfund transfers consist of budgeted transfers to and from other funds to fund certain activities accounted for in those funds and transfers to close out capital projects funds that are no longer needed. In particular, FEMA fund proceeds were used to close the Gravel Pit capital projects fund and the Chebeague Groundwater capital projects fund, both of which are no longer needed. Transfers were also done from the Bond fund to the MDOT Skillins capital project fund to close that fund and cover capital-related expenditures using bond proceeds. Individual fund transfers for the year ended June 30, 2007 were as follows:

| insters for the year ended june 30, 2007 were as follows. | Transfers<br><u>in</u> | Transfers<br>out |
|---|------------------------|------------------|
| General Fund  | \$ 400,004             | 800,383          |
| Bond Fund   | -                      | 337,082          |
| FEMA Spring Storm   | -                      | 73,483           |
| Twin Brook  | 82,489                 |                  |
| Road Improvements   | 586,301                | 115,224          |
| Other Governmental Funds:                                 |                        |                  |
| Special revenue funds:                                    |                        |                  |
| Whitman Property Fund                                     | 1,450                  | 10,004           |
| Unemployment Fund   | 2,000                  | -                |
| Park Fees Fund  | -                      | 5,120            |
| OSHA Compliance Fund                                      | 1,750                  | -                |
| Homeland Security Fund                                    | -                      | 4                |
| Total special revenue funds                               | 5,200                  | 15,128           |
| Capital project funds:                                    |                        |                  |
| Affordable Housing Fund                                   | 10,004                 | 1,450            |
| Land Acquisition Fund                                     | -                      | 100,000          |
| Chebeague Reserve DOT Fund                                | -                      | 39,101           |
| TIF2 Route 1/100  | 360,471                | 200,000          |
| TIF2  | -                      | 100,000          |
| Other Town Capital Projects                               | 644,299                | 285,526          |
| Total capital project funds                               | 1,014,774              | 726,077          |
| Total Other Governmental Funds                            | 1,019,974              | 741,205          |
| Private-purpose trust:                                    |                        |                  |
| Eliphalet Greely  | -                      | 3,067            |
| Scholarship Fund  | 3,067                  | -                |
| Total trust funds   | 3,037                  | 3,067            |

| TERFUND TRANSFERS, CONTINUED |              |           |
|------------------------------|--------------|-----------|
| Enterprise Funds:            |              |           |
| Senior Housing               | \$ -         | 21,391    |
| Total enterprise funds       | -            | 21,391    |
| Totals                       | \$ 2,091,835 | 2,091,835 |

## CHANGES IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended June 30, 2007, was as follows:

|                                  | Beginning<br>Balance | Additions | Reductions | Ending balance | Due within<br>one year |
|----------------------------------|----------------------|-----------|------------|----------------|------------------------|
| Governmental activities:         |                      |           |            |                | <u> </u>               |
| General obligation bonds         | \$ 8,239,648         | -         | 530,894    | 7,708,754      | 510,367                |
| Notes payable                    | 1,075,534            | -         | 82,734     | 992,800        | 82,733                 |
| Capital leases                   | 86,483               | 257,348   | 29,244     | 314,587        | 151,605                |
| Accrued compensated absenc       | es 142,149           | 142,228   | 142,149    | 142,228        | 142,228                |
| Landfill post closure care cos   | ts 589,200           | -         | 34,500     | 554,700        | 34,500                 |
| Total governmental activity      |                      |           |            |                |                        |
| long-term liabilities            | 10,133,014           | 399,576   | 819,521    | 9,713,069      | 921,433                |
| <b>Business-type activities:</b> |                      |           |            |                |                        |
| Bonds payable                    | 1,730,815            | -         | 110,677    | 1,620,138      | 96,555                 |
| Notes payable                    | 279,607              | -         | 14,890     | 264,717        | 15,189                 |
| Capital leases                   | -                    | 149,225   | -          | 149,225        | 30,383                 |
| Total business-type activity     |                      |           |            |                |                        |
| long-term liabilities            | 2,010,422            | 149,225   | 125,567    | 2,034,080      | 142,127                |
| Total long-term governmental     |                      |           |            |                |                        |
| and business-type activities     | \$ 12,143,436        | 548,801   | 945,088    | 11,747,149     | <u>1,063,560</u>       |
|                                  |                      | ·         |            |                |                        |

## LONG-TERM DEBT

## **Bonds and Notes Payable**

Bonds and notes payable at June 30, 2007 are comprised of the following:

|                                | Originally<br><u>Issued</u> | Date of<br>issue | Date of <u>maturity</u> | Interest<br>rate | Balance   |
|--------------------------------|-----------------------------|------------------|-------------------------|------------------|-----------|
| Bonds and notes payable:       |                             |                  |                         |                  |           |
| Governmental activities:       |                             |                  |                         |                  |           |
| New Town office                | \$ 1,000,000                | 5/28/98          | 11/1/2018               | 4.528-5.378%     | 711,116   |
| School renovation              | 1,700,000                   | 5/28/98          | 11/1/2018               | 4.528-5.378%     | 945,553   |
| Fire truck purchase            | 478,560                     | 10/28/99         | 11/1/2019               | 4.283-5.908%     | 362,085   |
| Fire trucks/Chebeague improve. | 1,000,000                   | 4/1/02           | 04/01/2022              | 4.5-5%           | 830,000   |
| Purchase Rines property        | 1,241,000                   | 8/29/03          | 08/29/2019              | 4.5%             | 992,800   |
| Capital projects               | 4,585,000                   | 6/14/06          | 4/1/2026                | 3.50-4.625%      | 4,320,000 |
| Stone Wharf                    | 600,000                     | 10/30/03         | 10/1/2023               | 3-5%             | 540,000   |
| Total governmental activities  |                             |                  |                         |                  | 8,701,554 |

| ONG-TERM DEBT, CONTINUED     | )            |          |            |           |           |
|------------------------------|--------------|----------|------------|-----------|-----------|
| Business-type activity debt: |              |          |            |           |           |
| Senior Housing               | \$ 1,325,000 | 12/31/91 | 12/01/2012 | 4.4-6.9%  | 1,065,000 |
| Val Halla irrigation         | 236,000      | 12/31/91 | 12/01/2012 | 4.0-6.75% | 85,000    |
| Val Halla Clubhouse          | 750,000      | 10/30/96 | 11/01/2016 | 4.0-6.9%  | 470,137   |
| Maine State Housing          |              |          |            |           |           |
| Authority                    | 362,954      | 1/02/92  | 07/01/2022 | 2.0%      | 264,718   |
| Total business-type activi   | ty debt      |          |            |           | 1,884,855 |

All governmental activities long-term debt service requirements are paid by the General Fund, the School Renovations Fund (Capital Projects Fund), or the TIF2 Fund (Capital Projects Fund). Business-type debt is paid by the proprietary enterprise funds.

The annual debt service requirements to amortize bonds and notes payable are as follows:

|           | Governmen    | Governmental activities |           | pe activities |
|-----------|--------------|-------------------------|-----------|---------------|
|           | Principal    | Interest                | Principal | Interest      |
| 2008      | \$ 593,100   | 383,071                 | 111,744   | 107,008       |
| 2009      | 607,118      | 356,871                 | 118,951   | 100,633       |
| 2010      | 616,589      | 329,917                 | 121,283   | 93,909        |
| 2011      | 626,530      | 302,342                 | 128,768   | 86,772        |
| 2012      | 642,085      | 273,972                 | 141,523   | 78,888        |
| 2013-2017 | 2,856,656    | 954,498                 | 674,328   | 280,184       |
| 2018-2022 | 2,019,476    | 387,851                 | 586,567   | 95,203        |
| 2023-2026 | 740,000      | 75,028                  | 1,691     | 5             |
| Totals    | \$ 8,701,554 | 3,063,550               | 1,884,855 | 842,602       |

During the year, the Town paid off a Tax Anticipation note of \$2,300,000 that was issued in July 2006. On June 28, 2007, the Town Council approved a \$3,300,000 Tax Anticipation Note, to be issued in July 2007. The interest rate is 3.79% and the note is to be reimbursed with tax revenues.

In accordance with 30 MRSA, Section 5061, as amended, no municipality shall incur debt for specified purposes in excess of certain percentages of state valuation of such municipality. Additionally, no municipality shall incur debt in the aggregate in excess of 15% of its state assessed valuation. At June 30, 2007, the Town's outstanding debt did not exceed these limits.

**Landfill** - Under State law, Maine communities had until December 31, 1994 to close existing landfills under a DEP approved plan. At December 31, 1993, Cumberland had closed its landfills and is operating a transfer station on Chebeague Island. Estimated post closure care costs amount to \$554,700 in the governmental activities on the statement of net assets (Statement 1). This amount may change due to changes in technology, inflation or deflation, or applicable laws and regulations.

## OVERLAPPING DEBT AND OTHER CONTINGENCIES

## **Overlapping Debt**

The Town is subject to an annual assessment of its proportional share of Cumberland County expenses, including debt repayment, as determined by the percentage of the Town's State valuation to the County's State valuation.

## OVERLAPPING DEBT AND OTHER CONTINGENCIES, CONTINUED

For the year ended June 30, 2007, the Town's State valuation of \$1,286,200 was 3.38% of the County's State valuation of \$38,041,800. The Town's share is 3.38% or \$270,467 of Cumberland County's \$7,999,569 long-term debt outstanding at June 30, 2007.

The Town's proportionate share of Maine School Administrative District #51 debt of \$33,773,286 is \$24,448,482 (72.39%). This debt service is included in the annual assessments to the Town.

## Contingencies

**Portland Water District** - The Town is also served by the Portland Water District. At June 30, 2007, the Town's share of self-supporting bonded water debt is 5.09% or \$1,010,122 of total debt of \$19,862,858.

**ecomaine** - ecomaine, a Maine corporation with twenty participating municipalities including the Town of Cumberland, has issued bonds to fund the design, construction and start-up of a resource recovery system. The bonds are special revenue obligations of ecomaine, payable from and secured by a pledge of ecomaine revenues. The bonds do not constitute a debt or liability within the meaning of any constitutional or statutory provision of the State of Maine, or a pledge of the full faith and credit of any political subdivision of the State of Maine. ecomaine has no taxing power. Notwithstanding the foregoing, pursuant to the Waste Handling Agreements, the participating municipalities are obligated severally to deliver certain of the solid waste produced within each such participating municipality to ecomaine for processing in amounts which, when added to other available monies, will at least equal required debt service of the bonds. The obligations of the participating municipalities subject to certain limitations. On June 30, 2007, outstanding bonds of ecomaine totaled \$35,772,000 of which the Town of Cumberland's share, based on estimated tonnage to be delivered, amounted to \$1,716,072 (4.80%).

The Town has also entered into an agreement with ecomaine as one of twenty-seven other municipalities to establish a material recycling facility. At June 30, 2007, outstanding material recycling facility bonds of ecomaine totaled \$4,418,000 of which the Town of Cumberland's share, based on tonnage to be delivered, amounts to \$100,730 (2.28%).

Additionally, ecomaine operates a licensed balefill and ashfill site for which projected landfill closure and post closure costs approximate \$20,454,988 at June 30, 2006 (the most recent information available). The Town's proportionate share of these estimated landfill closure and post closure costs is \$737,611 or 3.56%.

## **Total Debt and Contingencies**

|   |                                |                          | June 30, 2007        |                    |                      |
|---|--------------------------------|--------------------------|----------------------|--------------------|----------------------|
|   | Direct                         | debt                     |                      |                    |                      |
| Governmental<br><u>Unit</u>                             | Governmental <u>activities</u> | Business-type activities | Overlapping<br>debt  | Contingent<br>debt | Total<br>debt        |
| Town of Cumberland                                      | \$ 8,701,554                   | 1,884,855                | -                    | -                  | 10,586,409           |
| Cumberland County                                       | -                              | -                        | 270,467              | -                  | 270,467              |
| M.S.A.D. #51  | -                              | -                        | 24,448,482           | -                  | 24,448,482           |
| Portland Water District:<br>Water debt<br>ecomaine:     | -                              | -                        | 1,010,122            | -                  | 1,010,122            |
| Resource recovery system<br>Materials recovery facility | -                              | -                        | 1,716,072<br>100,730 | -                  | 1,716,072<br>100,730 |
|   | \$ 8.701.554                   |                          | 27.545.873           |                    | 38.132.282           |

## RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town either carries commercial insurance or participates in public entity risk pools. Currently, the Town participates in a public entity pool for workers' compensation sponsored by the Maine Municipal Association (MMA) in which participants in the pool share risk in proportion to their contributions.

If the assets of either the MMA Property and Casualty Pool or the Worker's Compensation Pool are at any time actuarially determined to be insufficient to enable either pool to discharge its legal liability and other obligations and to maintain actuarially sound reserves, either pool has the power to make up the deficiency by the levy of a prorated assessment upon its members for the amount needed to make up the deficiency. There has been no such deficiency in the past three years. Management believes that no such deficiency exists at June 30, 2007.

Based on the coverage provided by this pool described above, as well as coverage provided by commercial insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded at June 30, 2007. There were no significant reductions in insurance coverage from that of the prior year. Settled claims have not exceeded insurance coverage for any of the past three fiscal years. The amount of unpaid claims was \$0 at June 30, 2007.

## LEASES

## **Operating Leases**

The Town has one non-cancelable lease purchase agreement for the rental of a Town-owned building to MSAD #51. This lease agreement expires March 31, 2014. If MSAD #51 is not in default of the performance of it's obligations under the lease purchase agreement on March 31, 2013, the Town shall convey the property to lessee by a quitclaim deed without additional consideration.

Rental income from operating leases for the year ended June 30, 2007 was \$182,241. The Town's investment in property held for lease for the year ended June 30, 2007 was \$1,810,383, with accumulated depreciation of \$422,423.

The following is a schedule by years of minimum future rental income on noncancelable leases at June 30, 2007:

| Fiscal year ending June 30, |      |          |
|-----------------------------|------|----------|
| 2008                        | \$   | 182,241  |
| 2009                        |      | 182,241  |
| 2010                        |      | 182,241  |
| 2011                        |      | 182,241  |
| 2012                        |      | 182,241  |
| 2013                        |      | 182,241  |
|                             |      |          |
| Total                       | \$ 1 | ,093,446 |

## LEASES, CONTINUED

## **Business-type Activities**

Val Halla currently has a lease for the rental of 40 golf carts. This operating lease agreement expires in October 2011. The following is a schedule of future minimum lease payments at June 30, 2007:

Fiscal year ending June 30,

| Total | <u>\$ 134,960</u> |
|-------|-------------------|
| 2012  | 19,280            |
| 2011  | 28,920            |
| 2010  | 28,920            |
| 2009  | 28,920            |
| 2008  | \$ 28,920         |

## **Capital Leases**

The Town has entered into lease agreements as lessee to finance the acquisition of a wheel loader and office equipment. These leases qualify as capital leases for accounting purposes and therefore, have been recorded at the present value of the future minimum lease payments as of their inception. The following is a summary of equipment leased under capital lease agreements by the Town:

|                  | Governmental      |
|------------------|-------------------|
|                  | <u>activities</u> |
| Wheel loader     | \$ 109,000        |
| Office equipment | 27,650            |
| Fire truck       | 257,348           |
| Totals           | <u>\$ 393,998</u> |
|                  | Business-type     |
| -                | activities        |
| Lawn mowers      | \$ 149,225        |
| Totals           | \$ 149.225        |

The following is a schedule of future minimum lease payments required under these capital leases and the present value of the net minimum lease payments at June 30, 2007:

| Fiscal year<br>ending                     | Governmental     | Business-type |
|---|------------------|---------------|
| June 30,                                  | activities       | activities    |
| 2008                                      | \$ 173,762       | 33,400        |
| 2009                                      | 163,759          | 33,400        |
| 2010                                      | 7,549            | 33,400        |
| 2011                                      | -                | 33,400        |
| 2012                                      | -                | 33,400        |
| Total minimum lease payments              | 345,070          | 167,000       |
| Less: amount representing interest        | 30,483           | 17,775        |
| Present value of future minimum lease pay | ments \$ 314,587 | 149,225       |

## MAINE STATE RETIREMENT SYSTEM (MSRS)

## **MSRS - Consolidated Plan**

**Description of the Plan** - The Town contributes to the Maine State Retirement System Consolidated Plan, a cost sharing multiple-employer public employee retirement system established by the Maine State legislature. The Maine State Retirement System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The authority to establish and amend benefit provisions rests with the State legislature. The Maine State Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained by writing to Maine State Retirement System, 46 State House Station, Augusta, Maine 04333-0046 or by calling 1-800-451-9800.

**Funding Policy** - Plan members are required to contribute 6.5% of their annual covered salary and the Town of Cumberland is required to contribute an actuarially determined rate. The current rate is 2.8% of annual covered payroll. The contribution rates of plan members and the Town of Cumberland are established and may be amended by the Maine State Retirement System Board of Trustees. The Town's contributions to the Maine State Retirement System Consolidated Plan for the years ended June 30, 2007, 2006 and 2005 was \$7,891 (2.29% of covered wages), \$0 and \$0, respectively, which is equal to the required contributions for each year, net of credit for the Initial Unpooled Unfunded Actuarial/Asset of \$424,405 for 2007.

**Related Party Investments** - During the year ended June 30, 2007, MSRS had no securities issued by the Town or other related party.

## OTHER RETIREMENT CONTRIBUTIONS

Additionally, the Town participates in the Social Security Retirement Program. The Town contributed \$278,858 including F.I.C.A. and Medicare to the Social Security Retirement Program on behalf of Town employees for the year ended June 30, 2007.

## 457 RETIREMENT PLAN

The Town offers its employees a deferred compensation plan created in accordance with Internal Revenue (IRC) Section 457. The plan permits participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The Town matches employee contributions up to 7% of annual compensation.

The Town amended the plan in accordance with the provisions of IRS Section 457(g). Assets of the plan were placed in trust for the exclusive benefit of participants and their beneficiaries. The requirements of that IRS Section prescribes that the Town no longer owns the amounts deferred by employees, including the related income on those amounts. Accordingly, the assets and the liability for the compensation deferred by plan participants, including earnings on their plan assets, were removed from the Town's financial statements.

## TAX INCREMENT FINANCING DISTRICT

Under Maine law, the Town has established two Tax Increment Financing Districts (TIFs) to finance development programs located in the Town of Cumberland.

These development programs will levy incremental tax upon the districts' so-called "captured assessed value". The tax increment is remitted to the District over the life of the TIF District to assist in financing the development projects.

The status of the active Tax Increment Financing Districts is summarized below.

|   | Route One South TIF | Route One North TIF |
|---|---------------------|---------------------|
|   | (A Capital          | (A Capital          |
|   | Projects Fund)      | Projects Fund)      |
| Original assessed value                   | \$ 339,400          | 355,000             |
| Captured value for the year ended 6/30/07 | 7,175,900           | 22,444,700          |
| Captured taxes                            | 132,279             | 428,540             |
| Remitted to District                      | 132,279             | 428,540             |
| Taxes rebated                             | -                   | (13,694)            |
| SUBSEQUENT EVENT                          |                     |                     |

In August 2006, the State passed H.P. 1243 – L.D. 1735, which allows Chebeague Island to secede from the Town of Cumberland and form as a separate Town. The separation will be effective as of July 1, 2007, at which time the Town of Cumberland will recognize the transfer of all property belonging to the Island and will receive \$1,300,000 from Chebeague for the property. In addition, Cumberland has signed several administrative agreements with Chebeague so that it might continue to provide services during the secession process, such as the collection of real estate taxes, etc.

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1,543,067

1,984,592

\$

1,548,452

4,436,320

| Comparative Balance Sheets<br>June 30, 2007 and |                 |           |
|---|-----------------|-----------|
|   | 2007            | 2006      |
| ASSETS  |                 |           |
| Cash and cash equivalents                       | \$<br>780,279   | 3,862,830 |
| Receivables:                                    |                 |           |
| Accounts  | 83,091          | 151,476   |
| Intergovernmental                               | 59,512          | 54,010    |
| Taxes receivable - prior years                  | 20,319          | 4,690     |
| Taxes receivable - current year                 | 235,482         | 244,808   |
| Tax liens                                       | 77,017          | 76,816    |
| Prepaid items                                   | 128,397         | 41,690    |
| Interfund loans receivable                      | 600,495         | -         |
| Total assets                                    | \$<br>1,984,592 | 4,436,320 |
| LIABILITIES AND FUND BALANCE                    |                 |           |
| Liabilities:                                    |                 |           |
| Accounts payable                                | 171,045         | 219,685   |
| Escrow accounts                                 | 9,829           | 56,642    |
| Accrued payroll                                 | 68,985          | 59,594    |
| Taxes paid in advance                           | 17,338          | 23,495    |
| Deferred tax revenues                           | 174,328         | 161,228   |
| Interfund loans payable                         | -               | 2,367,224 |
| Total liabilities                               | 441,525         | 2,887,868 |
|   | 111,525         | 2,007,000 |
| Fund balance:                                   |                 |           |
| Reserved for long term interfund payables       | 833,189         | 856,060   |
| Unreserved:                                     |                 |           |
| Unreserved, undesignated                        | 709,878         | 692,392   |

Total fund balance

Total liabilities and fund balance

# TOWN OF CUMBERLAND, MAINE

## TOWN OF CUMBERLAND, MAINE General Fund Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the year ended June 30, 2007 (With comparative actual amounts for the year ended June 30, 2006)

| (with comparative actual   | 2007             |            |                                    |                |
|----------------------------|------------------|------------|------------------------------------|----------------|
|                            | Budget           | Actual     | Variance<br>positive<br>(negative) | 2006<br>Actual |
| Revenues:                  |                  |            |                                    |                |
| Taxes:                     |                  |            |                                    |                |
| Property taxes             | \$<br>17,152,987 | 17,158,790 | 5,803                              | 16,169,210     |
| Change in deferred taxes   | -                | (13,100)   | (13,100)                           | 20,50          |
| Excise taxes               | 1,445,000        | 1,480,483  | 35,483                             | 1,503,11       |
| Tax Incremental Financing  | (560,817)        | (560,817)  | -                                  | (376,31        |
| Interest and lien costs    | 35,000           | 50,092     | 15,092                             | 49,21          |
| Total taxes                | 18,072,170       | 18,115,448 | 43,278                             | 17,365,72      |
| Licenses and permits:      |                  |            |                                    |                |
| Town clerk fees            | 12,400           | 7,125      | (5,275)                            | 9,63           |
| Clerk licenses             | 11,050           | 13,377     | 2,327                              | 12,96          |
| Snowmobile registration    | 1,500            | 1,797      | 297                                | 2,18           |
| Solid waste permits        | 200              | 27         | (173)                              | 16             |
| Police issued permits      | 3,500            | 2,644      | (856)                              | 4,02           |
| Registration fees          | 24,750           | 25,814     | 1,064                              | 25,93          |
| Building permits           | 50,000           | 82,004     | 32,004                             | 97,88          |
| Electrical permits         | 5,000            | 16,623     | 11,623                             | 20,31          |
| Plumbing permits           | 15,000           | 13,011     | (1,989)                            | 19,36          |
| Other permits              | 1,000            | 7,760      | 6,760                              | 1,60           |
| Application fees           | 1,000            | 800        | (200)                              | 1,55           |
| Total licenses and permits | 125,400          | 170,982    | 45,582                             | 195,62         |
| Intergovernmental:         |                  |            |                                    |                |
| State Revenue Sharing      | 670,728          | 625,757    | (44,971)                           | 689,80         |
| Homestead reimbursement    | 223,449          | 186,895    | (36,554)                           | 216,23         |
| Park fee sharing           | 10,000           | 8,587      | (1,413)                            | 11,11          |
| D.O.T. block grant         | 82,000           | 87,676     | 5,676                              | 92,43          |
| Windham fire/rescue        | 3,900            | 1,950      | (1,950)                            | 3,90           |
| Town of North Yarmouth     | 185,394          | 182,944    | (2,450)                            | 192,23         |
| Other state aid            | 10,000           | 13,637     | 3,637                              | -              |
| Total intergovernmental    | 1,185,471        | 1,107,446  | (78,025)                           | 1,205,72       |
| Charges for services:      |                  |            |                                    |                |
| Recreation programs        | 270,000          | 350,890    | 80,890                             | 345,27         |
| Rescue billings            | 130,000          | 154,338    | 24,338                             | 133,20         |
| Regional rescue            | 114,460          | 142,649    | 28,189                             | 114,86         |
| Regional assessing         | 15,506           | 15,506     | -                                  | 10,83          |
| Gas billing                | 140,000          | 140,483    | 483                                | 132,55         |
| Library income             | 4,500            | 11,474     | 6,974                              | 10,16          |
| Staff review fee           | 15,000           | 3,900      | (11,100)                           | 10,95          |
| Total charges for services | 689,466          | 819,240    | 129,774                            | 757,84         |

## TOWN OF CUMBERLAND, MAINE Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund, Continued

|  |            | 2007       |                                    |                |
|--|------------|------------|------------------------------------|----------------|
|  | Budget     | Actual     | Variance<br>positive<br>(negative) | 2006<br>Actual |
| Davagenes continued                              |            |            |                                    |                |
| Revenues, continued:                             |            |            |                                    |                |
| Other:   | 1 000      | 411        | (590)                              | 10.000         |
| Sale of assets \$                                | 1,000      | 411        | (589)                              | 10,200         |
| Interest revenue                                 | 26,500     | 270,487    | 243,987                            | 129,940        |
| Recycling  | 1,700      | 1,849      | 149                                | 895            |
| Growth permits                                   | 1,500      | 1,450      | (50)                               | 2,150          |
| Board of Appeals                                 | 2,500      | 700        | (1,800)                            | 1,500          |
| Police revenues                                  | -          | 23,773     | 23,773                             | 9,013          |
| Cable TV   | 65,000     | 71,945     | 6,945                              | 66,526         |
| Mooring fees                                     | 14,000     | 6,338      | (7,662)                            | 12,248         |
| Chebeague solid waste                            | 25,000     | 19,046     | (5,954)                            | 23,171         |
| Building rentals                                 | 3,000      | 5,660      | 2,660                              | 4,181          |
| Universal waste                                  | 260,000    | 241,547    | (18,453)                           | 243,310        |
| Miscellaneous                                    | 48,401     | 80,072     | 31,671                             | 51,069         |
| Total other                                      | 448,601    | 723,278    | 274,677                            | 554,203        |
| Total revenues                                   | 20,521,108 | 20,936,394 | 415,286                            | 20,079,126     |
| Expenditures:<br>Current:<br>General government: |            |            |                                    |                |
| Administration and Council                       | 345,260    | 417,648    | (72,388)                           | 339,471        |
| Assessor   | 138,972    | 106,501    | 32,471                             | 71,707         |
| Treasurer and tax collector                      | 262,553    | 282,347    | (19,794)                           | 254,710        |
| Engineer   | 2,000      | 2,503      | (503)                              | 3,035          |
| Technology                                       | 94,350     | 104,511    | (10,161)                           | 55,934         |
| Legal services                                   | 45,000     | 40,432     | 4,568                              | 64,431         |
| Total general government                         | 888,135    | 953,942    | (65,807)                           | 789,288        |
| Public safety:                                   |            |            |                                    |                |
| Police   | 856,808    | 890,579    | (33,771)                           | 860,285        |
| Fire   | 296,312    | 331,806    | (35,494)                           | 260,687        |
| Rescue   | 478,083    | 500,779    | (22,696)                           | 395,453        |
| Code Enforcement                                 | 92,322     | 81,056     | 11,266                             | 78,687         |
| Total public safety                              | 1,723,525  | 1,804,220  | (80,695)                           | 1,595,112      |
| Public works                                     | 965,939    | 965,115    | 824                                | 948,91         |
| Health, sanitation, and welfare:                 |            |            |                                    |                |
| Waste disposal                                   | 894,082    | 911,335    | (17,253)                           | 984,498        |
| General assistance                               | 13,000     | 12,000     | 1,000                              | 25,562         |
| Health services                                  | 8,439      | 7,983      | 456                                | 7,563          |
|  |            |            |                                    |                |
| Total health, sanitation, and welfare            | 915,521    | 931,318    | (15,797)                           | 1,017,623      |

## TOWN OF CUMBERLAND, MAINE Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund, Continued

|                                     |               | 2007       |                                    |                |
|-------------------------------------|---------------|------------|------------------------------------|----------------|
|                                     | <br>Budget    | Actual     | Variance<br>positive<br>(negative) | 2006<br>Actual |
| Expenditures, continued:            |               |            |                                    |                |
| Current, continued:                 |               |            |                                    |                |
| Recreation programs                 | \$<br>425,423 | 492,247    | (66,824)                           | 475,381        |
| Education and libraries:            |               |            |                                    |                |
| Prince Memorial Library             | 285,968       | 314,697    | (28,729)                           | 377,847        |
| Chebeague Island Library            | 45,100        | 45,100     | -                                  | 44,200         |
| MSAD #51                            | 12,279,541    | 12,279,541 | -                                  | 11,779,294     |
| Total education and libraries       | 12,610,609    | 12,639,338 | (28,729)                           | 12,201,341     |
| County tax                          | 670,823       | 670,823    | -                                  | 657,346        |
| Unclassified:                       |               |            |                                    |                |
| West Cumberland recreation building | 9,300         | 10,607     | (1,307)                            | 8,554          |
| Parks                               | 93,107        | 104,289    | (11,182)                           | 91,796         |
| Elections                           | 13,650        | 15,206     | (1,556)                            | 10,303         |
| Planning Board                      | 70,680        | 63,399     | 7,281                              | 61,792         |
| Comprehensive plan                  | 40,000        | 32,628     | 7,372                              | -              |
| <b>Conservation Commission</b>      | 1,000         | -          | 1,000                              | -              |
| Harbor master/shellfish warden      | 18,952        | 16,584     | 2,368                              | 14,524         |
| Cemetery Association                | 19,400        | 20,593     | (1,193)                            | 16,858         |
| Insurance                           | 1,026,700     | 982,972    | 43,728                             | 924,244        |
| Fire hydrant charges                | 50,000        | 50,226     | (226)                              | 47,151         |
| Street lighting                     | 40,000        | 39,853     | 147                                | 36,288         |
| Contingencies                       | 25,000        | 3,986      | 21,014                             | 14,824         |
| Municipal building maintenance      | 83,740        | 102,681    | (18,941)                           | 105,393        |
| Abatements                          | 8,000         | 7,828      | 172                                | 9,685          |
| Canine control                      | 24,100        | 33,176     | (9,076)                            | 19,143         |
| Rines Forest                        | 41,000        | 268        | 40,732                             | -              |
| Recycling education                 | -             | -          | -                                  | 8,965          |
| Overlay                             | 234,273       | -          | 234,273                            | 24,365         |
| Total unclassified                  | 1,798,902     | 1,484,296  | 314,606                            | 1,393,885      |

## TOWN OF CUMBERLAND, MAINE Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund, Continued

|   |            | 2007       |                                    |                |
|---|------------|------------|------------------------------------|----------------|
|   | Budget     | Actual     | Variance<br>positive<br>(negative) | 2006<br>Actual |
| Expenditures, continued:                  |            |            |                                    |                |
| Current, continued:                       |            |            |                                    |                |
| Other unbudgeted expenditures:            |            |            |                                    |                |
| Increase (decrease) in accrued payroll \$ | -          | -          | -                                  | 5,827          |
| Total other unbudgeted expenditures       | -          | -          | -                                  | 5,827          |
| Debt service:                             |            |            |                                    |                |
| Principal                                 | 267,407    | 303,059    | (35,652)                           | 230,202        |
| Interest                                  | 205,824    | 211,925    | (6,101)                            | 185,226        |
| TAN Interest                              | 20,000     | 85,117     | (65,117)                           | 62,657         |
| Total debt service                        | 493,231    | 600,101    | (106,870)                          | 478,085        |
| Total expenditures                        | 20,492,108 | 20,541,400 | (49,292)                           | 19,562,799     |
| Excess (deficiency) of revenues over      |            |            |                                    |                |
| (under) expenditures                      | 29,000     | 394,994    | 365,994                            | 516,327        |
| Other financing sources (uses):           |            |            |                                    |                |
| Transfer to Special Revenue Funds         | (2,000)    | (3,750)    | (1,750)                            | (48,073)       |
| Transfer from Special Revenue Funds       | (2,000)    | 4          | 4                                  | (10,075)       |
| Transfer from Permanent Funds             | 4,000      | -          | (4,000)                            | 3,729          |
| Transfer from Capital Projects            | 400,000    | 400,000    | -                                  | 165,000        |
| Transfer to Capital Projects              | (531,000)  | (796,633)  | (265,633)                          | (669,420)      |
| Use of fund balance                       | 100,000    | -          | (100,000)                          | -              |
| Total other financing sources (uses)      | (29,000)   | (400,379)  | (371,379)                          | (548,764)      |
| Net change in fund balance                | -          | (5,385)    | (5,385)                            | (32,437)       |
| Fund balance, beginning of year           |            | 1,548,452  |                                    | 1,580,889      |
| Fund balance, end of year \$              |            | 1,543,067  |                                    | 1,548,452      |

## TOWN OF CUMBERLAND, MAINE Combining Balance Sheet

All Other Governmental Funds

June 30 2007

|                                     | ູ  | une 30, 2007 | <b>a *</b> 1 |           | <b>T</b> ( 10) |
|-------------------------------------|----|--------------|--------------|-----------|----------------|
|                                     |    | Special      | Capital      |           | Total Other    |
|                                     |    | Revenue      | Projects     | Permanent | Governmental   |
|                                     |    | Funds        | Funds        | Funds     | Funds          |
| ASSETS                              |    |              |              |           |                |
| Investments                         | \$ | -            | -            | 245,828   | 245,828        |
| Accounts receivable                 |    | -            | 69           | -         | 69             |
| Interfund loans receivable          |    | 82,664       | 475,727      | -         | 558,391        |
| Total assets                        | \$ | 82,664       | 475,796      | 245,828   | 804,288        |
| LIABILITIES AND FUND BALANCES       |    |              |              |           |                |
| Liabilities:                        |    |              |              |           |                |
| Security deposits                   |    | -            | 1,450        | -         | 1,450          |
| Accounts payable                    |    | 13,757       | 18,126       | 212       | 32,095         |
| Interfund loans payable             |    | 14,374       | 472,870      | 571       | 487,815        |
| Total liabilities                   |    | 28,131       | 492,446      | 783       | 521,360        |
| Fund balances (deficit):            |    |              |              |           |                |
| Reserved for:                       |    |              |              |           |                |
| Expendable trust                    |    | -            | -            | 145,012   | 145,012        |
| Principal                           |    | -            | -            | 100,033   | 100,033        |
| Unreserved, undesignated            |    | 54,533       | (16,650)     | -         | 37,883         |
| Total fund balances (deficit)       |    | 54,533       | (16,650)     | 245,045   | 282,928        |
| Total liabilities and fund balances | \$ | 82,664       | 475,796      | 245,828   | 804,288        |

#### TOWN OF CUMBERLAND, MAINE Combining Statement of Revenues, Expenditures and Changes in Fund Balances All Other Governmental Funds

|  | Special          | Capital <b>Device</b> 4 | D4                 | Total Other           |
|--|------------------|-------------------------|--------------------|-----------------------|
|  | Revenue<br>Funds | Projects<br>Funds       | Permanent<br>Funds | Governmental<br>Funds |
| Revenues:                                  |                  |                         |                    |                       |
| Rental income                              | \$<br>7,975      | 182,965                 | -                  | 190,940               |
| Recreation and education fees              | 90,509           | -                       | -                  | 90,509                |
| Intergovernmental                          | 37,661           | -                       | -                  | 37,661                |
| Other revenue                              | 101,488          | 779,394                 | -                  | 880,882               |
| Interest revenue                           | _                | -                       | 9,036              | 9,036                 |
| Total revenues                             | 237,633          | 962,359                 | 9,036              | 1,209,028             |
| Expenditures:                              |                  |                         |                    |                       |
| Capital expenditures                       | -                | 921,590                 | -                  | 921,590               |
| Debt service:                              |                  |                         |                    |                       |
| Principal                                  | -                | 310,568                 | -                  | 310,568               |
| Interest                                   | -                | 167,080                 | -                  | 167,080               |
| Program expenditures                       | 243,434          | -                       | 3,146              | 246,580               |
| Total expenditures                         | 243,434          | 1,399,238               | 3,146              | 1,645,818             |
| Excess (deficiency) of revenues            |                  |                         |                    |                       |
| over (under) expenditures                  | (5,801)          | (436,879)               | 5,890              | (436,790)             |
| Other financing sources (uses):            |                  |                         |                    |                       |
| Capital lease proceeds                     | -                | 257,348                 | -                  | 257,348               |
| Transfer from other funds                  | 5,200            | 1,014,774               | -                  | 1,019,974             |
| Transfer to other funds                    | (15,128)         | (726,077)               | -                  | (741,205)             |
| Total other financing sources (uses)       | (9,928)          | 546,045                 | -                  | 536,117               |
| Net change in fund balances                | (15,729)         | 109,166                 | 5,890              | 99,327                |
| Fund balances (deficit), beginning of year | 70,262           | (125,816)               | 239,155            | 183,601               |
| Fund balances (deficit), end of year       | \$<br>54,533     | (16,650)                | 245,045            | 282,928               |

## NONMAJOR GOVERNMENTAL FUNDS

# **SPECIAL REVENUE FUNDS**

Special Revenue Funds are established to account for resources obtained and expended for specified purposes that are restricted by law or administrative action.

Special Revenue Funds have been established for the following purposes:

Whitman Property Fund - To account for the purchase and rental of the Whitman House.

**Unemployment Fund** – To account for reserves set aside for unemployment claims.

Fire Grant Fund - To account for fire grant funds received.

Recreation Programs Fund - To account for self supporting recreation programs.

Seacoast Fund - To account for revenues and expenditures related to seacoast activities.

**Backyard Composting Bins Fund** – To account for revenues and expenditures related to the sale of composting bins.

Park Fees Fund - To account for park fee revenue.

OSHA Compliance Fund - To account for revenues and expenditures related to OSHA compliance.

Homeland Security Fund - To account for Homeland Security grant funds.

**Regional Administration Fund -** To account for administration costs and reimbursements related to the regionalization of the reserve department.

#### TOWN OF CUMBERLAND, MAINE Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2007

|                                     |          |              |            | Jun              | e 30, 2007    |                  |      |            |          |                |        |         |
|-------------------------------------|----------|--------------|------------|------------------|---------------|------------------|------|------------|----------|----------------|--------|---------|
|                                     |          |              | ( <b>v</b> | vith comparative | totals for Ju | ne 30, 2006)     |      |            |          |                |        |         |
|                                     | Whitman  |              |            | Recreation       |               | Backyard         | Park | OSHA       | Homeland | Regional       |        |         |
|                                     | Property | Unemployment | Fire Grant | Programs         | Seacoast      | Composting       | Fees | Compliance | Security | Administration | Tot    | als     |
|                                     | Fund     | Fund         | Fund       | Fund             | Fund          | <b>Bins Fund</b> | Fund | Fund       | Fund     | Fund           | 2007   | 2006    |
| ASSETS                              |          |              |            |                  |               |                  |      |            |          |                |        |         |
| Accounts receivable                 | -        | -            | -          | -                | -             | -                | -    | -          | -        | -              | -      | 14,844  |
| Interfund loans receivable          | \$<br>-  | -            | 13,133     | 17,605           | 36,080        | 3,781            | -    | -          | -        | 12,065         | 82,664 | 95,649  |
| Total assets                        | \$<br>-  | -            | 13,133     | 17,605           | 36,080        | 3,781            | -    | -          | -        | 12,065         | 82,664 | 110,493 |
| LIABILITIES AND FUND BALANCES       |          |              |            |                  |               |                  |      |            |          |                |        |         |
| Liabilities:                        |          |              |            |                  |               |                  |      |            |          |                |        |         |
| Security deposit                    | -        | -            | -          | -                | -             | -                | -    | -          | -        | -              | -      | 1,450   |
| Interfund loans payable             | -        | 2,194        | -          | -                | -             | -                | -    | -          | 12,180   | -              | 14,374 | 23,707  |
| Accounts payable                    | -        | 2            | 11,340     | 1,561            | 854           | -                | -    | -          | -        | -              | 13,757 | 15,074  |
| Total liabilities                   | -        | 2,196        | 11,340     | 1,561            | 854           | -                | -    | -          | 12,180   | -              | 28,131 | 40,231  |
| Fund balances (deficit):            |          |              |            |                  |               |                  |      |            |          |                |        |         |
| Unreserved, undesignated            | -        | (2,196)      | 1,793      | 16,044           | 35,226        | 3,781            | -    | -          | (12,180) | 12,065         | 54,533 | 70,262  |
| Total liabilities and fund balances | \$<br>-  | -            | 13,133     | 17,605           | 36,080        | 3,781            | -    |            | -        | 12,065         | 82,664 | 110,493 |

#### TOWN OF CUMBERLAND, MAINE Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the year ended June 30, 2007

| For the year ended Julie 50, 2007           |
|---|
| (with comparative totals for June 30, 2006) |

|  |          |              |            | (with comparati | ive totals for | June 30, 2006) |         |            |          |                |          |         |
|--|----------|--------------|------------|-----------------|----------------|----------------|---------|------------|----------|----------------|----------|---------|
|  | Whitman  |              |            | Recreation      |                | Backyard       | Park    | OSHA       | Homeland | Regional       |          |         |
|  | Property | Unemployment | Fire Grant | Programs        | Seacoast       | Composting     | Fees    | Compliance | Security | Administration | Tota     | als     |
|  | Fund     | Fund         | Fund       | Fund            | Fund           | Bins Fund      | Fund    | Fund       | Fund     | Fund           | 2007     | 2006    |
| Revenues:                                  |          |              |            |                 |                |                |         |            |          |                |          |         |
| Rental income                              | \$ 7,975 | -            | -          | -               | -              | -              | -       | -          | -        | -              | 7,975    | 7,250   |
| Grants                                     | -        | -            | -          | -               | -              | -              | -       | -          | 37,661   | -              | 37,661   | 64,936  |
| Other revenue                              | -        | -            | 9,957      | -               | 83,760         | 2,520          | -       | -          | 5,251    | -              | 101,488  | 134,880 |
| Recreation and education fees              | -        | -            | -          | 90,509          | -              | -              | -       | -          | -        | -              | 90,509   | 108,402 |
| Total revenues                             | 7,975    | -            | 9,957      | 90,509          | 83,760         | 2,520          | -       | -          | 42,912   | -              | 237,633  | 315,468 |
| Expenditures:                              |          |              |            |                 |                |                |         |            |          |                |          |         |
| Current:                                   |          |              |            |                 |                |                |         |            |          |                |          |         |
| Program expenditures                       | 173      | 8,482        | 18,271     | 114,120         | 62,977         | -              | -       | 1,750      | 37,661   | -              | 243,434  | 316,493 |
| Total expenditures                         | 173      | 8,482        | 18,271     | 114,120         | 62,977         | -              | -       | 1,750      | 37,661   | -              | 243,434  | 316,493 |
| Excess (deficiency) of revenues            |          |              |            |                 |                |                |         |            |          |                |          |         |
| over (under) expenditures                  | 7,802    | (8,482)      | (8,314)    | (23,611)        | 20,783         | 2,520          | -       | (1,750)    | 5,251    | -              | (5,801)  | (1,025) |
| Other financing sources (uses):            |          |              |            |                 |                |                |         |            |          |                |          |         |
| Transfer to other funds                    | (10,004) | -            | -          | -               | -              | -              | (5,120) |            | (4)      | -              | (15,128) | -       |
| Transfer from other funds                  | 1,450    | 2,000        | -          | -               | -              | -              | -       | 1,750      | -        | -              | 5,200    | 48,072  |
| Total other financing sources (uses)       | (8,554)  | 2,000        | -          | -               | -              | -              | (5,120) | 1,750      | (4)      | -              | (9,928)  | 48,072  |
| Net change in fund balances                | (752)    | (6,482)      | (8,314)    | (23,611)        | 20,783         | 2,520          | (5,120) |            | 5,247    | -              | (15,729) | 47,047  |
| Fund balances (deficit), beginning of year | 752      | 4,286        | 10,107     | 39,655          | 14,443         | 1,261          | 5,120   | -          | (17,427) | 12,065         | 70,262   | 23,215  |
| Fund balances (deficit), end of year       | \$-      | (2,196)      | 1,793      | 16,044          | 35,226         | 3,781          | -       | -          | (12,180) | 12,065         | 54,533   | 70,262  |

## NONMAJOR GOVERNMENTAL FUNDS

## **CAPITAL PROJECT FUNDS**

Capital Project Funds are established to account for resources obtained and expended for the acquisition of major capital facilities other than those employed in the delivery of services accounted for in Enterprise Funds. The funds were established for the following purposes:

Affordable Housing Fund - To account for all activity related to the financing and development of Small's Brook Crossing.

Land Acquisition Fund - To account for funds set aside for the purchase of land.

**School Renovations Fund** - To account for funds used to renovate the old Town Office for lease to the School District.

Parking Lot Fund - To account for funds related to the Town's parking lot.

Chebeague D.O.T. Reserve - To account for funds appropriated for the purchase of Blanchard Lot.

TIF 2 Rte. 1/100 - To account for activity in the tax increment financing district.

TIF 2 - To account for activity in the tax increment financing district.

### **Other Town Capital Projects:**

Accounting Software Purchase – To account for funds set aside for the purchase of new accounting software.

Comprehensive Plan – To account for funds set aside to implement the Town's comprehensive plan.

Impact Fees Fund - To account for impact fees collected and used for land acquisition.

Route 1 Parking Lot Fund - To account for funds used for the Route 1 parking lot.

Town Building Fund - To account for funds used to make improvements to the Town Office.

Fire Truck - To account for funds set aside for the purchase of a new fire truck.

Library Building Fund - To account for funds used to make improvements to the library.

**Seized Funds -** To account for expenses for an officer for working for DEA and the Town's share of money seized during drug busts.

**Land Trust -** To account for expenses relating to the purchase of land and receivables expected to fund that cost.

Blanchard Lot Fund - Reserve fund for Blanchard Lot

Tennis Court Fund - To account for funds used to reconstruct the tennis courts.

Chase Car Replacement Fund – To account for funds used to purchase a regional rescue vehicle.

# **CAPITAL PROJECT FUNDS, CONTINUED**

**Chebeague Island Oil Tank Fund -** To account for funds used to replace damaged oil tanks on Chebeague Island.

Sweetser Books – To account for funds used to purchase new books.

Revaluation Fund – To account for funds set aside for the Town revaluation.

### TOWN OF CUMBERLAND, MAINE **Combining Balance Sheet** Nonmajor Capital Project Funds June 30, 2007

|  |            |            | (with       | comparative to | tals for June 30 | , 2006)   |            |          |           |          |           |
|--|------------|------------|-------------|----------------|------------------|-----------|------------|----------|-----------|----------|-----------|
|  |            |            |             |                | Chebeague        |           |            |          | Other     |          |           |
|  |            | Affordable | Land        | School         | Reserve          | Parking   |            |          | Town      |          |           |
|  |            | Housing    | Acquisition | Renovations    | DOT              | Lot       | TIF2       |          | Capital   | Tota     | ls        |
|  |            | Fund       | Fund        | Fund           | Fund             | Fund      | Rte. 1/100 | TIF2     | Projects  | 2007     | 2006      |
| ASSETS                                 |            |            |             |                |                  |           |            |          |           |          |           |
| Accounts receivable                    | \$         | -          | -           | -              | -                | -         | -          | -        | 69        | 69       | 245,140   |
| Interfund loans receivable             |            | 35,118     | 34,323      | 76,019         | -                | -         | 185,530    | -        | 144,737   | 475,727  | 533,095   |
| Total assets                           | \$         | 35,118     | 34,323      | 76,019         | -                | -         | 185,530    | -        | 144,806   | 475,796  | 778,235   |
| LIABILITIES AND FUND BALANCES (DEFICIT | <b>S</b> ) |            |             |                |                  |           |            |          |           |          |           |
| Liabilities:                           | 3)         |            |             |                |                  |           |            |          |           |          |           |
|  |            |            | 1,680       |                | 819              |           | 7,853      |          | 7,774     | 18,126   | 578,657   |
| Accounts payable                       |            | -          | 1,000       | -              |                  | -         |            | -        | 7,774     |          | 578,057   |
| Security deposit                       |            | 1,450      | -           | -              | -                | -         | -          | -        | -         | 1,450    | -         |
| Interfund loans payable                |            | -          | -           | -              | -                | 128,145   | -          | 86,661   | 258,064   | 472,870  | 1,061,000 |
| Total liabilities                      |            | 1,450      | 1,680       | -              | 819              | 128,145   | 7,853      | 86,661   | 265,838   | 492,446  | 1,639,657 |
| Fund balances (deficit):               |            |            |             |                |                  |           |            |          |           |          |           |
| Unreserved, undesignated               |            | 33,668     | 32,643      | 76,019         | (819)            | (128,145) | 177,677    | (86,661) | (121,032) | (16,650) | (861,422) |
| Total fund balances (deficits)         |            | 33,668     | 32,643      | 76,019         | (819)            | (128,145) | 177,677    | (86,661) | (121,032) | (16,650) | (861,422) |
| Total liabilities and fund balances    | \$         | 35,118     | 34,323      | 76,019         | -                | -         | 185,530    | -        | 144,806   | 475,796  | 778,235   |

## TOWN OF CUMBERLAND, MAINE Nonmajor Capital Project Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances

For the year ended June 30, 2007 (with comparative totals for June 30, 2006)

|  |            | · · ·       | -           | Chebeague |           |            |           | Other     |           |            |
|--|------------|-------------|-------------|-----------|-----------|------------|-----------|-----------|-----------|------------|
|  | Affordable |             | School      | Reserve   | Parking   |            |           | Town      |           |            |
|  | Housing    | Acquisition | Renovations | DOT       | Lot       | TIF2       |           | Capital   | Tota      |            |
|  | Fund       | Fund        | Fund        | Fund      | Fund      | Rte. 1/100 | TIF2      | Projects  | 2007      | 2006       |
| Revenues:                                  |            |             |             |           |           |            |           |           |           |            |
| Other revenue                              | \$ 10,000  | -           | -           | -         | 19,969    | 383,595    | 132,279   | 233,551   | 779,394   | 1,182,313  |
| Intergovernmental                          | -          | -           | -           | -         | -         | -          | -         | -         | -         | 202,361    |
| Lease income                               | 725        | -           | 182,240     | -         | -         | -          | -         | -         | 182,965   | 182,241    |
| Interest earnings                          | -          | -           | -           | -         | -         | -          | -         | -         | -         | 182        |
| Total revenues                             | 10,725     | -           | 182,240     | -         | 19,969    | 383,595    | 132,279   | 233,551   | 962,359   | 1,567,097  |
| Expenditures:                              |            |             |             |           |           |            |           |           |           |            |
| Current:                                   |            |             |             |           |           |            |           |           |           |            |
| Other expenditures                         | 565        | 11,680      | -           | 25,040    | -         | -          | -         | 208,143   | 245,428   | 1,457,502  |
| Capital improvements:                      |            |             |             |           |           |            |           |           |           |            |
| Construction and renovation                | -          | -           | -           | -         | -         | -          | 152,694   | 211,593   | 364,287   | 1,444,373  |
| Capital outlay                             | -          | -           | -           | -         | -         | -          | -         | 251,552   | 251,552   | -          |
| Sewer upgrade                              | -          | -           | -           | -         | -         | -          | -         | 60,323    | 60,323    | 87,550     |
| Debt service:                              |            |             |             |           |           |            |           |           |           |            |
| Interest                                   | -          | -           | 50,775      | -         | -         | 116,305    | -         | -         | 167,080   | -          |
| Principal                                  | -          | -           | 110,568     | -         | -         | 200,000    | -         | -         | 310,568   | 161,505    |
| Total expenditures                         | 565        | 11,680      | 161,343     | 25,040    | -         | 316,305    | 152,694   | 731,611   | 1,399,238 | 3,150,936  |
| Excess (deficiency) of revenues            |            |             |             |           |           |            |           |           |           |            |
| over (under) expenditures                  | 10,160     | (11,680)    | 20,897      | (25,040)  | 19,969    | 67,290     | (20,415)  | (498,060) | (436,879) | (1,583,839 |
| Other financing sources (uses):            |            |             |             |           |           |            |           |           |           |            |
| Capital lease proceeds                     | -          | -           | -           | -         | -         | -          | -         | 257,348   | 257,348   | -          |
| Transfer to other funds                    | (1,450     | ) (100,000) | -           | (39,101)  | -         | (200,000)  | (100,000) | (285,526) | (726,077) | (214,78    |
| Transfer from other funds                  | 10,004     | -           | -           | -         | -         | 360,471    | -         | 644,299   | 1,014,774 | 1,137,310  |
| Total other financing sources (uses)       | 8,554      | (100,000)   | -           | (39,101)  | -         | 160,471    | (100,000) | 616,121   | 546,045   | 922,53     |
| Net change in fund balances                | 18,714     | (111,680)   | 20,897      | (64,141)  | 19,969    | 227,761    | (120,415) | 118,061   | 109,166   | (661,30    |
| Fund balances (deficit), beginning of year | 14,954     | 144,323     | 55,122      | 63,322    | (148,114) | (50,084)   | 33,754    | (239,093) | (125,816) | (200,114   |
| Fund balances (deficit), end of year       | \$ 33,668  | 32,643      | 76,019      | (819)     | (128,145) | 177,677    | (86,661)  | (121,032) | (16,650)  | (861,422   |

## NONMAJOR GOVERNMENTAL FUNDS

## **PERMANENT FUNDS**

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

Prince Fund - To support Greely High School. It is applied to MSAD #51 annual assessment.

Cumberland School Fund - To support the schools. It is applied to MSAD #51's annual assessment.

Cemetery Fund - To be used for preservation and care of cemetery lots.

Paul Merrill Fund - To be used to support the Library.

Sweetser Fund - To be used to purchase non-fiction books for the Library.

Historical Society Fund - To maintain and support the Cumberland Historical Society.

## TOWN OF CUMBERLAND, MAINE **Combining Balance Sheet**

Nonmajor Permanent Funds June 30, 2007

| June 30, 2007 |
|---------------|
|---------------|

|  |              | Cumberland |          | Paul    |          | Historical |         |
|--|--------------|------------|----------|---------|----------|------------|---------|
|  | Prince       | School     | Cemetery | Merrill | Sweetser | Society    |         |
|  | Fund         | Fund       | Fund     | Fund    | Fund     | Fund       | Totals  |
| ASSETS   |              |            |          |         |          |            |         |
| Cash and cash equivalents                        | \$<br>-      | -          | -        | -       | -        | -          | -       |
| Investments                                      | 41,856       | 42,817     | 15,740   | 58,065  | 35,874   | 51,476     | 245,828 |
| Accounts receivable                              | -            | -          | -        | -       | -        | ,          | -       |
| Interfund loans receivable                       | -            | -          | -        | -       | -        | -          | -       |
| Total assets                                     | 41,856       | 42,817     | 15,740   | 58,065  | 35,874   | 51,476     | 245,828 |
| LIABILITIES AND<br>FUND BALANCES<br>Liabilities: |              |            |          |         |          |            |         |
| Accounts payable                                 | -            | -          | -        | -       | -        | 212        | 212     |
| Interfund loans payable                          | -            | -          | 571      | -       | -        | -          | 571     |
| Total liabilities                                | -            | -          | 571      | -       | -        | 212        | 783     |
| Fund balances:                                   |              |            |          |         |          |            |         |
| Reserved for:                                    |              |            |          |         |          |            |         |
| Expendable trust                                 | 39,691       | 40,592     | 14,377   | 1,878   | 1,160    | 47,314     | 145,012 |
| Principal  | 2,165        | 2,225      | 792      | 56,187  | 34,714   | 3,950      | 100,033 |
| Total fund balances                              | <br>41,856   | 42,817     | 15,169   | 58,065  | 35,874   | 51,264     | 245,045 |
| Total liabilities and                            |              |            |          |         |          |            |         |
| and fund balances                                | \$<br>41,856 | 42,817     | 15,740   | 58,065  | 35,874   | 51,476     | 245,828 |

## TOWN OF CUMBERLAND, MAINE Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Permanent Funds

|                                  | F  | U      | ended June 3 |          |         |          |            |         |
|----------------------------------|----|--------|--------------|----------|---------|----------|------------|---------|
|                                  |    |        | Cumberland   |          | Paul    |          | Historical |         |
|                                  |    | Prince | School       | Cemetery | Merrill | Sweetser | Society    |         |
|                                  |    | Fund   | Fund         | Fund     | Fund    | Fund     | Fund       | Totals  |
| Revenues:                        |    |        |              |          |         |          |            |         |
| Investment income                | \$ | 1,713  | 1,406        | 516      | 1,878   | 1,160    | 2,363      | 9,036   |
| Total revenues                   |    | 1,713  | 1,406        | 516      | 1,878   | 1,160    | 2,363      | 9,036   |
| Expenditures:                    |    |        |              |          |         |          |            |         |
| Current:                         |    |        |              |          |         |          |            |         |
| Other miscellaneous              |    | -      | -            | 571      | -       | -        | 2,575      | 3,146   |
| Total expenditures               |    | -      | -            | 571      | -       | -        | 2,575      | 3,146   |
| Net change in fund balances      |    | 1,713  | 1,406        | (55)     | 1,878   | 1,160    | (212)      | 5,890   |
| Fund balances, beginning of year |    | 40,143 | 41,411       | 15,224   | 56,187  | 34,714   | 51,476     | 239,155 |
| Fund balances, end of year       | \$ | 41,856 | 42,817       | 15,169   | 58,065  | 35,874   | 51,264     | 245,045 |

ALL OTHER GOVERNMENTAL FUNDS

# FIDUCIARY FUNDS-

# PRIVATE-PURPOSE TRUST FUNDS

### TOWN OF CUMBERLAND, MAINE Combining Statement of Fiduciary Net Assets Fiduciary Funds - Private-purpose Trust June 30, 2007

|                         | John M. and                             | l                           |                          | _                                    | Carle                              |                                      | _                                  |                           | _                                 |         |
|-------------------------|---|-----------------------------|--------------------------|--------------------------------------|------------------------------------|--------------------------------------|------------------------------------|---------------------------|-----------------------------------|---------|
|                         | Lillian R.<br>Kimball<br>Award<br>Trust | Eliphalet<br>Greely<br>Fund | Scholar-<br>ship<br>Fund | Lynne<br>Pickard<br>Scholar-<br>ship | Henry<br>Music<br>Scholar-<br>ship | Louis<br>Lambert<br>Scholar-<br>ship | Roy<br>O'Looke<br>Scholar-<br>ship | Jessica<br>Parker<br>Fund | Tom<br>Pollis<br>Scholar-<br>ship | Totals  |
|                         |   |                             |                          | <b>i</b>                             |                                    |                                      |                                    |                           |                                   |         |
| ASSETS                  |   |                             |                          |                                      |                                    |                                      |                                    |                           |                                   |         |
| Investments             | \$<br>18,630                            | 69,078                      | 40,652                   | 3,348                                | 842                                | 7,351                                | 3,618                              | 931                       | 30,323                            | 174,773 |
| Total assets            | 18,630                                  | 69,078                      | 40,652                   | 3,348                                | 842                                | 7,351                                | 3,618                              | 931                       | 30,323                            | 174,773 |
| LIABILITIES             |   |                             |                          |                                      |                                    |                                      |                                    |                           |                                   |         |
| Liabilities:            |   |                             |                          |                                      |                                    |                                      |                                    |                           |                                   |         |
| Interfund loans payable | 474                                     | 3,067                       | 1,933                    | 300                                  | 500                                | 300                                  | 500                                | -                         | -                                 | 7,074   |
| Total liabilities       | 474                                     | 3,067                       | 1,933                    | 300                                  | 500                                | 300                                  | 500                                | -                         | -                                 | 7,074   |
| NET ASSETS              |   |                             |                          |                                      |                                    |                                      |                                    |                           |                                   |         |
| Held in trust           | 18,156                                  | 66,011                      | 38,719                   | 3,048                                | 342                                | 7,051                                | 3,118                              | 931                       | 30,323                            | 167,699 |
| Total net assets        | \$<br>18,156                            | 66,011                      | 38,719                   | 3,048                                | 342                                | 7,051                                | 3,118                              | 931                       | 30,323                            | 167,699 |

## TOWN OF CUMBERLAND, MAINE Combining Statement of Changes in Fiduciary Net Assets Fiduciary Funds - Private-purpose Trust

|                               |    |            | For the   | e year ende | d June 30, 2 | 2007     |          |          |         |          |         |
|-------------------------------|----|------------|-----------|-------------|--------------|----------|----------|----------|---------|----------|---------|
|                               | Jo | ohn M. an  | d         |             |              | Carle    |          |          |         |          |         |
|                               |    | Lillian R. |           |             | Lynne        | Henry    | Louis    | Roy      |         | Tom      |         |
|                               |    | Kimball    | Eliphalet | Scholar-    | Pickard      | Music    | Lambert  | O'Looke  | Jessica | Pollis   |         |
|                               |    | Award      | Greely    | ship        | Scholar-     | Scholar- | Scholar- | Scholar- | Parker  | Scholar- |         |
|                               |    | Trust      | Fund      | Fund        | ship         | ship     | ship     | ship     | Fund    | ship     | Totals  |
| Additions:                    |    |            |           |             |              |          |          |          |         |          |         |
| Investment income             | \$ | 660        | 2,268     | 1,366       | 111          | 27       | 241      | 122      | 30      | 920      | 5,745   |
| Other income                  |    | -          | _         | -           | -            | -        | -        | -        | -       | 3,860    | 3,860   |
| Transfer from other funds     |    | -          | -         | 3,067       | -            | -        | -        | -        | -       | -        | 3,067   |
| Total additions               |    | 660        | 2,268     | 4,433       | 111          | 27       | 241      | 122      | 30      | 4,780    | 12,672  |
| Deductions:                   |    |            |           |             |              |          |          |          |         |          |         |
| Current:                      |    |            |           |             |              |          |          |          |         |          |         |
| Scholarships awarded          |    | 500        | -         | 5,000       | 300          | 500      | 300      | 500      | -       | -        | 7,100   |
| Transfer to other funds       |    | -          | 3,067     | -           | -            | -        | -        | -        | _       | -        | 3,067   |
| Total deductions              |    | 500        | 3,067     | 5,000       | 300          | 500      | 300      | 500      | -       | -        | 10,167  |
| Change in net assets          |    | 160        | (799)     | (567)       | (189)        | (473)    | (59)     | (378)    | 30      | 4,780    | 2,505   |
| -                             |    |            |           |             |              |          |          |          |         |          |         |
| Net assets, beginning of year |    | 17,996     | 66,810    | 39,286      | 3,237        | 815      | 7,110    | 3,496    | 901     | 25,543   | 165,194 |
| Net assets, end of year       | \$ | 18,156     | 66,011    | 38,719      | 3,048        | 342      | 7,051    | 3,118    | 931     | 30,323   | 167,699 |

# STATISTICAL SECTION

This part of the Town of Cumberland, Maine's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

| Contents   | Tables |
|--|--------|
| Financial Trends   | 1-4    |
| These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.  |        |
| Revenue Capacity   | 5-9    |
| These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.  |        |
| Debt Capacity  | 10-13  |
| These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.                                      |        |
| Demographic and Economic Information   | 14-15  |
| These schedules offer demographic and economic indicators to help the reader<br>understand the environment within which the Town's financial activities<br>take place.   |        |
| Operating Information  | 16-18  |
| These schedules contain service and infrastructure data to help the reader<br>Understand how the information in the government's financial report relates<br>To the services the government provides and the activities it performs. |        |

## TOWN OF CUMBERLAND, MAINE Net Assets by Component Last Five Fiscal Years (accrual basis of accounting)

|  | _  | 2003       | · _ | 2004       | <br>2005         | 2006          | 2007       |
|--|----|------------|-----|------------|------------------|---------------|------------|
| Governmental activities:                                 |    |            |     |            |                  |               |            |
| Invested in capital assets,                              |    |            |     |            |                  |               |            |
| net of related debt                                      | \$ | 8,990,903  | \$  | 9,851,279  | \$<br>10,301,914 | 8,400,717 \$  | 10,709,996 |
| Restricted   |    | 9,132      |     | 9,132      | 9,132            | 3,719,595     | 1,875,779  |
| Unrestricted   |    | 1,940,431  |     | 1,991,888  | 1,601,037        | 179,878       | 264,184    |
| Total governmental activities net assets                 | \$ | 10,940,466 | -   | 11,852,299 | <br>11,912,083   | 12,300,190    | 12,849,959 |
| Business-type activities:<br>Invested in capital assets, |    |            |     |            |                  |               |            |
| net of related debt                                      | \$ | 2,804,663  | \$  | 2,802,183  | \$<br>2,740,100  | 2,738,939 \$  | 2,868,391  |
| Restricted   |    | -          |     | -          | -                | -             | -          |
| Unrestricted   |    | (11,214)   |     | (318,959)  | (189,385)        | (369,882)     | (933,473)  |
| Total business-type activities net assets                |    | 2,793,449  | -   | 2,483,224  | <br>2,550,715    | 2,369,057     | 1,934,918  |
| Primary government:                                      |    |            |     |            |                  |               |            |
| Invested in capital assets,                              |    |            |     |            |                  |               |            |
| net of related debt                                      | \$ | 11,795,566 | \$  | 12,653,462 | \$<br>13,042,014 | 11,139,656 \$ | 13,578,387 |
| Restricted   |    | 9,132      | -   | 9,132      | 9,132            | 3,719,595     | 1,875,779  |
| Unrestricted   |    | 1,929,217  | -   | 1,672,929  | 1,411,652        | (190,004)     | (669,289)  |
| Total primary government net assets                      | \$ | 13,733,915 | \$  | 14,335,523 | \$<br>14,462,798 | 14,669,247 \$ | 14,784,877 |

Note: Only five years have been presented since 2003 was the year GASB Statement No. 34 was implemented.

#### TOWN OF CUMBERLAND, MAINE Changes in Net Assets Last Five Fiscal Years (accrual basis of accounting)

|  |    | 2003                      |          | 2004                      |    | 2005                      |    | 2006                   |    | 2007                                    |
|--|----|---------------------------|----------|---------------------------|----|---------------------------|----|------------------------|----|---|
| Expenses   |    |                           | _        |                           |    |                           |    |                        |    |   |
| Governmental activities:                           |    |                           |          |                           |    |                           |    |                        |    |   |
| General government (1)                             | \$ | 833,186                   | \$       | 878,117                   | \$ | 919,854                   | \$ | 5,882,021              | \$ | 5,159,324                               |
| Public safety                                      |    | 1,572,618                 |          | 1,608,423                 |    | 1,610,805                 |    | 1,810,869              |    | 2,012,200                               |
| Public works                                       |    | 1,057,397                 |          | 887,227                   |    | 1,093,478                 |    | 1,206,824              |    | 1,249,056                               |
| Health, sanitation and welfare                     |    | 692,360                   |          | 776,588                   |    | 853,453                   |    | 1,022,329              |    | 935,715                                 |
| Recreation   |    | 661,559                   |          | 513,071                   |    | 452,277                   |    | 562,991                |    | 565,395                                 |
| Education and libraries                            |    | 10,894,174                |          | 11,657,988                |    | 12,722,701                |    | 12,283,626             |    | 12,717,167                              |
| Unclassified                                       |    | 668,831                   |          | 1,118,848                 |    | 1,701,315                 |    | -                      |    | -                                       |
| County tax   |    | 552,220                   |          | 591,046                   |    | 629,488                   |    | -                      |    | -                                       |
| Interest on debt                                   |    | 204,343                   |          | 192,279                   |    | 394,004                   |    | 310,337                |    | 502,022                                 |
| Capital maintenance expenses                       |    | 1,637,238                 |          | 56,003                    |    | -                         |    | -                      |    | -                                       |
| Total governmental activities expenses             |    | 18,773,926                |          | 18,279,590                |    | 20,377,375                |    | 23,078,997             |    | 23,140,879                              |
| Business-type activities:                          |    |                           |          |                           |    |                           |    |                        |    |   |
| Senior Housing                                     |    | 288,515                   |          | 265,258                   |    | 243,119                   |    | 234,742                |    | 236,583                                 |
| Sewer System                                       |    | 517,521                   |          | 583,951                   |    | 615,014                   |    | 726,525                |    | 814,256                                 |
| Val Halla Golf and Recreation Center               |    | 826,454                   |          | 849,287                   |    | 829,971                   |    | 998,763                |    | 1,212,925                               |
| Total business-type activities expenses            |    | 1,632,490                 |          | 1,698,496                 |    | 1,688,104                 |    | 1,960,030              |    | 2,263,764                               |
| Total primary government expenses                  | \$ | 20,406,416                | \$       | 19,978,086                | \$ | 22,065,479                | \$ | 25,039,027             | \$ | 25,404,643                              |
| Program Revenues                                   |    |                           |          |                           |    |                           |    |                        |    |   |
| Governmental activities:                           |    |                           |          |                           |    |                           |    |                        |    |   |
| Charges for services:                              |    |                           |          |                           |    |                           |    |                        |    |   |
| General government                                 | \$ | 30,229                    | \$       | 128,075                   | \$ | 565,299                   | \$ | 534,007                | \$ | 660,989                                 |
| Public safety                                      | Ψ  | 155,700                   | Ψ        | 115,761                   | Ψ  | 248,303                   | Ψ  | 261,097                | Ψ  | 323,404                                 |
| Public works                                       |    | -                         |          |                           |    | 2,065                     |    | 895                    |    | 1,849                                   |
| Health, sanitation and welfare                     |    | 8,097                     |          | 13,030                    |    | 20,805                    |    | 23,171                 |    | 260,593                                 |
| Recreation   |    | 404,557                   |          | 258,167                   |    | 295,157                   |    | 345,274                |    | 350,890                                 |
| Education and libraries                            |    | 11,998                    |          | 10,599                    |    | 9,102                     |    | 10,168                 |    | 11,474                                  |
| Unclassified                                       |    | 48,566                    |          | 260,339                   |    | 285,794                   |    |                        |    |   |
| Interest on debt                                   |    | -                         |          | 182,241                   |    | 182,241                   |    | 182,241                |    | 182,965                                 |
| Capital maintenance expenses                       |    | 570,942                   |          | 569,884                   |    |                           |    |                        |    | 102,905                                 |
| Operating grants and contributions                 |    | 428,402                   |          | 411,275                   |    | 273,254                   |    | 299,683                |    | 281,157                                 |
| Capital grants and contributions                   |    | 903,062                   |          |                           |    | 273,234                   |    | 2,891,172              |    | 2,276,730                               |
| Total governmental activities program revenues     |    | 2,561,553                 |          | 1,949,371                 |    | 1,882,020                 |    | 4,547,708              |    | 4,350,051                               |
|  |    |                           |          |                           |    |                           |    |                        |    | · · ·                                   |
| Business-type activities:<br>Charges for services: |    |                           |          |                           |    |                           |    |                        |    |   |
| Senior Housing                                     | \$ | 237,411                   | ¢        | 237,319                   | ¢  | 247,023                   | ¢  | 253,572                | ¢  | 266,665                                 |
| Sewer System                                       | φ  | 386,960                   | φ        | 425,277                   | φ  | 541,558                   | φ  | 593,317                | φ  | 667,031                                 |
| Val Halla Golf and Recreation Center               |    | 765,606                   |          | 425,277<br>725,675        |    | 681,824                   |    | 844,762                |    | 917,320                                 |
| Capital grants and contributions                   |    | 100,318                   |          | 125,015                   |    | 081,824                   |    | 86,721                 |    | 917,520                                 |
| Total business-type activities program revenues    |    | 1,490,295                 |          | 1,388,271                 |    | 1,470,405                 |    | 1,778,372              |    | 1,851,016                               |
| Total primary government program revenues          | \$ |                           | \$       | 3,337,642                 | \$ | 3,352,425                 | \$ | 3,352,425              | \$ | 6,201,067                               |
|  | Ŧ  | ,                         |          | - , , • • =               | Ŧ  | - , <b>- , v</b>          | Ŧ  | - , <b>, v</b>         |    | ~,_~ <b>_</b> ,~ <b>,</b> ,~ <b>,</b> , |
| Net (expense)/revenue<br>Governmental activities   | ¢  | (16,212,373)              | ¢        | (16 320 210)              | ¢  | (18,495,355)              | ¢  | (18 521 200)           | ¢  | (18 700 000                             |
| Business-type activities                           | \$ | (16,212,573)<br>(142,195) | φ        | (16,330,219)<br>(310,225) | φ  | (18,495,555)<br>(217,699) | φ  | (18,531,289) (181,658) | φ  | (18,790,828<br>(412,748                 |
| ¥.   |    |                           | <b>.</b> |                           | 4  |                           | 4  |                        | *  |   |
| Total primary government net expense               | \$ | (16,354,568)              | \$       | (16,640,444)              | \$ | (18,713,054)              | \$ | (18,712,947)           | \$ | (19,203,576                             |

(1) Certain expenditures that were classified separately in prior years have been classified as general government, starting in 2006.

Note: Only five years have been presented since 2003 was the year GASB Statement No. 34 was implemented.

## TOWN OF CUMBERLAND, MAINE

#### Changes in Net Assets Last Five Fiscal Years

(accrual basis of accounting)

|   |            | 2003       | 2004             | -  | 2005       |    | 2006       | <br>2007         |
|---|------------|------------|------------------|----|------------|----|------------|------------------|
| General Revenues and Other Changes in N | let Assets | 1          |                  |    |            |    |            |                  |
| Governmental activities:                |            |            |                  |    |            |    |            |                  |
| Taxes:                                  |            |            |                  |    |            |    |            |                  |
| Property taxes                          | \$         | 13,811,333 | \$<br>14,846,060 | \$ | 16,246,669 | \$ | 16,218,425 | \$<br>17,208,882 |
| Excise taxes                            |            | 1,423,565  | 1,445,790        |    | 1,439,557  |    | 1,503,116  | 1,480,483        |
| Payment in lieu of taxes                |            | 17,000     | 17,000           |    | 17,000     |    | -          | -                |
| Fees                                    |            | 81,924     | 83,124           |    | 87,295     |    | 92,461     | -                |
| Unrestricted grants and contributions   |            | 836,542    | 808,117          |    | 833,516    |    | 906,041    | 826,289          |
| Investment earnings                     |            | 26,117     | 17,520           |    | 47,841     |    | 129,940    | 270,487          |
| Miscellaneous                           |            | 46,049     | 24,441           |    | 168,451    |    | 60,824     | 93,883           |
| TIF allocation                          |            | -          | -                |    | -          |    | -          | (560,817)        |
| Transfers                               |            | 13,000     | -                |    | 80,720     |    | -          | 21,391           |
| Total governmental activities           |            | 16,255,530 | 17,242,052       |    | 18,921,049 | -  | 18,910,807 | 19,340,598       |
| Business-type activities:               |            |            |                  |    |            |    |            |                  |
| Investment earnings                     |            | -          | -                |    | -          |    | 129,940    | -                |
| Transfers                               |            | (13,000)   | -                |    | (80,720)   |    | -          | (21,391)         |
| Total business-type activities          |            | (13,000)   | -                |    | (80,720)   | -  | 129,940    | (21,391)         |
| Total primary government                | \$         | 16,242,530 | \$<br>17,242,052 | \$ | 18,840,329 | \$ | 19,040,747 | \$<br>19,319,207 |
| Change in Net Assets                    |            |            |                  |    |            |    |            |                  |
| Governmental activities                 |            | 43,157     | 911,833          |    | 425,694    |    | 379,518    | 549,770          |
| Business-type activities                |            | (155,195)  | (310,225)        |    | (298,419)  |    | (51,718)   | (434,139)        |
| Total primary government                | \$         | (112,038)  | \$<br>601,608    | \$ | 127,275    | \$ | 327,800    | \$<br>115,631    |

Note: Only five years have been presented since 2003 was the year GASB Statement No. 34 was implemented.

#### TOWN OF CUMBERLAND, MAINE Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

|                                    | -    | 1998     |    | 1999         | 2000      | . <u> </u> | 2001      | _  | 2002      | . <u>-</u> | 2003      | _  | 2004         | 2005      |    | 2006      |    | 2007      |
|------------------------------------|------|----------|----|--------------|-----------|------------|-----------|----|-----------|------------|-----------|----|--------------|-----------|----|-----------|----|-----------|
| General Fund                       |      |          |    |              |           |            |           |    |           |            |           |    |              |           |    |           |    |           |
| Reserved                           | \$   | 53,058   | \$ | 278,074 \$   | 279,233   | \$         | 232,531   | \$ | 90,329    | \$         | 20,205    | \$ | - \$         | 647,139   | \$ | 856,060   | \$ | 833,189   |
| Unreserved:                        |      |          |    |              |           |            |           |    |           |            |           |    |              |           |    |           |    |           |
| Designated                         |      | 1,250    |    | 1,250        | 1,250     |            | 1,250     |    | -         |            | -         |    | -            | -         |    | -         |    | -         |
| Undesignated                       |      | 882,452  |    | 1,114,480    | 1,401,586 |            | 1,365,051 |    | 1,458,782 |            | 1,353,263 |    | 1,579,044    | 933,750   |    | 692,392   |    | 709,878   |
| Total general fund                 | \$   | 936,760  | \$ | 1,393,804 \$ | 1,682,069 | \$         | 1,598,832 | \$ | 1,549,111 | \$         | 1,373,468 | \$ | 1,579,044 \$ | 1,580,889 | \$ | 1,548,452 | \$ | 1,543,067 |
| All Other Governmental Funds       |      |          |    |              |           |            |           |    |           |            |           |    |              |           |    |           |    |           |
|                                    | \$   |          | \$ | - \$         |           | \$         | -         | ¢  | 9,132     | ¢          | 9,132     | ¢  | 9,132 \$     | 9,132     | ¢  | 100,033   | ¢  | 245 045   |
| Reserved                           | Э    | -        | Э  | - ⊅          | -         | Э          | -         | ф  | 9,152     | Э          | 9,132     | \$ | 9,132 \$     | 9,132     | Э  | 100,033   | Ф  | 245,045   |
| Unreserved, reported in:           |      | (27,702) |    | (22 770)     | (2(117))  |            | (07.144)  |    | (25.571)  |            | 12 100    |    | 51 927       | 14 (2)    |    | 70.262    |    | 75.000    |
| Special revenue funds              |      | (27,702) |    | (33,772)     | (36,117)  |            | (27,144)  |    | (25,571)  |            | 12,108    |    | 51,837       | 14,626    |    | 70,262    |    | 75,922    |
| Capital projects funds             |      | (15,151) |    | 104,215      | 123,840   |            | (313,258) |    | 616,863   |            | 77,353    |    | (82,439)     | (200,114) | )  | 2,758,140 |    | 909,638   |
| Permanent funds                    |      | 404,002  |    | 401,026      | 379,457   |            | 386,408   |    | 252,195   |            | 261,294   |    | 249,343      | 250,828   |    | 139,122   |    | -         |
| Total all other governmental funds | s \$ | 361,149  | \$ | 471,469 \$   | 467,180   | \$         | 46,006    | \$ | 852,619   | \$         | 359,887   | \$ | 227,873 \$   | 74,472    | \$ | 3,067,557 | \$ | 1,230,605 |

Note: Expendable permanent fund balances are reported as reserved beginning in 2007.

|  |                  |               | L            | d Balances of Gove<br>ast Ten Fiscal Yea<br>l accrual basis of ac | rs            |               |               |               |               |             |
|--|------------------|---------------|--------------|---|---------------|---------------|---------------|---------------|---------------|-------------|
| -  | 1998             | 1999          | 2000         | 2001  | 2002          | 2003          | 2004          | 2005          | 2006          | 2007        |
| Revenues                                     |                  |               | ·            |   |               |               |               |               |               |             |
| Taxes  | \$ 10,443,386 \$ | 11,394,186 \$ | 5,851,860 \$ | 12,647,145 \$   | 13,963,203 \$ | 15,264,327 \$ | 16,310,105 \$ | 17,698,601 \$ | 17,365,727 \$ | 18,115,448  |
| Licenses and permits                         | 87,309           | 93,602        | 67,444       | 105,019   | 107,447       | 109,581       | 135,707       | 138,382       | 195,623       | 170,982     |
| Intergovernmental                            | 909,896          | 1,033,272     | 563,525      | 1,129,690   | 1,123,251     | 1,069,932     | 1,053,892     | 1,106,770     | 1,205,724     | 1,502,282   |
| Charges for services                         | 138,977          | 201,429       | 162,132      | 237,801   | 534,307       | 513,388       | 556,236       | 708,812       | 866,251       | 909,749     |
| Rental Income                                | -                | -             | -            | -   | 232,890       | 184,862       | 210,941       | 191,666       | 189,491       | 190,940     |
| Other  | 789,910          | 592,667       | 389,389      | 512,369   | 434,567       | 1,653,215     | 946,647       | 890,493       | 2,149,883     | 1,626,596   |
| Total revenues                               | 12,369,478       | 13,315,156    | 7,034,350    | 14,632,024  | 16,395,665    | 18,795,305    | 19,213,528    | 20,734,724    | 21,972,699    | 22,515,997  |
| Expenditures                                 |                  |               |              |   |               |               |               |               |               |             |
| General government                           | 629,725          | 754,191       | 415,093      | 753,023   | 756,821       | 766,715       | 807,842       | 698,825       | 789,288       | 953,942     |
| Public safety                                | 1,001,567        | 1,099,322     | 585,300      | 1,273,232   | 1,409,565     | 1,461,167     | 1,447,408     | 1,435,247     | 1,595,112     | 1,804,220   |
| Public works                                 | 677,634          | 735,000       | 412,687      | 867,991   | 926,787       | 1,017,672     | 1,010,748     | 860,067       | 948,911       | 965,115     |
| Health, sanitation and welfare               | 526,457          | 510,485       | 256,678      | 609,441   | 647,032       | 687,963       | 772,192       | 849,056       | 1,017,623     | 931,318     |
| Recreation                                   | 275,314          | 288,350       | 116,964      | 304,632   | 323,678       | 353,782       | 470,660       | 378,849       | 475,381       | 492,247     |
| Education and libraries                      | 6,866,369        | 7,639,099     | 4,046,531    | 8,830,795   | 10,051,782    | 10,827,411    | 11,581,458    | 12,647,183    | 12,201,341    | 12,639,338  |
| Unclassified                                 | 1,193,296        | 1,123,488     | 499,263      | 1,831,783   | 1,282,628     | 1,416,290     | 1,574,421     | 2,326,002     | 2,401,635     | 2,467,051   |
| Capital outlay                               | 2,655,656        | 740,702       | 486,018      | 594,179   | 781,644       | 2,564,987     | 2,998,824     | 851,145       | 3,551,571     | 3,343,754   |
| Debt service                                 | 2,055,050        | 740,702       | 400,010      | 554,175   | /01,011       | 2,504,907     | 2,770,024     | 051,145       | 5,551,571     | 5,545,754   |
| Principal                                    | 291,526          | 198,373       | 40,331       | 348,806   | 300,527       | 332,160       | 304,739       | 438,663       | 391,707       | 613,627     |
| Interest                                     | 196,396          | 167,739       | 7,819        | 18,693  | 87,442        | 130,412       | 121,674       | 228,830       | 260,721       | 464,122     |
| Total expenditures                           | 14,313,940       | 13,256,749    | 6,866,684    | 15,432,575  | 16,567,906    | 19,558,559    | 21,089,966    | 20,713,867    | 23,633,290    | 24,674,734  |
| Excess of revenues over (under) expenditures | (1,944,462)      | 58,407        | 167,666      | (800,551)   | (172,241)     | (763,254)     | (1,876,438)   | 20,857        | (1,660,591)   | (2,158,737) |
| Other financing sources (uses)               |                  |               |              |   |               |               |               |               |               |             |
| Transfers in                                 | 192,884          | 242,307       | 206,141      | 373,653   | 305,446       | 486,400       | 371,047       | 1,170,676     | 1,365,562     | 2,088,768   |
| Transfers out                                | (182,884)        | (232,307)     | (141,141)    | (373,653)   | (292,446)     | (473,399)     | (371,047)     | (1,089,956)   | (1,365,562)   | (2,067,377) |
| Bonds issued                                 | 2,700,000        | 478,560       | -            | -   | 1,000,000     | -             | 1,841,000     | -             | 4,585,000     | -           |
| Notes issued                                 | -                | -             | -            | 255,000   | -             | -             | -             | -             | -             | -           |
| Capital leases                               | 49,121           | 20,397        | 51,310       | -   | -             | 82,477        | 109,000       | -             | 27,650        | 257,348     |
| Total other financing sources (uses)         | 2,759,121        | 508,957       | 116,310      | 255,000   | 1,013,000     | 95,478        | 1,950,000     | 80,720        | 4,612,650     | 278,739     |
| Net change in fund balances                  | \$ 814,659 \$    | 567,364 \$    | 283,976 \$   | (545,551) \$  | 840,759 \$    | (667,776) \$  | 73,562 \$     | 101,577 \$    | 101,577 \$    | (1,879,998) |
| Debt service as a percentage of noncapital   |                  |               |              |   |               |               |               |               |               |             |
| expenditures                                 | 3.41%            | 2.76%         | 0.70%        | 2.38%   | 2.34%         | 2.48%         | 2.35%         | 3.34%         | 2.88%         | 4.37%       |

## TOWN OF CUMBERLAND, MAINE nges in Fund Balances of Governmental Funds Ch

## TOWN OF CUMBERLAND, MAINE General Governmental Tax Revenues by Source Last Ten Fiscal Years (modified accrual basis of accounting) (dollar amounts expressed in thousands)

| Fiscal | Real     | Personal | Excise   |           |
|--------|----------|----------|----------|-----------|
| Year   | estate   | property | tax      | Total     |
| 1998   | \$ 9,354 | \$ 60    | \$ 1,029 | \$ 10,443 |
| 1999   | 10,191   | 61       | 1,142    | 11,394    |
| 2000 ( | 1) 5,220 | 30       | 602      | 5,852     |
| 2001   | 11,327   | 116      | 1,204    | 12,647    |
| 2002   | 12,492   | 163      | 1,308    | 13,963    |
| 2003   | 13,703   | 137      | 1,424    | 15,264    |
| 2004   | 14,718   | 146      | 1,446    | 16,310    |
| 2005   | 16,099   | 160      | 1,440    | 17,699    |
| 2006   | 16,010   | 159      | 1,503    | 17,672    |
| 2007   | 16,974   | 185      | 1,480    | 18,639    |

(1) Six month period

## TOWN OF CUMBERLAND, MAINE Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (dollar amounts expressed in thousands)

| Fiscal<br>Year<br>Ended | Re | Real Property<br>esidential and Commercia | al Personal  | Less:<br>Tax Exempt      | ,  | Total Taxable<br>Assessed | Total<br>Direct<br>Tax | Estimated<br>Actual<br>Taxable | Assessed<br>Value as a<br>Percentage of |
|-------------------------|----|---|--------------|--------------------------|----|---------------------------|------------------------|--------------------------------|---|
| June 30                 |    | Property (1)                              | Property (1) | <b>Real Property (1)</b> |    | Value (1)                 | Rate (1)               | Value (2)                      | Actual Value                            |
| 1998                    | \$ | 519,030                                   | \$ 3,142     | \$ 34,441                | \$ | 487,731                   | 19.05                  | \$<br>489,500                  | 99.6%                                   |
| 1999                    |    | 535,190                                   | 2,995        | 36,014                   |    | 502,171                   | 20.30                  | 508,100                        | 98.8%                                   |
| 2000 (3)                |    | 535,140                                   | 2,966        | 36,014                   |    | 502,092                   | 10.15                  | 508,100                        | 98.8%                                   |
| 2001                    |    | 548,672                                   | 5,313        | 36,005                   |    | 517,980                   | 21.80                  | 545,600                        | 94.9%                                   |
| 2002                    |    | 568,482                                   | 7,016        | 36,340                   |    | 539,158                   | 23.20                  | 603,100                        | 89.4%                                   |
| 2003                    |    | 835,157                                   | 7,991        | 39,404                   |    | 803,744                   | 17.15                  | 664,350                        | 121.0%                                  |
| 2004                    |    | 855,171                                   | 8,070        | 40,195                   |    | 823,046                   | 18.03                  | 764,550                        | 107.7%                                  |
| 2005                    |    | 877,618                                   | 8,326        | 41,744                   |    | 844,200                   | 19.20                  | 894,400                        | 94.4%                                   |
| 2006                    |    | 907,264                                   | 8,476        | 55,774                   |    | 859,966                   | 18.80                  | 1,053,530                      | 81.6%                                   |
| 2007                    |    | 931,680                                   | 9,539        | 57,045                   |    | 884,174                   | 19.40                  | 1,193,700                      | 74.1%                                   |

(1) Source - Cumberland Assessor's office.

(2) Source - Maine Revenue Services

(3) Six-month period

## TOWN OF CUMBERLAND, MAINE Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

|             | To      | wn Direct and | Overlapping | Rates    |  |  |  |
|-------------|---------|---------------|-------------|----------|--|--|--|
|             | Direct  | Overla        | Overlapping |          |  |  |  |
|             | Town    | Education     | County      |          |  |  |  |
| Fiscal year | rate*   | rate          | rate        | Total    |  |  |  |
| 1998        | \$ 4.95 | \$ 13.34      | \$ 0.76     | \$ 19.05 |  |  |  |
| 1999        | 4.95    | 14.59         | 0.76        | 20.30    |  |  |  |
| 2000 (1)    | 2.44    | 7.71          | -           | 10.15    |  |  |  |
| 2001        | 4.58    | 16.35         | 0.87        | 21.80    |  |  |  |
| 2002        | 4.32    | 18.02         | 0.86        | 23.20    |  |  |  |
| 2003 (2)    | 3.43    | 13.03         | 0.69        | 17.15    |  |  |  |
| 2004        | 3.61    | 13.70         | 0.72        | 18.03    |  |  |  |
| 2005        | 3.84    | 14.59         | 0.77        | 19.20    |  |  |  |
| 2006        | 4.32    | 13.73         | 0.75        | 18.80    |  |  |  |
| 2007        | 4.46    | 14.17         | 0.77        | 19.40    |  |  |  |

\* Tax rates are based upon \$1,000 of assessed value

SOURCE: Cumberland assessor's office

## TOWN OF CUMBERLAND, MAINE Principal Property Taxpayers Current Year and Nine Years Ago

|                                |                   |      | 2007 |  |    |                     | 1998  |  |
|--------------------------------|-------------------|------|------|--|----|---------------------|-------|--|
| Τ                              | Taxabl<br>Assesse | ed   |      | Percentage of<br>Total Taxable<br>Assessed | -  | Taxable<br>Assessed | Deale | Percentage of<br>Total Taxable<br>Assessed |
| <u>Taxpayer</u>                | Value             |      | ink  | Value                                      | -  | Value               | Rank  | Value                                      |
| Central Maine Power Company    | \$ 5,719          | ,800 | 1    | 0.64%                                      | \$ | 4,690,300           | 1     | 0.96%                                      |
| Spears Hill LLC                | 4,519             | ,200 | 2    | 0.50%                                      |    |                     |       |  |
| Lemole, Emily Jane A- Trustee  | 4,166             | ,900 | 3    | 0.46%                                      |    | 1,352,400           | 3     | 0.28%                                      |
| Maritimes & Northeast Pipeline | 3,936             | ,700 | 4    | 0.44%                                      |    |                     |       |  |
| Martin, Joseph R.              | 3,689             | ,000 | 5    | 0.41%                                      |    |                     |       |  |
| Scorpio Island Corp.           | 3,484             | ,400 | 6    | 0.39%                                      |    | 1,226,900           | 4     | 0.25%                                      |
| Dumont, Martha E.              | 2,830             | ,900 | 7    | 0.31%                                      |    |                     |       |  |
| Wheaton, Barbara K Trustee     | 2,273             | ,900 | 8    | 0.25%                                      |    |                     |       |  |
| BBW Real Estate LLC            | 2,004             | ,500 | 9    | 0.22%                                      |    |                     |       |  |
| Oestreicher, Charles R Trustee | 1,995             | ,400 | 10   | 0.22%                                      |    |                     |       |  |
| Payson, M.                     |                   |      |      |  |    | 1,852,700           | 2     | 0.38%                                      |
| Copp, Clayton                  |                   |      |      |  |    | 1,159,600           | 5     | 0.24%                                      |
| Porteous, Jr. R.L.             |                   |      |      |  |    | 971,700             | 6     | 0.20%                                      |
| Godsoe, John A.                |                   |      |      |  |    | 902,200             | 7     | 0.18%                                      |
| Bean, Diana B. Trust           |                   |      |      |  |    | 873,500             | 8     | 0.18%                                      |
| Dunlap, Stephen I.             |                   |      |      |  |    | 847,800             | 9     | 0.17%                                      |
| Walters, Mary-Jo               |                   |      |      |  |    | 795,800             | 10    | 0.16%                                      |
| Totals                         | \$ 34,620         | .700 |      | 3.85%                                      | \$ | 14,672,900          |       | 3.00%                                      |

SOURCE: Cumberland assessor's office

## TOWN OF CUMBERLAND, MAINE Property Tax Levies and Collections Last Ten Fiscal Years (dollar amounts expressed in thousands)

| Fiscal Year      | Total Tax               |        | d within the<br>ar of the Levy_ | Collections            | Total Collec | tions to Date         |
|------------------|-------------------------|--------|---------------------------------|------------------------|--------------|-----------------------|
| Ended<br>June 30 | Levy for<br>Fiscal Year | Amount | Percentage<br>of Levy           | in Subsequent<br>Years | Amount       | Percentage<br>of Levy |
| 1998 \$          | 9,291 \$                | 8,835  | 95.09% \$                       | 457 \$                 | 9,292        | 100.0%                |
| 1999             | 10,194                  | 9,677  | 94.93%                          | 517                    | 10,194       | 100.0%                |
| 2000 (1)         | 5,096                   | 4,792  | 94.03%                          | 304                    | 5,096        | 100.0%                |
| 2001             | 11,299                  | 11,080 | 98.06%                          | 219                    | 11,299       | 100.0%                |
| 2002             | 12,509                  | 12,240 | 97.85%                          | 269                    | 12,509       | 100.0%                |
| 2003             | 13,784                  | 13,594 | 98.62%                          | 190                    | 13,784       | 100.0%                |
| 2004             | 14,840                  | 14,613 | 98.47%                          | 227                    | 14,840       | 100.0%                |
| 2005             | 16,209                  | 15,955 | 98.43%                          | 254                    | 16,209       | 100.0%                |
| 2006             | 16,167                  | 15,924 | 98.50%                          | 243                    | 16,070       | 99.4%                 |
| 2007             | 17,153                  | 16,917 | 98.62%                          | 173                    | 17,090       | 99.6%                 |
|                  |                         |        |                                 |                        |              |                       |

(1) Six month period

## Table 9

|                |                                | Governmenta      | l Activities      |                              | Busir                          | ness-Type Activi | ties              |                                |                                     |                           |
|----------------|--------------------------------|------------------|-------------------|------------------------------|--------------------------------|------------------|-------------------|--------------------------------|-------------------------------------|---------------------------|
| Fiscal<br>Year | General<br>Obligation<br>Bonds | Notes<br>Payable | Capital<br>Leases | Landfill<br>Closure<br>Costs | General<br>Obligation<br>Bonds | Notes<br>Payable | Capital<br>leases | Total<br>Primary<br>Government | Percentage<br>of Personal<br>Income | Per<br><u>Capita (1</u> ) |
| 1998           | \$ 3,072,567                   | \$ -             | \$ 48,828         | \$ 865,200                   | \$ 2,327,198                   | \$ 382,276       | \$122,729         | \$ 6,818,798                   | 0.084%                              | 1,068                     |
| 1999           | 3,381,401                      | -                | 48,979            | 830,700                      | 2,256,831                      | 369,459          | 103,910           | 6,991,280                      | 0.080%                              | 1,095                     |
| 2000           | 3,381,401                      | -                | 57,915            | 796,200                      | 2,256,831                      | 362,954          | 98,444            | 6,953,745                      | 0.075%                              | 1,089                     |
| 2001           | 3,294,759                      | 102,651          | 21,119            | 761,700                      | 2,180,207                      | 349,747          | 77,858            | 6,788,041                      | 0.079%                              | 948                       |
| 2002           | 3,996,993                      | 72,051           | 21,504            | 727,200                      | 2,102,258                      | 336,275          | -                 | 7,256,281                      | 0.078%                              | 1,014                     |
| 2003           | 3,765,553                      | 46,551           | 60,401            | 692,700                      | 2,022,918                      | 322,530          | -                 | 6,910,653                      | 0.074%                              | 965                       |
| 2004           | 4,152,470                      | 1,266,500        | 141,584           | 658,200                      | 1,932,115                      | 308,507          | -                 | 8,459,376                      | 0.069%                              | 1,182                     |
| 2005           | 3,907,420                      | 1,158,267        | 101,101           | 623,700                      | 1,834,774                      | 294,201          | -                 | 7,919,463                      | 0.069%                              | 1,106                     |
| 2006           | 8,239,648                      | 1,075,534        | 86,483            | 589,200                      | 1,730,815                      | 279,607          | -                 | 12,001,287                     | 0.069%                              | 1,676                     |
| 2007           | 7,708,754                      | 992,800          | 314,587           | 554,700                      | 1,620,137                      | 264,718          | 149,225           | 11,604,921                     | 0.069%                              | 1,621                     |

TOWN OF CUMBERLAND, MAINE

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

(1) Based on population as provided by the U.S. Bureau of the Census, Greater Portland Council of Governments

## TOWN OF CUMBERLAND, MAINE Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (dollar amounts expressed in thousands)

| Fiscal<br>Year | General<br>Obligation<br>Bonds |       | Percentage of<br>Estimated Actual<br>Taxable Value<br>of Property | Per<br>Capita |
|----------------|--------------------------------|-------|---|---------------|
| 1998           | \$                             | 3,073 | 0.63%   | 481.36        |
| 1999           |                                | 3,381 | 0.67%   | 529.61        |
| 2000           |                                | 3,381 | 0.67%   | 529.61        |
| 2001           |                                | 3,192 | 0.59%   | 445.87        |
| 2002           |                                | 3,997 | 0.66%   | 558.32        |
| 2003           |                                | 3,766 | 0.57%   | 526.05        |
| 2004           |                                | 4,152 | 0.54%   | 579.97        |
| 2005           |                                | 3,907 | 0.44%   | 545.75        |
| 2006           |                                | 8,240 | 0.78%   | 1,150.95      |
| 2007           |                                | 7,709 | 0.65%   | 1,076.83      |

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

| Governmental Unit                 | C  | Debt<br>Outstanding | Estimated<br>Percentage<br>Applicable | Estimated<br>Share of<br>overlapping<br>Debt |
|-----------------------------------|----|---------------------|---------------------------------------|--|
| Overlapping debt:                 |    |                     |                                       |  |
| Cumberland County                 | \$ | 7,999,569           | 3.38%                                 | \$<br>270,385                                |
| MSAD #51                          |    | 33,773,286          | 72.39%                                | 24,448,482                                   |
| Subtotal, overlapping debt        |    |                     |                                       | 24,718,867                                   |
| Direct debt:                      |    |                     |                                       |  |
| Bonds payable                     |    | 7,708,754           | 100.00%                               | 7,708,754                                    |
| Notes payable                     |    | 992,800             | 100.00%                               | 992,800                                      |
| Capital leases                    | \$ | 314,587             | 100.00%                               | 314,587                                      |
| Subtotal, direct debt             |    |                     |                                       | 9,016,141                                    |
| Total direct and overlapping debt |    |                     |                                       | \$<br>33,735,008                             |

# TOWN OF CUMBERLAND, MAINE Direct and Overlapping Governmental Activities Debt

|  |        |                                     |        |  | Legal D<br>La                       | )ebt<br>1st T | JMBERLAND,<br>Margin Inform<br>Yen Fiscal Years<br>s expressed in th | nation<br>S                         |        |   |   |  |                                       |  |
|--|--------|-------------------------------------|--------|--|-------------------------------------|---------------|--|-------------------------------------|--------|---|---|--|---------------------------------------|--|
|  |        | 1998                                |        | 1999   | 2000                                |               | 2001   | 2002                                |        | 2003                                      | 2004                                      | 2005   | 2006                                  | <br>2007   |
| Assessed value per State   | \$_    | 489,500                             | \$     | 508,100 \$   | 508,100                             | \$            | 545,600 \$   | 603,100                             | \$     | 664,350 \$                                | 764,550 \$                                | 894,000 \$   | 1,053,350                             | \$<br>1,193,700  |
| Total debt limit - all purposes - 15% of assessed value<br>Less outstanding debt applicable to debt limit<br>Legal debt margin   | \$<br> | 73,425<br>5,782<br>67,643           | \$<br> | 76,215       \$         6,008       \$         70,207       \$ | 76,215<br>6,001<br>70,214           |               | 81,840 \$<br>5,825<br>76,015 \$                                      | 90,465<br>6,508<br>83,957           |        | 99,653 \$<br>6,157<br>93,496 \$           | 114,683 \$<br>7,660<br>107,023 \$         | 134,100     \$       7,195     \$       126,905     \$ | 158,003 S<br>11,326<br>146,677 S      | <br>179,055<br>10,586<br>168,469   |
| Total outstanding debt applicable to the limit<br>as a percentage of debt limit  | _      | 7.87%                               |        | 7.88%  | 7.87%                               | : =           | 7.12%  | 7.19%                               | : =    | 6.18%                                     | 6.68%                                     | 5.37%  | 7.17%                                 | <br>5.91%  |
| The debt limit is restricted by State statute based on th and the percentages below.   | e ass  | essed value                         | per tł | he State above   |                                     |               |  |                                     |        |   |   |  |                                       |  |
| Municipal purposes - 7.5%<br>Debt limit<br>Less outstanding debt applicable to debt limit<br>Debt margin for municipal purposes<br>Outstanding debt applicable to the limit as a<br>percentage of debt limit for municipal purposes        | \$<br> | 36,713<br>5,615<br>31,098<br>15.29% | \$<br> | 38,108 \$<br>5,861<br>32,247 \$<br>15.38%                      | 38,108<br>5,855<br>32,253<br>15.36% |               | 40,920 \$<br>5,699<br>35,221 \$<br>13.93%                            | 45,233<br>6,403<br>38,830<br>14.16% |        | 49,826 \$<br>6,073<br>43,753 \$<br>12.19% | 57,341 \$<br>7,597<br>49,744 \$<br>13.25% | 67,050 \$<br>7,153<br>59,897 \$<br>10.67%              | 79,001 5<br>11,305 67,696 5<br>14.31% | <br>89,528<br>10,586<br>78,942<br>11.82%   |
| School purposes - 10%<br>Debt limit<br>Less outstanding debt applicable to debt limit<br>Debt margin for school purposes<br>Outstanding debt applicable to the limit as a<br>percentage of debt limit for school purposes                  | \$<br> | 48,950<br>                          | \$<br> | 50,810 \$<br>50,810 \$<br>0.00%                                | 50,810<br>-<br>50,810<br>0.00%      | \$<br>\$<br>= | 54,560 \$<br>54,560 \$<br>0.00%                                      | 60,310<br>-<br>-<br>60,310<br>0.00% | \$<br> | 66,435 \$<br>66,435 \$<br>0.00%           | 76,455 \$<br>                             | 89,400 \$<br>89,400 \$<br>0.00%                        | 105,335<br>105,335<br>0.00%           | <br>119,370<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- |
| Storm and sanitary sewer purposes - 7.5%<br>Debt limit<br>Less outstanding debt applicable to debt limit<br>Debt margin for sewer purposes<br>Outstanding debt applicable to the limit as a<br>percentage of debt limit for sewer purposes | \$<br> | 36,713<br>167<br>36,546<br>0.45%    | \$<br> | 38,108 \$<br><u>147</u><br><u>37,961</u> \$<br><u>0.39%</u>    | 38,108<br>147<br>37,961<br>0.39%    | \$            | 40,920 \$<br><u>126</u><br><u>40,794</u> \$<br><u>0.31%</u>          | 45,233<br>105<br>45,128<br>0.23%    |        | 49,826 \$ <u>84</u> 49,742 \$ 0.17%       | 57,341 \$<br>63<br>57,278 \$<br>0.11%     | 67,050 \$<br>42<br>67,008 \$<br>0.06%                  | 79,001 5<br>21<br>78,980 5<br>0.03%   | <br>89,528<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-  |
| Maximum total debt limit - 15%   | \$_    | 73,425                              | \$     | 76,215 \$  | 76,215                              | \$            | 81,840 \$  | 90,465                              | \$     | 99,653 \$                                 | 114,683 \$                                | 134,100 \$   | 158,003                               | \$<br><br>179,055  |

Table 13

| TOWN OF CUMBERLAND, MAINE |  |
|---------------------------|--|
| Demographic Statistics    |  |
| Last Ton Fiscal Voors     |  |

|                       |                       |                    | Per Capi<br>Income   |           | High School             | Resident                 | State                   |
|-----------------------|-----------------------|--------------------|----------------------|-----------|-------------------------|--------------------------|-------------------------|
| Fiscal<br>Year Popula | <b>Population</b> (1) | Personal<br>Income | Cumberla<br>County ( | nd Median | Completion<br>Rates (5) | School<br>Enrollment (4) | Unemploymen<br>Rate (3) |
| 1998                  | 6,384                 | \$7,624,562        | \$ 22,4              | 82 36.7   | not available           | 1,445                    | 1.2%                    |
| 1999                  | 6,384                 | 7,995,551          | 22,4                 | 82 36.7   | 97                      | 1,530                    | 1.0%                    |
| 2000                  | 6,384                 | 8,474,570          | 22,4                 | 82 36.7   | 95                      | 1,636                    | 2.0%                    |
| 2001                  | 7,159                 | 9,036,372          | 22,4                 | 82 39.4   | 97                      | 1,688                    | 2.2%                    |
| 2002                  | 7,159                 | 9,191,532          | 33,6                 | 44 39.4   | 98                      | 1,672                    | 2.6%                    |
| 2003                  | 7,159                 | 9,647,365          | 33,6                 | 44 39.4   | 95                      | 1,648                    | 2.7%                    |
| 2004                  | 7,159                 | 10,355,766         | 33,6                 | 44 39.4   | 96                      | 1,633                    | 2.5%                    |
| 2005                  | 7,159                 | 10,355,766         | 33,6                 | 44 39.4   | 99                      | 1,585                    | 3.0%                    |
| 2006                  | 7,159                 | 10,355,766         | 33,6                 | 44 39.4   | 96                      | 1,588                    | 3.0%                    |
| 2007                  | 7,159                 | 10,355,766         | 33,6                 | 44 39.4   | 99                      | 1,575                    | 2.7%                    |

Sources:

- (1) U.S. Bureau of the Census, Greater Portland council of Governments
- (2) U.S. Bureau of the Census, Greater Portland council of Governments
- (3) Maine Department of Labor (seasonally adjusted)
- (4) Cumberland School Department
- (5) State of Maine Department of Education
- (6) U.S. Census Bureau (2000 Census latest available figures)

| Principal Employers<br>June 30, 2007 |           |      |   |  |  |  |  |
|--------------------------------------|-----------|------|---|--|--|--|--|
|                                      |           | 2007 |   |  |  |  |  |
| <u>Employer</u>                      | Employees | Rank | Percentage of<br>Total Town<br>Employment |  |  |  |  |
| Cumberland Farmers Club              | 100-249   | 1    | 2.5%-6.3%                                 |  |  |  |  |
| Cumberland Fire Dept.                | 100-249   | 2    | 2.5%-6.3%                                 |  |  |  |  |
| Greely Jr. High School               | 100-249   | 3    | 2.5%-6.3%                                 |  |  |  |  |
| Central Maine Communications         | 50-99     | 4    | 1.3%-2.5%                                 |  |  |  |  |
| Cumberland Town Office               | 50-99     | 5    | 1.3%-2.5%                                 |  |  |  |  |
| Greely High School                   | 50-99     | 6    | 1.3%-2.5%                                 |  |  |  |  |
| Mabel Wilson School                  | 50-99     | 7    | 1.3%-2.5%                                 |  |  |  |  |
| Chebeague Island Inn                 | 20-49     | 8    | .5%-1.3%                                  |  |  |  |  |
| Ledgeview Assisted Living            | 20-49     | 9    | .5%-1.3%                                  |  |  |  |  |
| Main Line Fence Co.                  | 20-49     | 10   | .5%-1.3%                                  |  |  |  |  |

# TOWN OF CUMBERLAND, MAINE

Note: The information on the principal employers from nine years ago is not available.

|                           |      |      | Last | Ten Fiscal | Years |      |      |      |      |      |
|---------------------------|------|------|------|------------|-------|------|------|------|------|------|
| -                         | 1998 | 1999 | 2000 | 2001       | 2002  | 2003 | 2004 | 2005 | 2006 | 2007 |
| General Government:       |      |      |      |            |       |      |      |      |      |      |
| Management                | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 3    | 3    | 3    | 3    |
| Finance/Administration    | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 9    | 7    | 7    | 7    |
| Planning                  | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 2    | 2    | 2    | 2    |
| Assessing                 | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 1    | 1    | 1    | 1    |
| Codes/Planning            | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 1    | -    | -    | -    |
| Public Safety:            |      |      |      |            |       |      |      |      |      |      |
| Fire                      | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 1    | 2    | 2    | 2    |
| Police (1)                | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 21   | 17   | 12   | 12   |
| Rescue                    | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 1    | 1    | 3    | 3    |
| Public Works              | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 13   | 13   | 13   | 13   |
| Parks, Rec and Library    | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 6    | 7    | 7    | 7    |
| Wastewater                | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | -    | -    | -    | -    |
| Valhalla                  | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 4    | 4    | 5    | 6    |
| Harbor                    | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 1    | -    | -    | -    |
| Total Full-Time Employees | N/A  | N/A  | N/A  | N/A        | N/A   | N/A  | 63   | 57   | 55   | 56   |

TOWN OF CUMBERLAND, MAINE Full-time-equivalent Town Government Employees by Function/Program

(1) Town government employees by function/program were not tracked prior to 2004.

## TOWN OF CUMBERLAND, MAINE Operating Indicators by Function Last Ten Calendar Years

|                         | Calendar Year |      |      |       |       |      |      |       |      |      |
|-------------------------|---------------|------|------|-------|-------|------|------|-------|------|------|
|                         | 1997          | 1998 | 1999 | 2000  | 2001  | 2002 | 2003 | 2004  | 2005 | 2006 |
| Function                |               |      |      |       |       |      |      |       |      |      |
| Code Enforcement        |               |      |      |       |       |      |      |       |      |      |
| <b>Building Permits</b> | 213           | 261  | 225  | 313   | 264   | 278  | 310  | 308   | 275  | 283  |
| Sign Permits            | N/A           | 10   | 7    | 15    | 9     | 5    | 3    | 2     | 7    | 8    |
| Police                  |               |      |      |       |       |      |      |       |      |      |
| Calls for Service       | N/A           | N/A  | 7304 | 11484 | 10682 | 9991 | 9691 | 10653 | 7542 | 6832 |
| Fire                    |               |      |      |       |       |      |      |       |      |      |
| Calls for Service       | 221           | 452  | 384  | 501   | 592   | 584  | 483  | 515   | 542  | 575  |
|                         |               |      |      |       |       |      |      |       |      |      |

## TOWN OF CUMBERLAND, MAINE Miscellaneous Statistics For the year ended June 30, 2007

| Date of incorporation<br>Form of government | 1821<br>Council/Manager |
|---|-------------------------|
| Number of full-time employees               | 50                      |
| All employees                               | 418                     |
| Area in square miles                        | 33                      |
| Name of government facilities and services: |                         |
| Miles of streets                            | 60                      |
| Number of street lights                     | 245                     |
| Culture and recreation:                     |                         |
| Parks                                       | 1                       |
| Park acreage                                | 250                     |
| Skating rinks                               | 1                       |
| Tennis courts                               | 4                       |
| Golf course                                 | 1                       |
| Fire Protection:                            |                         |
| Number of stations                          | 3                       |
| Number of Fire Department vehicles          | 17                      |
| Number of fire personnel and officers       | 103 (Volunteers)        |
| Number of calls answered                    | 510                     |
| Number of inspections conducted             | 161                     |
| Police Protection:                          |                         |
| Number of stations                          | 2                       |
| Number of police personnel and officers     | 12                      |
| Number of patrol units                      | 6                       |
| Number of law violations:                   |                         |
| Arrests                                     | 149                     |
| Traffic violations                          | 4,585                   |
| Parking violations                          | 167                     |
| Sewerage System:                            |                         |
| Miles of sanitary and storm sewers          | 19.7                    |
| Number of treatment plants                  | 0                       |
| Number of service connections               | 965                     |
| Daily average treatment in gallons          | 172,960                 |
| Education:                                  | ,                       |
| Number of elementary schools                | 4                       |
| Number of elementary school instructors     | 87                      |
| Number of secondary schools                 | 2                       |
| Number of secondary school instructors      | 127                     |
|   |                         |